

CITY OF ANTIOCH



FISCAL YEAR 2005-2006 ACTION PLAN

**COMMUNITY DEVELOPMENT BLOCK GRANT
PROGRAM
MAY 13, 2005**

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SECTION ONE: SUMMARY OF CONSOLIDATED PLAN/ACTION PLAN PROCESS

This plan has been prepared by the City of Antioch in accordance with 24 CFR §91.220, §91.225 and §91.230 Consolidated Submission for Community Planning and Development Programs Final Rule as published January 5, 1995 in the Federal Register. The plan has been approved by the City of Antioch and will be submitted to the U.S. Department of Housing and Urban Development for approval. Once approved, the City will be eligible to receive Community Development Block Grant Funds (CDBG) for the 2005 Program Year (July 1, 2005 - June 30, 2006).

As an Entitlement Community (cities with 50,000 inhabitants are usually entitlement communities), the City of Antioch administers Community Development Block Grant funds from the Department of Housing and Urban Development (HUD). Antioch is part of the Contra Costa County HOME Consortium consisting of Antioch, Pittsburg, Walnut Creek, Concord and Contra Costa County. The Consortium has completed, per Title 24 of the Federal Code of Regulations, a Consolidated Plan which resulted in HOME and HOPWA funds being made available. The Consolidated Plan is a five-year document covering Program Year (PY) 2005 to PY 2009 outlining the community development needs of all the member jurisdictions. The draft Consolidated Plan, prepared for the Contra Costa Consortium, has been submitted to HUD for review and approval.

As part of the Consolidated Planning process, each jurisdiction in the Consortium must produce an Action Plan for each fiscal year following the approval of the Consolidated Plan. The Action Plan establishes the community's objectives for meeting the housing and social service goals contained in the Consolidated Plan, identifies resources available within the community to meet Consolidated Plan goals and describes a one-year plan for the intended use of these federal resources. The City of Antioch's Action Plan addresses the Community Development Block Grant Program and other supportive community development activities. The Action Plan must be submitted to HUD no fewer than forty-five days before the beginning of the Fiscal Year (FY) which is July 1.

SECTION TWO: MEETING A NATIONAL OBJECTIVE

All activities that the City will undertake in PY 05-06 comply with at least one of the HUD National Objectives as detailed in the Community Development Block Grant Final Rule, 24 CFR Part 570. To meet a national objective a project must either:

1. Benefit low-income persons;
2. Aid in the prevention or elimination of slums and blight; or
3. Meet other community development needs having a particular urgency because existing conditions pose a serious threat to the health or welfare of the community and other financial resources are not available to meet such needs.

SECTION THREE: 2005-2006 PROGRAM OBJECTIVES

The following objectives were developed by the City of Antioch to fulfill the local needs

as identified in the Consolidated Plan (short- & long-term objectives, short- & long-term needs and the Priority Needs Table which is also included as an attachment) for the 2005-2006 Program Year. These objectives will be to provide assistance for:

HOUSING ACTIVITIES AND PROGRAMS

Priority H-1 Rental Housing: Expand housing opportunities for lower-income households through an increase in the supply of decent, safe and affordable rental housing and rental assistance.

Please note, as a means to provide additional programs and services to the community, many of the City's housing activities have been funded by the Antioch Development Agency/Redevelopment Agency's (ADA) Low-Moderate Income Housing Set Aside.

- 1) Continue the development of West Rivertown Apartments-Phase II, which will provide 40 units of affordable rental housing at 7th and I Streets. Funding provided by the Antioch Development Agency.

Priority H-2 Homeownership: Increase homeownership opportunities for lower-income households.

- 1) Continue to development four for-sale units on city-owned property located at 5th and K Streets with Mt. Diablo Habitat for Humanity. Funding provided by the Antioch Development Agency.
- 2) Fund First-Time Homebuyer workshops, trainings, and loans to qualified buyers through First-Home, Inc./Bay Area Homebuyer Agency. Up to 40 loans will be provided. Funding provided by the Antioch Development Agency.

Priority H-3 Preservation: Maintain and preserve the affordable housing stock.

- 1) Assist in the rehabilitation of 10 rental units through the Housing Authority of Contra Costa County Rental Rehabilitation Program. Funding provided by the Antioch Development Agency and CDBG Program Income.
- 2) Providing funding for low- and moderate-income homeowners to bring their homes up to health and safety standards and provide handicapped access where needed through the Contra Costa County Neighborhood Preservation Program. Funding provided by the Antioch Development Agency and CDBG Program Income.

Priority H-4 Public Housing: Improve the public housing stock.

- 1) Public Housing units are under the control and administration of the Housing Authority of Contra Costa.

