



**Fiscal Year 2024-2025 Action Plan**  
of the  
**2020-2025**  
**Contra Costa HOME Consortium**  
**Consolidated Plan**

Community Development Block Grant (CDBG) Program



Approved by Antioch City Council June 25, 2024

## **City Council CDBG Community Grants Committee**

FY 2022-23, FY 23-24, FY 24-25

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# EXECUTIVE SUMMARY

## AP-05 EXECUTIVE SUMMARY - 91.200(C), 91.220(B)

### 1. Introduction

Community Development Block Grant (CDBG) funds are allocated annually to entitlement communities through the U.S. Department of Housing and Urban Development (HUD) to carry out a wide range of community development activities benefitting lower-income persons, households and areas. In order to receive annual allocations, jurisdictions submit a five-year Consolidated Plan, and annual Action Plans that describe investments and goals and their linkage to achieving the goals of the Consolidated Plan.

The Action Plan describes funding for specific projects and programs to address high priority needs of the City identified in the 2020-25 Consolidated Plan. High priority needs include the City's most vulnerable residents (unhoused residents, seniors and frail elderly, disabled persons and those who are institutionalized, abused and neglected youth, victims of family violence, and those with limited or no access to medical care.) It also includes economic development activities to help lower income residents regain and increase earnings post pandemic, as well as increasing and maintaining affordable housing.

The FY 2024-25 is the 3rd and final year of the last funding cycle of the 2020-25 Contra Costa HOME/CDBG Consortium Consolidated Plan. Agencies competed for funding in FY 2022-23 and were eligible for renewal funding in 2023-24 and 2024-25 if they met contract conditions.

After two CDBG Standing Committee meetings and extensive public outreach and participation, the City of Antioch FY 2024-25 Action Plan was adopted by the City Council in a Public Hearing on June 25, 2024. It allocates \$6,454,180 in funding, including \$879,893 CDBG-EN, 4,050,000 Housing Successor, \$645,614 Permanent Local Housing Allocation (PLHA), and \$82,807 Energy Efficiency Conservation Block Grant funds. It also lists the CDBG Corona Virus (CDBG-CV) funds to be used for the year which were reallocated by Council last year. All grant sources contribute varying percentages for administration of their funded programs. See Table 1 next page.

- **CDBG funding** consists of \$879,893 grant, \$610,896 reallocated funds, and CDBG-Corona Virus [CV] funds of \$184,970 for a total of \$1,675,759. These monies are allocated to provide a wide array of public services to Antioch's most vulnerable populations outlined above as well as economic development activities and affordable housing.
- **Housing Successor (HS) funding** totals \$4,050,000, of which \$250,000 is allocated for Homelessness Prevention and Services, increasing homeownership (\$550,000) and new development of over 100 affordable housing units on faith-owned land (\$3,000,000).

- **Permanent Local Housing Allocation (PLHA) funding** is allocated to Homeless prevention and shelter (\$165,000) and the Housing Rehabilitation program (\$460,000).
- **Energy Efficiency and Conservation Block Grant (EECBG) funding** is a two-year grant and provides \$75,000 annually to provide energy conservation improvements through the Housing Rehabilitation loan and grant program.

## **Contra Costa HOME/CDBG Consortium**

The cities of Antioch, Concord, Pittsburg and Walnut Creek, and the County of Contra Costa have formed the Contra Costa HOME Consortium to collaboratively plan for the housing and community development needs of the County. The cities receive and administer their own allocation of CDBG funds and pool their HOME fund allocation with the County Department of Conservation and Development. The County administers the HOME funds on behalf of all the Consortia cities and the city of Richmond and all other cities in the County. The County administers Urban County CDBG funds, Consortium HOME funds, County ESG funds, and a share of the Alameda/Contra Costa County allocation of HOPWA funds as a sub-grantee to the City of Oakland.

The Contra Costa CDBG/HOME Consortium conducts a broad procurement process to find services and programs that will meet the Consolidated Plan High Priority needs. This process is conducted twice in the five-year period. The first funding cycle is for years one and two of the five-year Consolidated Plan period, and the three-year funding cycle covers the remaining period.

FY 2022-23 was the first year of the three-year funding cycle for the years 2022-23, 2023-24, and 2024-25, which ends the five-year Consolidated Plan. A full-color display advertisement was published on Monday September 6, 2021 inviting interested parties to attend the virtual Funding Kickoff meeting. The advertisement included the Zoom link and password, a dial-up telephone number, and information on the due date of the applications and information about the funding sources. Sources included CDBG, HOME, ESG, HOPWA, PLHA, Housing Successor, and Inclusionary In-Lieu funding, and all of the Consortium members logo and contact information. A notice was also emailed to over 600 people on the Consortium Interested Parties list which is maintained by the County. The City of Antioch posted the notice on the CDBG webpage, on the main City of Antioch webpage, in the City Manager's newsletter, and on Next Door and Facebook.

The Consortium held a Grant Kickoff meeting on Thursday, October 7th, 2021 from 10-12:30 a.m. conducted on Zoom. 152 people attended the meeting, which is an increase of about 30 people as compared to in-person grant launch meetings. Grant applications were due on Monday December 6, 2021 by 5:00 p.m. All applications were required to be completed and filed electronically via the City Data Services system. Agencies submitted applications for 37 projects to the City of Antioch. Thirty-four (34) applications were funded, one (1) project was withdrawn, and two (2) were not funded.

FY 2024-25 is the third and final year of the three-year grant cycle, meaning that no new applications were solicited. Funded agencies submitted renewal applications which include a budget and goals for service. Accomplishments through the second quarter are compared to goals to evaluate progress. Monitoring visits were conducted with all new agencies and those which had the higher scores in the Risk Analysis.