Priority H-5 Continuum of Care: Adopt the Continuum of Care Plan and the “End Homelessness in Ten Years” plan as the overall approaches to addressing homelessness in the Consortium.

- 1) Continue participation in the Contra Costa countywide Continuum of Care board and related activities.

Priority H-6 Housing for Homeless People: Assist the homeless and those at risk of becoming homeless by providing emergency, transitional and permanent affordable housing with appropriate supportive services.

- 1) Fund Emergency Shelter and Homeless Services program provided by SHELTER, Inc. for 300 persons who are homeless or at risk of becoming homeless.
- 2) Providing funding for the Family Emergency Shelter operated by SHELTER, Inc. and provides emergency shelter for 30 people.

Priority H-7 Supportive Housing: Increase the supply of appropriate and supportive housing for special needs populations.

- 1) Provide funding for West Rivertown Apartments Phase II which may include three HOPWA units. Funding provided by the Antioch Development Agency.

Priority H-8 Constraints: Remove constraints to affordable housing development.

- 1) Work with Community Development staff, consultants and the State Department of Housing and Community Development in the development and implementation of the Housing Element of the General Plan to meet Antioch’s regional housing needs.
- 2) Provide funding for the development of both permanent for sale and rental housing to increase the City’s affordable housing stock.
- 3) Work with Contra Costa County and other funding agencies to find additional sources of funding for affordable housing.

PUBLIC SERVICES

Priority CD-1 General Public Services: Ensure that opportunities and services are provided to improve the quality of life and independence for lower-income persons, and ensure access to programs that promote prevention and early intervention related to a variety of social concerns such as substance abuse, hunger, and other issues.

- 1) Provide 24-hour counseling services for 750 victims of sexual assault. Services provided by Community Violence Solutions.

- 2) Provide continuous mental health counseling for 14 children and adults. Services provided by the Family Stress Center.
- 3) Provide emergency and supplemental food to 2,500 low-income residents a month through member agencies and direct services. Services provided by the Food Bank of Contra Costa and Solano Counties.
- 4) Provide on-going substance abuse services for 490 low-income Antioch residents. Services provided by New Connections.
- 5) Provide an array of computer based adult education services at night to 220 low-income Antioch residents (OPTIC). Funded through CDBG Program Income.
- 6) Provide professional clothing, accessories and career development support for 45 Antioch residents. Services provided by WW Ministries/Positive Edge. Funded through CDBG Program Income.

Priority CD-2 Seniors: Enhance the quality of life of senior citizens and frail elderly, and enable them to maintain independence.

- 1) Provide educational, supportive and health services to 20 frail adults and/or seniors suffering with Alzheimer's, dementia or strokes. Services provided by The Bedford Center.
- 2) Provide administrative support for senior center operations and provide educational, recreational and social activities for 2,450 seniors. Services provided by the Antioch Senior Center.
- 3) Provide support for the delivery of on-site meals for 350 low-income seniors at the Antioch Senior Center.
- 4) Provide supportive services to 28 residents with disabilities and seniors so they can live safely and independently at home. Services provided by Independent Living Resources.
- 5) Provide legal services to 150 low-income seniors. Services provided by Contra Costa Legal Services.
- 6) Provide advocacy for 367 institutionalized seniors and investigate and resolve claims regarding physical, financial abuse issues and family disputes. Services provided by Ombudsman Services.
- 7) Provide Meals on Wheels to 158 home-bound seniors. Services provided by Senior Outreach Services.
- 8) Provide senior center based care management for 24 Antioch seniors. Services provided by Senior Outreach Services.

Priority CD-3 Youth: Increase opportunities for children/youth to be healthy, succeed in school and prepare for productive adulthood.

- 1) Provide volunteer advocates for 8 abused and/or neglected juveniles in Juvenile Dependency Court. Services provided by Court Appointed Special Advocates (CASA).
- 2) Provide scholarships for city recreational programs and activities for 120 low-income Antioch youth. Program provided by the City of Antioch.

Priority CD-4 Homeless Services: Reduce the incidence of homelessness and assist in alleviating the needs of the homeless.

- 1) Provide 24-hour crisis and homeless hotlines for 3,150 residents in crisis, homeless or at risk of homelessness. Provided by the Contra Costa Crisis Center and funded by Antioch Development Agency.
- 2) Provide emergency shelter and homeless services to 300 residents through SHELTER, Inc. (see H-6 #1)

Priority CD-5 Non-Homeless Special Needs: Ensure that opportunities and services are provided to improve the quality of life and independence for persons with special needs, such as disabled persons, battered spouses, abused children, persons with HIV/AIDS, illiterate adults and migrant farmworkers.

- 1) Provide self-help living skills to 20 blind or visually impaired residents to assist them with maintaining their independence. Services provided by the Lions Center for the Visually Impaired.
- 2) Enable 40 low-income people with HIV/AIDS to live longer and more productively by providing housing, support services and counseling. Services provided by New Connections.
- 3) Provide emergency and supportive services, counseling and housing to 475 women and children in situations of domestic violence.

Priority CD-6 Fair Housing: Continue to promote fair housing activities and affirmatively further fair housing.

- 1) Fund comprehensive housing services for 300 residents and provide public information regarding fair housing and housing discrimination. Provided by Pacific Community Services and funded by the Antioch Development Agency.
- 2) Provide landlord/tenant dispute resolution services and information to 480 residents and assist city staff resolving code enforcement and compliance issues. Services provided by Housing Rights, Inc. and funded by the Antioch

Development Agency.

- 3) Provide legal advocacy and legal representation on fair housing issues for 40 residents. Services provided by La Raza Centro Legal, Inc. and funded by the Antioch Development Agency.

Priority CD-7 Infrastructure and Accessibility: Maintain quality public facilities and adequate infrastructure, and ensure access for the mobility-impaired by addressing physical access barriers to public facilities.

- 1) Provide road and sidewalk improvements and accessibility modifications in the Drake Street and Sunset Drive area of Antioch. Improvements will occur in a low/mod census tract and be provided by the City of Antioch Public Works Department.
- 2) Provide roof replacement to city-owned property at 1915 “D” Street that serves as the REACH Center Facility. The REACH program serves 1,500 people annually with programs that address drug abuse prevention and treatment and criminal justice education with teens and their parents.

Priority CD-8 Economic Development: Reduce the number of persons with incomes below the poverty level, expand economic opportunities for extremely-low, very-low and low-income residents, and increase the viability of neighborhood commercial areas.

- 1) Provide support to develop 6 new licensed family child-care businesses and retain 15 businesses for low-income Antioch residents by the Contra Costa Child Care Council.
- 2) Assist in the retention or creation of 21 jobs for low- and moderate-income Antioch residents by the Small Business Development Center/Workforce Investment Board.
- 3) Provide comprehensive information technology and life-skills training for nine new clients and follow-up services for 40 Antioch residents by Opportunities for Technology Information Careers (OPTIC).
- 4) Assist 4 very low-income households to open a family daycare business and provide on-going training and support. Services provided by Cambridge Community Center.
- 5) Provide training and general support to 40 Antioch residents leading to the State licensing of in-home assisted living providers, as well as opportunities for referrals to paying clients in Antioch by way of Respite Registry. Services provided by Senior Outreach Services.

Priority CD-9 Administration/Planning: Support development of viable urban communities through extending and strengthening partnerships among all levels of

government and the private sector, and administer federal grant programs in a fiscally prudent manner.

- 1) Administer the City's CDBG program and provide support to program providers.
- 2) As a member of the Contra Costa Consortium, continue to refine processes and procedure to ensure comprehensive countywide services.
- 3) Submit reports and information and analyze quarterly information to ensure program compliance.
- 4) Monitor programs and agencies with Consortium members to ensure contract compliance.
- 5) Provide public information on the availability of programs and services funded through CDBG and other related programs.

SECTION FOUR: 2005-2006 PLAN FOR USE OF CDBG FUNDS

For the 2005-2006 Program Year activities (July 1, 2005 -June 30, 2006), the City of Antioch anticipates utilizing \$840,000 in CDBG funds. The City received \$225,000 in program income from the Owner Occupied Rehabilitation Program during PY 2004-2005 up to March 2005 and expects to receive a similar amount in PY 2005-06. At the City Council meeting on April 23, 2002, the City implemented, in accordance with HUD staff guidance, a Revolving Loan Fund (RLF) to track all future income received by the Owner Occupied Rehabilitation Program. As allowed by HUD guidelines, all RLF income has been used to determine the public service cap if the City has excess funds available for the Owner Occupied Rehabilitation Program during PY 2004-2005 and for the 2005-2006 Action Plan period.

A summary list of all the projects that will receive CDBG funding in PY 2005-2006 is attached. Also included is an attachment that shows all funded activities that meet CDBG objectives.

All programs are active and very little carryover of CDBG funds from 2004-05 to 2005-06 is anticipated. Three activities did not move forward. The Spectrum Center which received \$5,000 in PY 04-05 was sold to a for-profit company and withdrew their request for funding. Victims of Violent Crimes, funded for \$5,000 in PY 04-05, lost its office space and was no longer able to offer counseling services. The City's Job Development Program which received \$195,000 has been unable to find a business that meets the criteria for the creation of jobs in the city.