On May 8, 2024, HUD announced the FY 2024-25 CDBG allocations to entitlement jurisdictions. The CDBG Standing Committee met on March 28 and June 13, 2024 to consider housing applications, review renewal funding and accomplishments to date, narrative from the quarterly reports, and monitoring results to inform their funding recommendation decision. The draft Action Plan was advertised in the East Bay Times on May 24, 2024 inviting public comments for a period of 30 days. Council approved the Committee recommendations after a Public Hearing on June 25, 2024.

| Table 1 FY 2024-2025 ACTION PLAN COMMUNITY GRANT ALLOCATIONS<br>Approved by the Atioch City Council 6/25/24 |  |  |                |                        |                |                      |                |               |                   |
|---|--|--|----------------|------------------------|----------------|----------------------|----------------|---------------|-------------------|
| Priority#   | Applicant                                  | Project Name                                   | CDBG-EN        | CDBG-EN<br>Reallocated | CDBG-CV        | Housing<br>Successor | PLHA           | EECBG         | Total<br>Funding  |
|   |  | <b>Total funding available:</b>                | <b>879,893</b> | <b>610,896</b>         | <b>184,970</b> | <b>4,050,000</b>     | <b>645,614</b> | <b>82,807</b> | <b>6,454,180</b>  |
| <b>H-1 Permanent Housing for Homeless</b>   |  |  |                |                        |                |                      |                |               |                   |
| H-1.1   | CC Health Services, H3                     | CORE Homeless Outreach Team                    |                |                        |                |                      | 30,000         |               | 30,000            |
| H-1.2   | STAND! For Families Free of Violence       | R Mullen Center Emergency Shelter              |                |                        |                |                      | 10,000         |               | 10,000            |
| H-1.3   | Winter Nights Family Shelter, Inc.         | Winter Nights Family Shelter, Inc.             |                |                        |                |                      | 15,000         |               | 15,000            |
| H-1.4   | Winter Nights Family Shelter, Inc.         | Safe Parking Program                           |                |                        |                | 70,000               | 100,000        |               | 170,000           |
| 4   |  | <b>Outreach/Shelter Subtotal:</b>              |                |                        |                | <b>70,000</b>        | <b>155,000</b> |               | <b>225,000</b>    |
| <b>H-2 Prevention of Homelessness</b>   |  |  |                |                        |                |                      |                |               |                   |
| H-2.1   | Bay Area Legal Aid (BayLegal)              | Housing & Homelessness Prevention              |                |                        |                | 25,000               |                |               | 25,000            |
| H-2.2   | Contra Costa Crisis Center                 | Crisis / 211 Contra Costa                      |                |                        |                | 10,000               |                |               | 10,000            |
| H-2.3   | Loaves and Fishes of Contra Costa          | Nourishing Lives in Antioch                    |                |                        |                |                      | 10,000         |               | 10,000            |
| H-2.4   | SHELTER, Inc.                              | Homeless Prevention Program                    |                |                        |                | 145,000              |                |               | 145,000           |
| 4   |  | <b>Homeless Prevention Subtotal:</b>           |                |                        |                | <b>180,000</b>       | <b>10,000</b>  |               | <b>190,000</b>    |
| 8   | ALL Homeless Programs                      | <b>TOTAL HOMELESS FUNDING:</b>                 |                |                        |                | <b>250,000</b>       | <b>165,000</b> |               | <b>415,000</b>    |
| <b>CD-1 General Public Services</b>   |  |  |                |                        |                |                      |                |               |                   |
| CD-1.1  | Cancer Support Community                   | CSC Antioch Center                             | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-1.2  | Opportunity Junction                       | Technology Center                              | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-1.3  | St. Vincent de Paul of CCC                 | RotaCare Free Medical Clinic                   | 10,000         |                        |                |                      |                |               | 10,000            |
| 3   |  | <b>General Public Services Subtotal:</b>       | <b>30,000</b>  |                        |                |                      |                |               | <b>30,000</b>     |
| <b>CD-2 NonHomeless Special Needs</b>   |  |  |                |                        |                |                      |                |               |                   |
| CD-2.1  | Choice in Aging                            | Bedford Center                                 | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-2.2  | Contra Costa Family Justice Alliance       | Family Justice Navigation Program              | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-2.3  | Contra Costa Senior Legal Services         | Legal Services for Seniors                     | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-2.4  | Empowered Aging                            | Ombudsman Services of Contra Costa             | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-2.5  | Lions Center for the Visually Impaired     | Independent Living Skills for Blind            | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-2.6  | Meals on Wheels Diablo Region              | Care Management                                | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-2.7  | Meals on Wheels Diablo Region              | Meals on Wheels (MOW)                          | 10,000         |                        |                |                      |                |               | 10,000            |
| 7   |  | <b>Special Needs Activities Subtotal:</b>      | <b>70,000</b>  |                        |                |                      |                |               | <b>70,000</b>     |
| <b>CD-3 Youth</b>   |  |  |                |                        |                |                      |                |               |                   |
| CD-3.1  | Bay Area Crisis Nursery                    | Bay Area Crisis Nursery                        | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-3.2  | Community Violence Solutions (CVS)         | CIC Child Sexual Assault Intervention          | 10,000         |                        |                |                      |                |               | 10,000            |
| CD-3.3  | Court Appointed Special Advocates          | Serving All Foster Children                    | 10,000         |                        |                |                      |                |               | 10,000            |
| 3   |  | <b>Youth activities Subtotal:</b>              | <b>30,000</b>  |                        |                |                      |                |               | <b>30,000</b>     |
| <b>CD-4 Fair Housing</b>  |  |  |                |                        |                |                      |                |               |                   |
| CD-4.1  | City of Antioch                            | Fair Housing Services (reference only)         |                |                        | 75,000         |                      |                |               | 75,000            |
| 1   |  | <b>Fair Housing Activity Subtotal:</b>         |                |                        | <b>75,000</b>  |                      |                |               | <b>75,000</b>     |
| <b>CD-5 Tenant/Landlord Services</b>  |  |  |                |                        |                |                      |                |               |                   |
| CD-5.1  | City of Antioch                            | Tenant/Landlord Services (ref. only)           |                |                        | 109,970        |                      |                |               | 109,970           |
| 1   |  | <b>Tenant/Landlord Activity Subtotal:</b>      |                |                        | <b>109,970</b> |                      |                |               | <b>109,970.00</b> |
| 23  |  | <b>Total Public Services:</b>                  | <b>130,000</b> |                        | <b>184,970</b> | <b>250,000</b>       | <b>165,000</b> |               | <b>729,970</b>    |
| <b>CD-6 Economic Development</b>  |  |  |                |                        |                |                      |                |               |                   |
| CD-6.1  | CoCoKids, Inc.                             | Road to Success Gap Funding                    | 20,000         |                        |                |                      |                |               | 20,000            |
| CD-6.2  | Monument Impact                            | Small Business Support Program                 | 20,000         |                        |                |                      |                |               | 20,000            |
| CD-6.3  | Opportunity Junction                       | Administrative Careers Training                | 60,000         |                        |                |                      |                |               | 60,000            |
| CD-6.4  | Renaissance Entrepreneurship Center        | Microenterprise Development                    | 20,000         |                        |                |                      |                |               | 20,000            |
| 4   |  | <b>Economic Development Subtotal:</b>          | <b>120,000</b> |                        |                | -                    | -              |               | <b>120,000</b>    |
| <b>CD-8 Administration</b>  |  |  |                |                        |                |                      |                |               |                   |
| CD-8.1  | City of Antioch                            | Administration                                 | 175,979        |                        |                | 250,000              | 20,614         | 7,807         | 454,400           |
| 1   |  | <b>Administration Subtotal:</b>                | <b>175,979</b> | -                      | -              | <b>250,000</b>       | <b>20,614</b>  | <b>7,807</b>  | <b>454,400</b>    |
| <b>AH-2 Affordable Housing Development - Permanent Supportive Housing</b>                                   |  |  |                |                        |                |                      |                |               |                   |
| AH-2.1  | Hope Solutions Partnership                 | Hope Village Antioch - 22 units                | 453,914        | 610,896                |                | 1,500,000            |                |               | 2,564,810         |
| AH-2.2  | Novin Development                          | Grace Commons - 80 units                       |                |                        |                | 1,500,000            |                |               | 1,500,000         |
| 2   |  | <b>AH Development Subtotal:</b>                | <b>453,914</b> | <b>610,896</b>         | -              | <b>3,000,000</b>     | -              | -             | <b>4,064,810</b>  |
| <b>AH 3 Affordable Housing Preservation &amp; Maintenance</b>   |  |  |                |                        |                |                      |                |               |                   |
| AH-3.1  | Bay Area Affordable Homeownership Alliance | Antioch Home Ownership Program                 |                |                        |                | 50,000               |                |               | 50,000            |
| AH-3.2  | City of Antioch                            | AHOP Loans and Grants                          |                |                        |                | 500,000              |                |               | 500,000           |
| AH-3.3  | Habitat for Humanity EB/SV                 | Habitat Homeowner Rehab Program                |                |                        |                |                      | 460,000        |               | 460,000           |
| 2   |  | <b>AH Preservation Subtotal:</b>               | -              | -                      | -              | <b>550,000</b>       | <b>460,000</b> | -             | <b>1,010,000</b>  |
| <b>AH 4 Affordable Housing Reduce Household Energy Costs</b>  |  |  |                |                        |                |                      |                |               |                   |
| AH-4.1  | Habitat for Humanity EB/SV                 | Energy Improvements                            |                |                        |                |                      | 75,000         |               | 75,000            |
| 2   |  | <b>AH Energy Reduction Subtotal:</b>           | -              | -                      | -              | -                    | -              | <b>75,000</b> | <b>75,000</b>     |
| 5   |  | <b>Affordable Housing Activities Subtotal:</b> | <b>453,914</b> | <b>610,896</b>         | -              | <b>3,550,000</b>     | <b>460,000</b> | <b>75,000</b> | <b>5,149,810</b>  |
| 33  |  | <b>TOTAL FUNDING:</b>                          | <b>879,893</b> | <b>610,896</b>         | <b>184,970</b> | <b>4,050,000</b>     | <b>645,614</b> | <b>82,807</b> | <b>6,454,180</b>  |