There are two programs that will be carried over to PY 2005-06 from previous years:

Road Improvement Program: The City has set aside \$350,000 of the 2005-06 allocation for the reconstruction program of Sunset Drive and Drake Street. Staff is in the process of receiving bids and anticipates contracts to be signed in early July 2005. Any carryover

funds available from PY 2004-05 will also be used for these improvements. A summary of street and sidewalk improvements for PY 2004-05 and PY 2005-06 can be found at the end of this report.

Sidewalk Repair Program: The City will carry over approximately \$11,000 for this activity from previous year funds. The City will change the emphasis of this program from providing individual grants to low-income homeowners to repairing specific, high priority sidewalks within CDBG-income eligible census tracts (which are census tracts: 3072.01, 3072.02, 3060.01, 3072.05, 3071.02, 3071.01, 3050.00, 3072.05, 3060.02, 3080.01) in order to ensure that the program is able to serve more people than in the past. The program has had very little activity during the first two quarters of PY 2004-05.

In addition, two multi-year projects that are no longer funded with CDBG funds will be continued in PY 2005-2006. These activities are the Housing Rehabilitation Loan and the Rental Rehabilitation Loan Program. A summary follows:

The Owner-Occupied Housing Rehabilitation Program: Based on past experience, staff estimates there will be approximately \$200,000 in program income earned in PY 2005-06. The program was funded in 2004-05 for \$575,000 from the Antioch Development Agency Housing Set-Aside Funds. The ADA funds, along with the program income, have provided several loans in PY 2004-05. During the first three quarters of the current program year, 16 loan applications have been received, two have cancelled and the remaining 14 are in progress.

The rehabilitation program, administered and managed by the Contra Costa County Neighborhood Preservation, has completed two mailings to city residents within the target areas and has generated additional interest in the program. Program staff is currently working with the city developing a 2-year contract due to the success of the program. This should be sufficient to fund 15-20 new loans.

The Rental Rehabilitation Program will have approximately \$100,000 to carryover at the end of PY 2004-05. The City will continue to fund activity through the Antioch Development Agency for PY 2005-06. Coupled with carryover ADA funds, the program will have approximately \$200,000 available for loans in FY 2005-06. This will be sufficient to fund the rehabilitation of 10-15 units.

Most programs are available to any qualified low-income person living in the City of Antioch. Programs that have target areas are the Rental and Owner-Occupied Rehabilitation loan programs target neighborhoods most affected by blighted conditions or aging housing stock.

Traditionally, the City's housing development and rehabilitation funds have been targeted toward the area within Census Tract 3050. In recent years, the City has expanded the program to new areas. The first large project outside of the original target area took place in PY 1998-99 on 20th and "A" Street (Terrace Glenn Apartments, 32 units, acquisition/rehabilitation project) that is just outside of the boundaries of Census Tract 3050. The next project, a 60-unit senior complex on the corner of Hillcrest and Davison,

which is located in an area of newer, more expensive homes, over two miles from Census Tract 3050, was completed in PY 1999. In PY 2000, the City's funds assisted in the acquisition and rehabilitation of 24 unit complex at 1945 Cavallo, a little over one mile from Census Tract 3050. In PY 2002, the City expanded its target area for the Owner and Rental Occupied Rehabilitation Programs to include a wider area of homes outside of Census Tract 3050 (which include census tracts 3072.01, 3072.02, 3060.01, 3072.05, 3071.02, 3071.01, 3072.05, 3060.02, 3080.01) in order to ensure that the program is able to serve more.

SECTION FIVE: ACTIONS TO AFFIRMATIVELY FURTHER FAIR HOUSING

The City of Antioch will take several actions to affirmatively further fair housing within the City during PY 2005-06. The City will provide \$55,000 in ADA funds for Fair Housing related programs. This money will aid over 800 low-income households with housing discrimination complaints and other housing related issues in the City of Antioch. Included in the \$55,000 are Agency funds awarded to Housing Rights, Inc. for housing counseling, advocacy, landlord-tenant complaints and legal representation if necessary.

In December 2001, the CDBG-HOME Consortium completed an Analysis of Fair Housing Impediments. This report contained 10 recommendations for ensuring fair housing in the community. The following list outlines the City's projected progress in PY 2005-06 toward meeting the objectives as stated in the 2001 Analysis of Fair Housing Impediments report:

Action 1 - Housing Element Compliance: The City of Antioch's draft 2000-06 Housing Element has been revised per discussions with the State Department of Housing and Community Development. Currently, staff and the consultant are making final revisions to the document and will be meeting with State HCD staff to go over those revisions in May 2005. The city has worked hard to ensure that growth management measures and development fees and standards comply with state guidelines and that vacant land is available to facilitate the development of housing for a wide range of income groups.