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## 2. Summarize the Objectives and Outcomes Identified In the Plan

*This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.*

Antioch Priority Needs established for the 2020-25 Consolidated Plan are in the categories of Affordable Housing, Homeless Housing & Prevention, Non-Housing Community Development, and Administration. Following are the Objectives in each Priority Need category:

### **Affordable Housing**

**AH-1: Increase Affordable Rental Housing Supply.** Expand housing opportunities for extremely low-income, very low-income, and low-income households by increasing the supply of decent, safe and affordable rental housing.

**AH-2: Increase Affordable Supportive Housing.** Expand housing opportunities for persons with special needs, including seniors, persons with disabilities, persons with HIV/AIDS.

**AH-3: Maintain and Preserve Affordable Housing.** Maintain and preserve the existing affordable housing stock, including single family residences owned and occupied by lower-income households, multi-family units at risk of loss to the market, and housing in deteriorating or deteriorated lower income neighborhoods.

**AH-4: Reduce household energy costs.** Increase housing and energy security to make housing more affordable to lower income households by reducing the consumption of energy.

**AH-5: Expand community resilience to natural hazards.** Increase resilience to natural hazards of housing stock occupied by lower income residents.

### **Homelessness**

**H-1: Permanent Housing.** Further “Housing First” approach to ending homelessness by supporting homeless outreach efforts, emergency shelter, transitional housing, and permanent housing, with supportive services to help homeless persons achieve housing stability.

**H-2: Prevention.** Expand existing prevention services including emergency rental assistance, case management, housing search assistance, legal assistance, landlord mediation, money management and credit counseling

### **Non-Housing Community Development Priority Needs and Goals Public Services**

**CD-1: General Public Services.** Ensure that opportunities and services are provided to improve the quality of life and independence for lower-income persons, and ensure access to programs that promote prevention and early intervention related to a variety of social concerns.

**CD-2: Non-Homeless Special Needs.** Ensure that opportunities and services are provided to improve the quality of life and independence for persons with special needs, such as elderly and

frail elderly, victims of domestic violence, persons with HIV/AIDS, persons with mental, physical and developmental disabilities, abused children, illiterate adults and migrant farmworkers.

**CD-3: Youth.** Increase opportunities for children/youth to be healthy, succeed in school, and prepare for productive adulthood.

**CD-4: Fair Housing.** Continue to promote fair housing activities and affirmatively further fair housing to eliminate discrimination in housing choice in the City.

**CD-5: Tenant/Landlord Counseling.** Support the investigation and resolution of disagreements between tenants and landlords, eviction prevention and education for tenants, and education of tenants and landlords as to their rights and responsibilities under federal, state, and existing and new City renter protections, to help prevent people from becoming homeless.

### **Non Public Services**

**CD-6: Economic Development.** Reduce the number of persons with incomes below the poverty level, expand economic opportunities for very low- and low-income residents, and increase the viability of neighborhood commercial areas.

**CD-7: Infrastructure and Accessibility.** Maintain adequate infrastructure in lower income areas and ensure access for the mobility-impaired by addressing physical access barriers to goods, services, and public facilities in such areas.

**CD-8: Public Facilities for Homeless and Emergency Services.** Improve public facilities at which agencies deliver services to homeless residents and those that will serve as Cooling Centers, Warming Centers, and Clean Air Centers.

### **Administration**

**CD-9: Administration.** Support development of viable urban communities through extending and strengthening partnerships among all levels of government and the private sector and administer federal grant programs in a fiscally prudent manner.

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## **3. Evaluation of Past Performance**

*This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.*

The City expects to meet or exceed most of the service numbers in the Consolidated Plan, but likely will not meet the housing rehabilitation and development numbers anticipated due to service stoppage during Covid and inflation of building materials. However, with the 2024-25 allocation of significant CDBG and Housing Successor funds to build over 100 units of affordable housing with supportive services, the City will exceed its goals when the units come online in several years. Housing rehabilitation activities have regained momentum and all funds are now being expended. Costs have risen substantially so the actual goal numbers for loans and grants have decreased but all housing rehabilitation funds are being expended.

The only project that will not meet goals is the Antioch Home Ownership Program (AHOP) for first time homebuyers. This Consolidated Plan period was a perfect storm of events which undermined the ability of lower income residents to purchase homes in Antioch. The COVID pandemic shut down movement initially, then the program was put on hold by staff for two years to prevent possible losses such as occurred during the Great Recession. AHOP relaunched in April 2023 with 17 applications in the works. Unfortunately, post COVID inflation, rising interest rates, significant increases in the cost of homes in the Bay Area, and dwindling supply of housing on the market coupled with lower FICO scores from unemployment and increased debt left all interested lower income households unable to meet lending criteria. The nonprofit administering AHOP is contemplating any modifications that might make it more viable in the Antioch community. If solutions cannot be found, the City will likely redirect this funding in the next Consolidated Plan.

Activities to serve unhoused residents are at an all-time high, as PIT count and eviction numbers continue to show an increase in Antioch residents slipping into homelessness during the post-pandemic and current inflationary times. The City launched a city-funded effort called Opportunity Village, which is a 32-unit interim housing model shelter for Antioch residents wanting to leave homelessness which is now in its second year. Up to 37 people daily can be served. This program is a partnership with Bay Area Community Services (BACS), a nonprofit organization working closely with the Contra Costa Homeless Continuum of Care. They provide housing counseling and help with housing placement and other issues. However, the rising cost of housing and lack of studio and one-bedroom housing stock in Contra Costa County are having profound impact on the placement of homeless households into permanent housing, and moving them out of shelters or streets.

Agencies serving seniors and medically vulnerable individuals have developed hybrid means to deliver services post Covid as new variants continue to threaten elderly and immunocompromised individuals. Some have an option of online and in-person visits while others, like Meals on Wheels, have found that the frozen delivery allows them to more effectively serve the most people now that demand from seniors for food is so high. Loaves and Fishes has reopened their dining rooms throughout the County, but also offers “to go” hot meals that can be picked up and eaten elsewhere. They have even invested in a food truck with the same food served in the dining rooms that can serve remote encampments and areas where there are no Loaves and Fishes dining rooms – an innovative approach. Most agencies and services have a hybrid approach with in-person and on-line meetings and programs.

### **Compliance and Monitoring**

The City of Antioch works diligently to oversee all CDBG-funded activities to ensure their compliance with federal regulations and timeliness in accomplishing goals and drawing down funds. All activities are on schedule and grant disbursements are made in a timely manner, with all expenditures matching the letter of credit disbursements.

The City first conducts a Risk Analysis on ALL subrecipients at the start of each program year. Agencies and programs are rated with a 100-point scale on four factors with 14 questions, each assigned a setpoint value.

- Factor 1 – Financial: Includes questions about drawdown timeliness, program income generated, audits, and audit findings.
- Factor 2 – Management: Includes questions about the amount of CDBG funds received by the jurisdiction AND the entire County, monitoring frequency, and capacity.
- Factor 3 – Satisfaction: Rates agency/program on complaints and issues experienced.
- Factor 4 – Services: Includes questions about CDBG beneficiaries, slum/blight activities, urgent need activities, type of CDBG activities administered, program performance, program reporting, and program staffing/turnover.

Assigned points are tabulated and the program is assigned a risk factor. High Risk is a score of 51 or more, and an agency site-based monitoring is mandatory that program year. Medium Risk is a score of 30-50, and site monitoring is suggested for the top-scoring quartile. Low Risk is a score of less than 30, and site monitoring is not necessary for that year.

During the program year, the City conducts a detailed desk monitoring of all subrecipients on a quarterly basis. Quarterly reports are thoroughly reviewed to compare contract goals to achievements, racial and ethnic distribution of persons served with the Antioch population in general, income level of persons served, and issues reported with program delivery. Board minutes are required quarterly and reviewed for a big picture perspective of agency challenges and successes. A Sources and Uses budget is required and reviewed to gauge progress in obtaining program financial support from non-CDBG sources. Required Expense Summary reports and backup are carefully reviewed to ensure compliance with OMB circulars and other HUD regulations prior to payment being released. Timesheets are submitted as backup to the Expense Summary, and are reviewed to ensure hours are reported correctly, and that they are signed by both the employee and a supervisor. Most projects and programs submit an independent financial audit annually.

Annually on the year-end report, subrecipients provide detailed information about their services to clients with limited English proficiency, numbers of staff who speak Spanish and other languages, materials translated into other languages, and more.

On-site monitoring is conducted on highest risk agencies/programs identified in the Risk Analysis. During the site monitoring, the site where services are provided is inspected to ensure access for persons with disabilities and suitability for the types of programs offered. The City interviews staff and review project files, using the Contra Costa Consortium Program and Financial monitoring form. These site interviews are shared by the Consortium, and multiple jurisdictions often accompany the lead jurisdiction. All monitoring contact letters, the completed joint monitoring

forms, final monitoring results, and any follow-up communication about the monitoring is now being kept in the Community Data Services online reporting system.

Annual monitoring details are included in the Consolidated Annual Performance Evaluation Report (CAPER) submitted to HUD each year and available online.

### **Increasing Access to Government and Agency Services**

In FY 2024-25 the City plans to continue its efforts to expand access to government and funded nonprofit agency services to persons with disabilities and limited English proficiency. The City is providing free website technical assistance to upgrade all agency websites to meet new ADA and WCAG requirements for accessibility to persons with disabilities, and is adding translation capacity to all websites, ensuring at minimum that they translate the three most prevalent languages found in the City and County's Language Assistance Plans, which are Spanish, Tagalog, and Chinese.