Action 2 - Consolidated Plan: This year the city joined other members of the consortium to develop the Consolidated Plan for PY 2005-09. The activities and programs in the PY 2005-06 Action Plan reflect the needs outlined in the Consolidated Plan. The City of Antioch will continue to work to ensure that the City maintains an active housing related program. The City has moved all of the financing for its Housing related projects from CDBG to the Antioch Development Agency (ADA) Housing Set-Aside funds. In the past, the City has always had a significant surplus in unused ADA funds. This will allow the City to use these funds for housing related projects. In addition, the demand for CDBG funds for other programs has increased markedly, particularly public infrastructure.

Action 3 - Public Housing and Section 8 Assistance: The Housing Authority of Contra Costa County administers the public housing and Section 8 assistance programs. Antioch

will work with the members of the CDBG-HOME Consortium to ensure that the Housing Authority continues to conduct outreach efforts to promote acceptance of these programs.

Action 4 - De-concentration of Affordable Housing: In order to promote neighborhood revitalization efforts and ensure that affordable housing residents have adequate access to public transportation and social services, most of the City's future affordable housing efforts will probably be concentrated in the corridor between Hwy. 4, the river, city boundaries and Cavallo Road. However, the City will make an active effort to ensure that affordable housing is available wherever feasible.

Action 5 - Affordable Housing Development Incentives: The City will continue to provide financing assistance, housing density bonuses, relaxed parking standards and other incentives to affordable housing developers.

Action 6 - Coordination with Public Transit: The City will continue to coordinate future affordable housing developments and other services for low- and moderate-income residents with available and expanded public transportation opportunities. In recognition of this goal, the City, along with Eden Housing, used a Transportation for Livable Communities grant to tie the West Rivertown Apartment into the Intermodal Transportation Center at the Amtrak Station on 1st and I Street.

Action 7 - Outreach and Education: The City will work with Housing Rights, Inc. and Pacific Community Services, fair housing service providers, to expand outreach programs to Antioch residents.

Action 8 - Information on Fair Housing Services: The City, in cooperation with the CDBG-HOME Consortium, will encourage fair housing providers to market and explain fair housing services. The Consortium has developed a brochure regarding fair housing options for all the communities in the County. The City has linked Housing Rights, Inc. to the City's website to expand the public's accessibility to Housing Rights services.

Action 9 - Fair Housing Records: The City, in cooperation with the CDBG-HOME Consortium, will work to ensure that fair housing providers work collaboratively to compile accurate reports.

Action 10 - Consulting Workshops with Lenders: The City, in cooperation with the CDBG-HOME Consortium, will explore ways to improve financing with housing lenders.

Action 11 - Lender Performance: The City will explore ways to ensure that CRA and HMDA criteria are used in the selection of lenders for local programs.

Action 12 - Zoning Ordinance Amendments: The City reviewed its family definition when developing its revised zoning ordinance in PY 2003-04. The City will use the community residential care facility and second unit regulations developed by the state in its revised zoning ordinance.

Action 13 - Housing Task Forces/Committees: The City does not have a housing task force or committee at this time. However, should the City adopt such a committee/task force, it will ensure that the committees/task forces have representatives of low-income groups.

DISABLED ACCESS

The City will continue to provide funding for the development of ADA street cuts and sidewalk improvements in Antioch while making road improvements to the area. The street project schedule is an attachment to this report.

LEAD BASED PAINT HAZARD REMOVAL

The Rental and Owner-Occupied Housing Rehabilitation Programs, funded by the City's CDBG program and administered by the County, have been employed to eliminate lead-based paint hazards in older housing as part of the overall rehabilitation project.

SECTION SIX: HOUSING PLANS AND RESOURCES

The primary sources of funding to address priority housing related community development needs in PY 2005-06 will be the Antioch Development Agency's Low and Moderate Income Housing Set-Aside funds. These funds will provide the required match for HOME Program projects. Projected ADA revenue for the Program Year 2005-06 is \$1,300,000. During PY 2004-05 the City approved \$1,838,400 from the ADA to fund both the West Rivertown Apartments Phase II and Mt. Diablo Habitat for Humanity projects.

SECTION SEVEN: MONITORING

The City of Antioch is responsible for the administration of CDBG funds. All projects funded through the CDBG program are monitored by the Department to ensure that the projects achieve their approved objectives in a manner consistent with federal regulations, the Consolidated Plan and other local planning requirements. The City's monitoring procedures consist of the following:

Prior to funding, all projects are reviewed to ensure consistency with federal regulations and the Consolidated Plan.