The City also continues to provide funded nonprofits information on how to meet the needs of persons with various types of disabilities and provide reasonable accommodation to their services, as this has been requested by several agencies in our feedback discussions. We have developed some standard signage for City and agency use to inform persons with disabilities and limited English proficiency that accommodations and translation services are available to them at no charge, and that the agency does not discriminate in the provision of their services.

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## **4. Summary of Citizen Participation Process and Consultation Process**

### **Summary from citizen participation section of plan.**

The five-year Consolidated Plan is divided into a two-year funding cycle, followed by a three-year funding cycle. FY 20-21 and 21-22 comprise the two-year cycle, and FY 22-23, 23-24, and 24-25 comprise the three-year cycle. This year's Action Plan is the third and last year of the final three-year funding cycle.

The most extensive outreach and call for applications is conducted prior to the first year of each funding cycle. Programs funded in the first year have the opportunity to renew their application for subsequent years and no new applications are solicited. For FY 2024-25, all subrecipients were notified of their eligibility to renew their applications in January and submitted their applications in late January. Applications were reviewed by staff in February and by the CDBG Committee on March 28 and June 13, 2024. The meetings this year were delayed due to delays in the federal budget approval. On May 8, 2024, HUD announced the FY 2024-25 CDBG allocations to entitlement jurisdictions and the Action Plan was recommended by the CDBG Committee on June 13 and taken before Council in a Public Hearing and approved on June 25, 2024.

The draft Action Plan was advertised in the East Bay Times on May 24, 2024 inviting public comments for a period of 30 days. Council approved the Committee recommendations after a Public Hearing on June 25, 2024. The two CDBG Committee meetings were noticed according to the Brown Act a minimum of 72 hours prior to the meeting, with materials including the agenda and staff report. Meetings were recorded and all materials (agenda, video, and minutes) posted to the CDBG Standing Committee agenda page on the City's website. All public comments are included in this report.

Residents were also given the opportunity to comment on changing priorities or needs during the Consolidated Annual Performance Evaluation Report (CAPER) in September 2023. CAPER review process the preceding year. Staff annually analyze progress being made to address the high priority needs and goals to address them. Staff then makes recommendations for any course changes and the public has an opportunity to suggest further changes or make other comments in the CAPER Public Hearing.

Consultations with a variety of stakeholders occurred over the course of the year and during the Action Plan development. Monthly consultations occur with: the Housing Authority of Contra Costa; the Council on Homelessness which is the governing body for the Contra Costa Homeless Continuum of Care; the Health Care for the Homeless Board; and the Contra Costa HOME Consortium members including the cities of Pittsburg, Concord, Walnut Creek, and the County of Contra Costa Development and Conservation Department. Consultations also occurred with Opportunity Junction (two funded economic development programs), Loaves and Fishes (hot meal program for homeless and lower income residents), Contra Costa Crisis Center & 2-1-1 (CORE Team dispatch for homeless residents), St. Vincent de Paul (homeless job training and placement, healthcare for those without insurance), Habitat for Humanity East Bay/Silicon Valley (housing rehabilitation program) and Bay Area Affordable Housing Association (BAAHA)(Antioch First Time Home Buyer Program).

## **Public Comment**

In accordance with HUD regulations, a public notice inviting comments on the 2024-25 Action Plan was advertised in the East Bay Times on May 24, 2024 allowing 30 days for public comment. Public comment received by this writing is included as an attachment at the end of this Action Plan.

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## **5. Summary of Public Comments**

*This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.*

There was extensive public participation in this year's Action Plan. All public comments were from the two CDBG Standing Committee meetings, the published 30-day public notice, and the Public Hearing before City Council, and are Found in Attachment A to report.

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## **6. Summary of Comments or Views Not Accepted and the Reasons For Not Accepting Them**

All comments and views were considered and accepted.

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## **7. Summary**

The City of Antioch is on target for achieving most of its five-year Consolidated Plan goals for 2020-25 in spite of unprecedented challenges experienced during a global pandemic. The City expanded access to healthcare for uninsured residents and doubled Economic Development efforts to include BIPOC entrepreneurs wishing to build businesses in the City, to aid in economic recovery as the City and world emerge from the Covid crisis. After several years of COVID shutting down or severely limiting housing rehabilitation and construction, Housing goals - with the exception of first-time home buyer goals - are back on track to be met and exceeded. However, housing production goals will be fulfilled only when housing is constructed and occupied in several years, outside of the timeframe of the 2020-25 Consolidated Plan.

## PR-05 LEAD & RESPONSIBLE AGENCIES - 91.200(B)

### 1. Agency/Entity Responsible for Preparing/Administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

**Table 2 – Responsible Agencies**

| <b>Agency Role</b> | <b>Name</b> | <b>Department/Agency</b>              |
|--------------------|-------------|---------------------------------------|
| CDBG Administrator | ANTIOCH     | Public Safety and Community Resources |

#### **Narrative**

The City of Antioch is a member of the Contra Costa HOME Consortium. The Consortium consists of the Contra Costa Urban County and four CDBG entitlement jurisdictions: Antioch, Concord, Pittsburg, and Walnut Creek.

#### **Consolidated Plan Public Contact Information**

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Teri House, CDBG/Housing Consultant – Email [thouse@antiochca.gov](mailto:thouse@antiochca.gov)



### 1. Introduction

To accomplish the goals of the Consolidated Plan, all levels of the City government are in continuous consultation with the community and providers of services. To prepare for recommendations for funding activities in FY 2024-25, staff consulted with many of its funded agencies and County departments providing services to residents. It also received feedback from the community, especially around affordable housing, including rising homeless populations, increasing rents, vastly increased evictions, habitability issues, and the cry for more renter protections. The public also was vocal about the need for mental health diversion from police response to some types of 911 calls.

City Council and staff have concentrated especially on affordable housing production, homeless prevention and services, eviction prevention and tenant protections, violence prevention, and production of permanent affordable housing with support services for persons who are homeless including persons with mental health and substance abuse issues.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

**Public Housing.** The City of Antioch works closely with the Housing Authority of Contra Costa staff to coordinate the allocation of project-based Section 8 vouchers to HOME and CDBG-funded developments in Antioch. The City has met with the Contra Costa Housing Authority to discuss opportunities to project-base housing vouchers and expand access to permanent housing for Antioch residents.

**Affordable Housing Developers.** . The City works closely with public and private affordable housing providers as well. During the ConPlan development, Antioch participated in the Housing focus group, which brought together all of the major nonprofit developers in the region, to obtain their ideas for improving our systems to create more affordable housing. Annually the County puts out an RFP for the Consortium HOME funds, as well as ESG, Measure X, and other funding. The Consortium members including the City of Antioch review and discuss applications and funding decisions at our monthly Consortium meetings.

This year the City collaborated with the County to put out an RFP for affordable housing development, and received two viable applications from Hope Solutions and Novin Development, as well as a withdrawn application from Lion's Center for the Visually Impaired. Antioch City Council approved over \$4 million in funding for the two projects. As there had not been a local funding commitment before the County made their funding decision, they were not approved at the County level but both applications will be well situated now to compete next year.

**Health, Mental Health, and Service Agencies.** A new project was implemented in the second half of 2022-23 to further assist Antioch residents who may have mental health struggles and are in crisis. Called the Angelo Quinto Community Response Team (AQCRT), this pilot initiative creates a non-police response to non-violent, non-health (life-threatening) response situations, to divert them from the police to the AQCRT. This team is supported by expert clinicians and peer counselors in mental health staff to address non-medical related issues. The goals of this team are to reduce non-warrant arrests that result during a 911 response and reduce the number of behavioral health and lower acuity non-medical calls traditionally responded to by Police and Fire.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City participates in the Continuum of Care (CoC) by regularly attending meetings, membership on the Council on Homelessness governing board, participating in committees, and staying apprised of CoC activities through newsletters and email communications from the CoC. The City also regularly meets with staff from the Contra Costa County Health, Housing & Homeless Services (lead agency for the CoC) to coordinate activities among jurisdictions. The City of Antioch also has a seat on the Health Care For the Homeless board and the United Way/FEMA Local Board.

**Addressing Needs of Homeless Persons.** The City expends almost \$2.5 million annually to address the needs of unhoused persons:

- It employs a F/T Unhoused Resident Coordinator (URC) to develop and support City-led initiatives serving unhoused residents. The URC provides information and referrals to available services for unhoused residents who seek support, collaborates with local and regional partners to advance efforts to end homelessness in Antioch and interfaces with other City departments and contracted technical assistance services to develop strategies that meet the needs of unhoused residents in the City.
- The City opened Opportunity Village, a non-congregate shelter program at a master-leased local hotel with supportive and housing services by Bay Area Community Services, last year. The program is low barrier and uses a housing-first approach, with housing navigation services, rental assistance, emergency shelter, meals, and support services. This program can serve up to 45 participants at one time and an estimated 100 participants per year.
- Other City efforts to address the needs of unhoused residents include providing vouchers for unhoused residents to access laundry services, providing shower services, and exploring funding opportunities to do even more.

**Advocacy for Resources.** The City consistently advocates in all levels for more investment in services and infrastructure for homeless persons in East Contra Costa County. Currently both Central and West County have homeless shelters and CARE Centers, but none are yet located in East County. Yet in the last three Point In Time (PIT) counts, East County has the highest number of unsheltered residents. The City of Antioch has the second-largest unsheltered population, second only to the city of Richmond.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

ESG– Antioch works extremely closely with the Consortium lead, which is also staff to the County's CDBG/ ESG/ HOME programs, as well as with the CoC in the allocation of both Federal and State ESG funds. The Consultant has been active in developing performance standards, evaluating outcomes, and in the reviewing and revising the Homeless Management Information System (HMIS). The Consortium members conduct regular meetings monthly to discuss joint matters, including ESG, HOME, CDBG and CV funding.

In addition, Antioch's CDBG consultant:

- Serves on the program application review, rating and ranking committee for both the Federal and State ESG funding rounds;
- Participated in developing the community-wide written standards for CoC and state ESG-funded program in CCC;
- Participated in meetings to develop performance standards;
- Reviews and evaluates CoC and ESG performance.
- Sits on the Funding Committee, Oversight Committee, and PATH Innovations Committee.

## 2. Describe Agencies, Groups, Organizations and Others Who Participated in the Process and Consultations

**Table 3 – Agencies, groups, organizations who participated**

| 1 | Agency/Group/Organization                               | Contra Costa Homeless Continuum of Care  |
|---|---|--|
|   | Agency/Group/Organization Type                          | Other government - County  |
|   | What section of the Plan was addressed by Consultation? | Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Needs - Unaccompanied youth<br>Homelessness Strategy |
|   |   |  |

|   |   |  |
|---|---|--|
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Constant interaction with Health, Housing and Homeless Services, which is the homeless Continuum of Care (CoC) agency and which coordinates the Council on Homelessness (COH). Staff attend monthly CoH meetings as a Board member, participate in over 5 committees, and executive staff meet with the Assistant Director of Health Services. Staff attend monthly CoH meetings as a Board member, participate in over 5 committees, and executive staff meet with the Assistant Director of Health Services weekly and to work on special projects, such as the Antioch Opportunity Village, mental health teams, CORE outreach, and other programs. |
| 2 | <b>Agency/Group/Organization</b>  | <b>Housing Authority of the County of Contra Costa</b>   |
|   | Agency/Group/Organization Type  | PHA<br>Other government - County   |
|   | What section of the Plan was addressed by Consultation?   | Public Housing Needs<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Strategy  |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | The City works in close collaboration with the County's Housing Authority and consult with them monthly, especially on the COH board and in committees. The City hosts public meetings at neutral City locations upon request from the Housing Authority and work in collaboration on achieving the goals in the Countywide regional Analysis of Impediments.  |
| 3 | <b>Agency/Group/Organization</b>  | <b>County of Contra Costa Department of Conservation and Development</b>   |
|   | Agency/Group/Organization Type  | Housing<br>Other government - County   |
|   | What section of the Plan was addressed by Consultation?   | Housing Need Assessment<br>HOPWA Strategy<br>Market Analysis<br>Lead-based Paint Strategy  |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | The County Department of Conservation and Development (DCD) houses the CDBG/ESG/HOME program staff. All Consortium members work extremely closely together. During the past year, staff have conferred once to twice monthly to stay on top of rapidly changing community needs. DCD staff also manage the HOME funds on behalf of the Consortium, and work together on allocation of resources for affordable housing throughout the County.  |
| 4 | <b>Agency/Group/Organization</b>  | <b>Opportunity Junction</b>  |
|   | Agency/Group/Organization Type  | Services-Education<br>Services-Employment  |
|   | What section of the Plan was addressed by Consultation?   | Economic Development<br>Anti-poverty Strategy  |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Opportunity Junction is a non-profit organization that provides job training opportunities to low-income individuals as well as employment and computer training in English and Spanish and ESL classes to lower income households. OpJ was consulted three times during the year to better understand continued challenges faced by limited English speaking job seekers and lower income households in the changing employment market.   |