During project implementation, project sponsors are required to submit quarterly reports detailing progress, significant obstacles, funding and expenditures and affirmative marketing activities. In addition, projects are monitored for compliance with federal financial and labor standards, affirmative marketing, equal opportunity, fair housing and other federal requirements. Projects are also monitored onsite on a regular basis once every two to three years and may be monitored more often on a selective basis as issues arise.

Following project completion, project sponsors are required to submit project completion

reports identifying: accomplishments, population served, demographics and housing affordability standards. Whenever possible, the City of Antioch coordinates with other members of the CDBG-HOME Consortium to eliminate duplication and to serve the project sponsors fairly and expeditiously.

SUMMARY OF PUBLIC PARTICIPATION PROCESS

The City of Antioch's CDBG Subcommittee held public interviews on March 21, 2005 to review each application for funding with the applicants. On May 10, 2005, the City Council held a public hearing to adopt the funding recommendations of the CDBG Subcommittee. As required, a display ad summarizing the subcommittees' recommendations was published on April 14, 2005. Comments from the May 10th meeting are listed in the next section.

Additionally, Antioch participated in a variety of focus group meetings as part of the Consolidated Plan process.

CITIZEN COMMENTS FROM MAY 10TH PUBLIC HEARING

Myrna Johnson, WW Ministries/The Positive Edge - Wanted to thank the City Council for their support.

Kimberly Maganano - Received assistance from WW Ministries and was pleased with the help and support she had received.

Arlene Bradley, Housing Rights, Inc. - Asked that the City Council please reconsider funding them next year. They had been working very hard in the community and had built a good relationship with city staff and the community.

Paul Cohen, La Raza Centro Legal - Asked for reconsideration since they would now be serving the urban county in partnership with Pacific Community Services. Offered to double the amount of service the City would receive relative to the funding amount.

Candida De Peroux, Contra Costa Child Care Council - Thanked the Council for their continued support.

Lavonna Martin, Contra Costa County Health Services Department - Reconsider supporting the Single Adult Shelter as they had in the past. The homeless count found 181 homeless living on the street this year just the day of the count. The \$20,000 they had requested was only 1% of their overall budget to operate the shelter.

Sharon Bernhus, SHELTER, Inc. - Thanked the Council for funding the Family Shelter again this year.

Tom La Fleur, Pacific Community Services - Appreciated the work of the CDBG Subcommittee and the recommendation to fund them. PCS has served 1,500 households in Antioch in the past six years. Would provide a match if city would fund La Raza

Centro Legal.

Gladys and Sheila Trokey - Had received assistance from Housing Rights and felt that both had been treated respectfully and that Housing Rights really worked for the “unseen population,” such as Gladys as a senior and Sheila as a single mother. Felt they were a grassroots organization who had developed ties with the Antioch community.

Wanda Remmers, Housing Rights, Inc. - Asked for funding reconsideration and stated that though most of their work was over the phone they had established contacts in the community and worked well assisting city staff.

Roberto Reyes, Contra Costa County Health Services Department - Serves as the County Adult Services Coordinator and sees a huge savings to the community when they shelter the homeless. Shelters and the services they provide reduce costs to police, hospitals, and the city by taking the homeless off the streets and into the shelter and working with them to get them into treatment programs, jobs and permanent housing. The County’s request does not include the work they do in the Youth Shelters.

Denise Skaggs, Neighborhood Improvement Program Supervisor - City needs to fund both Housing Rights and the County Shelter. Her programs have received continuous support and service from both agencies.

ATTACHMENTS

**COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS
PROGRAM YEAR 2005-2006**

| <u>ACTIVITY DESCRIPTION</u> | <u>AMOUNT</u> |
|---|--------------------|
| A. HOUSING | |
| Housing Rehabilitation Fund (Program Income) | \$ 225,000* |
| SUBTOTAL: | \$ 225,000* |
| | |
| B. ECONOMIC DEVELOPMENT | |
| Contra Costa Child Care Council (Road to Success) | \$ 15,000 |
| OPTIC (Job Training & Placement) | \$ 90,000 |
| Cambridge Community Center (Economic Self-Sufficiency) | \$ 10,000 |
| Senior Outreach Services (Home Chore Program) | \$ 2,500 |
| Workforce Development Board (Small Business Mgmt. Assistance Program) | \$ 30,000 |
| | |
| C. INFRASTRUCTURE/PUBLIC FACILITY IMPROVEMENTS | |
| City of Antioch (Pavement Projects) | \$ 350,000 |
| Reach Program (Roof Renovation) | \$ 9,500 |
| SUBTOTAL: | \$ 507,000 |
| | |
| D. PUBLIC SERVICES | |
| City of Antioch (Antioch Senior Citizens Center) | \$ 10,000 |
| City of Antioch (Senior Nutrition Program) | \$ 10,000 |
| City of Antioch (Antioch Youth Activity Scholarship/Fee Assistance Program) | \$ 7,900 |
| Community Violence Solutions (Sexual Assault Victim Empowerment) | \$ 11,160 |
| Contra Costa Senior (Legal Services for the Elderly) | \$ 7,000 |
| Food Bank of Contra Costa and Solano (Food Distribution) | \$ 9,300 |
| Court Appointed Special Advocates (CASA – Children at Risk) | \$ 4,700 |
| Family Stress Center (Counseling Program) | \$ 4,700 |
| Independent Living Resources (Living Safely at Home Program) | \$ 4,700 |
| Lions Center for the Visually Impaired (Independent Living Skills) | \$ 5,600 |
| New Connections (Substance Abuse Prevention) | \$ 25,100 |
| New Connections (HIV/AIDS Services) | \$ 4,700 |
| Ombudsman Services (Ombudsman Program) | \$ 4,000 |
| Ombudsman Services (Representative Payee Services) | \$ 7,440 |
| Senior Outreach Services (Care Management Services) | \$ 5,600 |
| Senior Outreach Services (Meals On Wheels) | \$ 11,160 |
| STAND! Against Domestic Violence (Crisis Line Services) | \$ 18,600 |
| The Bedford Center (Adult Day Health Care Program) | \$ 6,400 |
| OPTIC (Delta Technology Center) | \$ 20,000* |
| WW Ministries (Positive Edge Program) | \$ 7,000* |
| SUBTOTAL: | \$ 158,060 |
| SUBTOTAL (PROGRAM INCOME FUNDED): | \$ 27,000* |
| | |
| F. PLANNING/ADMINISTRATION | |
| City of Antioch, Program Admin (Salary, Benefits, Overhead) | \$ 213,000 |
| SUBTOTAL: | \$ 213,000 |
| | |
| 2005-2006 CDBG BUDGET | TOTAL |
| | \$1,103,060 |

* Projected program income for FY 05-06 is approximately \$225,000 of which 15% (approximately \$33,750) can be used to fund public service activities; a total of \$27,000 will be used in this manner. This amount of \$27,000 is not included in Public Services Subtotal, rather it is included in the Program Income Subtotal.

LOCAL GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about -
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; &
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification

number(s) of each affected grant;

6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
 - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of

1968, and implementing regulations at 24 CFR Part 135.

Jim Jakel, City Manager
City of Antioch

Date

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year 2005, shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG

funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

Compliance with Laws -- It will comply with applicable laws.

Jim Jakel, City Manager
City of Antioch

Date

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. Drug-Free Workplace Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. For grantees other than individuals, Alternate I applies. (This is the information to which jurisdictions certify).
4. For grantees who are individuals, Alternate II applies. (Not applicable jurisdictions.)
5. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions

may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).

7. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).
8. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance: City of Antioch
Third and H Streets
Antioch, CA. 95531-5007

Check X if there are workplaces on file that are not identified here; The certification with regard to the drug-free workplace required by 24 CFR part 24, subpart F.

9. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C.812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who

are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

High Priority Needs List

Housing Related Priority Needs

- H-1. Affordable Rental Housing - Expand housing opportunities for lower income households through an increase in the supply of decent, safe and affordable rental housing and of rental assistance.
- H-2. Affordable Ownership Housing - Increase homeownership opportunities for lower income households.
- H-3. Affordable Housing Preservation - Maintain and preserve the affordable housing stock.
- H-4. Public Housing - Improve the public housing stock.
- H-5. Continuum of Care - Adopt the Continuum of Care Plan and the “Ending Homelessness in Ten Years” plan as the overall approaches to addressing homelessness in the Consortium.
- H-6. Homeless Shelters/Housing - Assist the homeless and those at risk of becoming homeless by helping to provide emergency and transitional housing, permanent affordable housing, and appropriate supportive services.
- H-7. Supportive Housing - Increase the supply of appropriate and supportive housing for special needs populations.
- H-8. Reduce Development Constraints - Remove constraints to affordable housing development.