|   |   |   |
|---|---|---|
| 5 | <b>Agency/Group/Organization</b>  | <b>Bay Area Legal Aid</b>   |
|   | Agency/Group/Organization Type  | Services - Housing<br>Service-Fair Housing  |
|   | What section of the Plan was addressed by Consultation?   | Housing Need Assessment<br>Non-Homeless Special Needs<br>Legal services for very low-income residents, especially housing eviction prevention   |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | The City consults at least quarterly with BALA as a provider of legal assistance, especially for eviction prevention for Antioch residents, to better understand eviction rates and need for tenant protections. During the past year, the City implemented a rent cap and anti-harassment ordinance and is working on other renter protections.  |
| 6 | <b>Agency/Group/Organization</b>  | <b>Comcast</b>  |
|   | Agency/Group/Organization Type  | Services - Broadband Internet Service Providers<br>Services - Narrowing the Digital Divide  |
|   | What section of the Plan was addressed by Consultation?   | Non-Homeless Special Needs<br>Broadband, telephone & internet   |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Consultation with the City's primary provider of cable/internet focused on understanding Comcast/Xfinity's response to increase access to broadband during the pandemic. Company has created free Wi-Fi hotspots throughout Antioch providing free access to anyone who need them, map of Antioch showed 679 such hotspots with substantial coverage throughout low/mod areas, especially in the lowest income areas north of Highway 4. Company also provides free 60 days of its Internet Essentials and School Programs, which provide high-speed internet service to low-income families for \$9.95/mo with no annual contract and free equipment. Participants must qualify for SSI, SNAP, free/reduce school lunch program, and others, or have household income at or below twice the federal poverty level. Once qualified, households can purchase a new Dell laptop for Chromebook for \$149.99 (plus tax). Additionally, in the area of increasing broadband access, on April 12, 2022 the City Council voted to utilize some of the ARPA allocation received to add additional free public Wi-Fi in the downtown area that meets the guidelines of the broadband infrastructure requirements in ARPA. The estimated installation cost is \$60,000 with an annual maintenance and support cost of approximately \$25,000/yr. |
| 7 | <b>Agency/Group/Organization</b>  | <b>SHELTER Inc.</b>   |
|   | Agency/Group/Organization Type  | Housing<br>Services - Housing   |
|   | What section of the Plan was addressed by Consultation?   | Housing Need Assessment<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Strategy   |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | SHELTER Inc. continues to administer the City's rental and emergency housing assistance funding with Housing Successor funds, now that the CDBG-CV funds for that purpose have been exhausted. Agency is consulted quarterly to provide information on the need for housing support for various populations, including homeless families, individuals and veterans.   |

|   |   |   |
|---|---|---|
| 8 | <b>Agency/Group/Organization</b>  | <b>Contra Costa Crisis Center</b>   |
|   | Agency/Group/Organization Type  | Services - Housing<br>Services-Children<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-Persons with HIV/AIDS<br>Services-Victims of Domestic Violence<br>Services-homeless<br>Services-Health<br>Services-Education<br>Services-Employment<br>Service-Fair Housing<br>Services - Victims   |
|   | What section of the Plan was addressed by Consultation?   | Housing Need Assessment<br>Anti-poverty Strategy<br>Crisis needs for all public services  |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | The Crisis Center is the 211 provider in Contra Costa County and provides quarterly statistics on the types of calls received each quarter. This makes it very handy to have our finger on the pulse of changing community needs for food referrals, housing, calls about homeless services, and so on. The Crisis Center/211 is a wealth of knowledge in our community.  |
| 9 | <b>Agency/Group/Organization</b>  | <b>COCO Kids (Contra Costa Childcare Council)</b>   |
|   | Agency/Group/Organization Type  | Services-Children   |
|   | What section of the Plan was addressed by Consultation?   | Non-Homeless Special Needs<br>Economic Development  |
|   | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | CoCoKids develops new family home childcare microenterprises in the County, and also connects families to childcare resources. During the pandemic, almost two-thirds of Antioch childcare businesses folded as parents lost jobs or worked remotely from their homes. The City of Antioch has been particularly concerned about childcare access as a means of helping to rebuild the local economy. CoCoKids gives us periodic updates through the year and an in depth analysis at least annually. |

### Identify any Agency Types not consulted and provide rationale for not consulting

The City of Antioch regularly consults with funded agencies and a majority of agencies in the homeless Continuum of Care, as well as interested parties and emerging agencies not funded with CDBG, ESG and CoC sources. It meets regularly with members of the faith community in Antioch that are providing services to lower-income and homeless residents,

No agency types were intentionally excluded in the consultation process.