Non-Housing Community Development Priority Needs

- CD-1. General Public Services - Ensure that opportunities and services are provided to improve the quality of life and independence for lower-income persons, and ensure access to programs that promote prevention and early intervention related to a variety of social concerns such as hunger, substance abuse and other issues.
- CD-2. Seniors - Enhance the quality of life of senior citizens and frail elderly and enable them to maintain independence.
- CD-3. Youth - Increase opportunities for children/youth to be healthy, succeed in school and prepare for productive adulthood.
- CD-4. Homeless Services - Reduce incidence of homelessness and assist in alleviating the needs of the homeless.
- CD-5. Non-Homeless Special Needs - Ensure that opportunities and services are provided to improve the quality of life and independence for persons with special needs, such as disabled persons, battered spouses, abused children, and persons with HIV/AIDS, illiterate adults, and migrant farm workers.

- CD-6. Fair Housing - Continue to promote fair housing activities and affirmatively further fair housing.
- CD-7. Infrastructure and Accessibility - Maintain quality public facilities and adequate infrastructure, and ensure access for the mobility-impaired by addressing physical access barriers to public facilities.
- CD-8. Economic Development - Reduce the number of persons below the poverty level, expand economic opportunities for low- and moderate-income residents, and increase the viability of neighborhood commercial areas.
- CD-9. Administration/Planning - Support development of viable urban communities through extending and strengthening partnerships among all levels of government and the private sector and administer federal grant programs in a fiscally prudent manner.

Lower Income Areas by Block Group - Based on 2000 Census

The table below shows the breakdown of census tracts and block groups in Antioch presented in descending order of percentage of lower income residents. The upper quartile level are highlighted in yellow and the low/mod CDBG-eligible census tracts are highlighted in green and yellow.

| Low/Mod Census Tracts in Antioch | | | | |
|----------------------------------|-------------|-----------------|---------------|-----------|
| Census Tract | Block Group | Total Residents | Total Low/Mod | Low/Mod % |
| 3072.01 | 2 | 364 | 303 | 83 |
| 3050.00 | 5 | 266 | 221 | 83 |
| 3050.00 | 6 | 279 | 208 | 75 |
| 3050.00 | 3 | 359 | 254 | 71 |
| 3050.00 | 1 | 398 | 279 | 70 |
| 3050.00 | 2 | 370 | 256 | 69 |
| 3072.02 | 1 | 1,495 | 982 | 66 |
| 3060.01 | 5 | 560 | 368 | 66 |
| 3072.05 | 1 | 663 | 433 | 65 |
| 3071.02 | 1 | 294 | 185 | 63 |
| 3080.01 | 1 | 227 | 143 | 63 |
| 3071.02 | 3 | 504 | 311 | 62 |
| 3050.00 | 4 | 595 | 356 | 60 |
| 3071.02 | 2 | 420 | 238 | 57 |
| 3060.01 | 4 | 605 | 336 | 56 |
| 3072.05 | 2 | 919 | 509 | 55 |
| 3060.02 | 1 | 518 | 265 | 51 |
| 3071.01 | 1 | 576 | 292 | 51 |
| 3131.03 | 1 | 1,098 | 545 | 50 |
| 3060.01 | 3 | 618 | 303 | 49 |
| 3080.01 | 4 | 396 | 172 | 43 |
| 3060.01 | 1 | 440 | 185 | 42 |
| 3060.01 | 2 | 743 | 306 | 41 |
| 3072.04 | 1 | 288 | 117 | 41 |
| 3071.02 | 4 | 496 | 196 | 40 |
| 3060.02 | 2 | 587 | 200 | 34 |
| 3072.04 | 3 | 307 | 104 | 34 |
| 3072.04 | 4 | 602 | 203 | 34 |
| 3080.01 | 5 | 461 | 157 | 34 |
| 3072.05 | 4 | 701 | 214 | 31 |
| 3090.00 | 3 | 285 | 83 | 29 |
| 3072.01 | 1 | 564 | 161 | 29 |
| 3072.04 | 2 | 174 | 47 | 27 |
| 3080.01 | 3 | 584 | 157 | 27 |

| | | | | |
|---------|---|-------|-----|----|
| 3071.01 | 2 | 350 | 89 | 25 |
| 3072.05 | 3 | 426 | 102 | 24 |
| 3080.01 | 2 | 831 | 201 | 24 |
| 3551.06 | 1 | 504 | 114 | 23 |
| 3071.01 | 3 | 595 | 109 | 18 |
| 3032.00 | 3 | 4,200 | 761 | 18 |
| 3551.01 | 1 | 4,552 | 689 | 15 |
| 3020.04 | 1 | 1,877 | 265 | 14 |
| 3080.02 | 1 | 1,203 | 158 | 13 |
| 3551.06 | 2 | 2,058 | 241 | 12 |
| 3551.06 | 3 | 578 | 60 | 10 |