### Other local/regional/state/federal planning efforts considered when preparing the Plan



**Table 4 - Other local / regional / federal planning efforts**

| Name of Plan  | Lead Organization   | How do the goals of your Strategic Plan overlap with the goals of each plan?   |
|---|---|--|
| <b>Continuum of Care</b>                                | Health, Housing and Homeless Services - H3  | The Continuum of Care has developed both a five and 10-year strategic plan, and the City of Antioch has adopted those plan goals and strategies in the Consolidated Plan and annual Action Plans. Most homeless programs are funded with Housing Successor funds but all homeless funding must directly work to achieve the goals of the Homeless Plan.  |
| <b>Plan Bay Area: 2050 Regional Transportation Plan</b> | Association of Bay Area Governments (ABAG) and Metropolitan Transportation Commission (MTC) | ABAG is the comprehensive regional planning agency and council of governments for the nine counties and 101 cities and towns of the San Francisco Bay region and addresses common issues from a regional perspective. ABAG works in regional land use, environmental stewardship, energy efficiency and water resource protection. ABAG and MTC combined to share joint responsibility for Plan Bay Area, now with a single staff, serving both the ABAG Executive Board and the MTC Commission. ABAG publications and planning activities influence local plans for housing production and transportation. Plan Bay Area incorporates transportation, housing and other common issues to create a sustainable communities strategy for the San Francisco Bay Area (2022-2050). It helps to inform long-term planning strategies and links to regional planning. The City of Antioch has hopes of one day having ferry service to SF and participates in this as well as Highway planning and grants with MTC. The affordable housing strategies contained in the MTC-Transit Oriented Communities plan listed separately greatly influence the City's goals in these areas. |
| <b>Transit Oriented Communities 2026-31 Plan</b>        | Metropolitan Transportation Commission (MTC)  | The TOC plan, a subset of the Plan Bay Area 2050 plan, compliance is voluntary but required if municipalities like Antioch want to be competitive for grants from MTC. This plan has numerous requirements for affordable housing Production, Preservation and Protection/Anti-displacement that apply to municipalities that host BART stations, as the City of Antioch now does. CDBG & Housing Successor funds will be used to help comply with all three affordable housing goals.   |
| <b>Housing Element</b>                                  | City of Antioch   | The Housing Element sets forth the City's policies on housing and affordable housing needs, as well as constraints and accommodations for affordable housing. The City's Housing element was certified in October 2023 by the California Department of Housing and Community Development (HCD). The Housing Element plans for many housing activities that are funded with CDBG, Housing Successor, and PLHA funding. These include Analysis of Impediments goals and objectives, Fair Housing testing and investigation, Tenant-Landlord work and tenant protections implemented and under development, Housing Rehabilitation, new affordable housing construction, homeless prevention and services, and more.  |
| <b>2020-25 Consolidated Plan</b>                        | Contra Costa HOME/CDBG Consortium   | The 20-25 Consolidated Plan contains all the needs and market analysis and support for prioritization of the needs to be addressed by Antioch and other Consortium members. It provides the master plan and guidance for investment of federal, state, and local monies to help create suitable living environments for lower income residents and areas in the City.  |

| Name of Plan   | Lead Organization  | How do the goals of your Strategic Plan overlap with the goals of each plan?   |
|--|--|--|
| <b>2020-25 Analysis of Impediments to Fair Housing</b> | Contra Costa HOME/CDBG Consortium & Housing Authority of CCC | This countywide plan, adopted in 2019 for the 2020-25 period, was developed with the more rigorous Analysis of Fair Housing (AFH) data so that Consortium members would have the most detailed analysis of the issues of discrimination patterns, areas of opportunity, and other factors that are not as well developed or even present in the AI structure. This plan analyzes a wide variety of data to understand underlying causes that prevent people from being able to have equal access to opportunities in housing. It examines housing lending, housing conditions, segregation of racial/ethnic groups, condition of schools, publicly supported housing, access for persons with disabilities, and more. It also sets goals and objects for each jurisdiction to work on annually, and those accomplishments are reported to HUD in the annual Consolidated Performance and Evaluation Report (CAPER). The Action Plan incorporates and funds both Fair Housing and Tenant/Landlord Counseling, and other elements of the AI are funded through CDBG Administration for the City. |
| <b>Northern Waterfront Initiative</b>                  | Contra Costa Board of Supervisors                            | The Northern Waterfront Economic Development Initiative is a regional cluster-based economic development strategy with a goal of creating 18,000 new jobs by 2035. The Initiative leverages existing competitive advantages and assets by focusing on advanced manufacturing sub-sectors in five targeted clusters (advanced transportation fuels, bio-tech/bio-medical, diverse manufacturing, food processing, and clean tech). There is also a related component focusing on the human capital framework to benefit the residents of the Northern Waterfront. The initiative is a collaboration between the County and seven partner cities, who work together on diverse actions to enhance the economic vitality of the region. These efforts are all the more important post-COVID to help East County's struggling economic recovery.   |

## Narrative

Consortium member and the County CDBG/HOME/ESG staff meet monthly to ensure that we inform each other about the rapidly changing landscape in which we work. Consultations with various County departments and local agencies have increased and enhances Consortium understanding of critical issues facing low-income residents throughout Contra Costa, especially understanding the needs of extremely-low income and homeless individuals and families. This specialized knowledge complements the feedback provided through public participation.

The City of Antioch is exceptionally well tied into County and Regional planning efforts as it works to stem the adverse effects of the movement of poverty to suburban areas such as Antioch. East county is ill-equipped to handle the inflow of lower-income households and homeless displaced from San Francisco, Marin County, Alameda County (particularly Oakland), and wealthier cities to the west.

Studies show that east Contra Costa County only receives about \$1 for every \$8 in West County, and yet East County has the largest share of homeless households, more Section 8 voucher holders, and far less infrastructure to serve the needs of lower-income families and individuals. Many more resources are needed to help address the eastward migration of poverty in the Bay Area which has challenged the City of Antioch over the past 20 years.



### 1. Summary of Citizen Participation Process/Efforts Made to Broaden Citizen Participation

#### Summarize citizen participation process and how it impacted goal-setting

The City of Antioch CDBG program pays close attention to ensure that persons with disabilities and those who speak English less than well have the opportunity to view, understand, and participate in the Action Plan process.

- CDBG Committee meetings are held in the City Council Chambers which were remodeled extensively several years ago to provide improved access for persons with disabilities, with ADA compliant restrooms nearby.
- The Chambers has headsets to amplify sound for those with hearing challenges and is surrounded with large screens and closed captioning for those with visual impairments.
- Agendas are posted 72 hours in advance in English and Spanish with information on accommodation for persons with disabilities and translation services.
- CDBG Committee meetings are recorded and posted online with closed captioning in English and Spanish (Spanish language sound translation soon to come.)
- All posted materials are provided in WCAG 2.2 acceptable formats so that they can be enhanced on viewing devices and software that reads out loud for persons with more acute visual impairments.

The City and Contra Costa Consortium conducts an extensive effort to notify agencies and the community of funding opportunities in the first year of each funding cycle (FY 2020-21 and FY 2022-23). Renewal years benefit from a modified approach that provide seven (7) invitations and eleven (11) opportunities for the public to comment on or participate in discussions concerning the Action Plan. These are listed below and include:

1. **Public Notice for Prior Year CAPER**, published in the East Bay Times September 9, 2023, invites comments on the annual accomplishments and any changes to priorities or funding for the next year Action Plan.
2. **Public Hearing for CAPER** held September 26, 2023, staff outlines course corrections that may be needed due to unforeseen circumstances or changing funding opportunities or other unexpected circumstances. The public is invited to weigh in on any potential changes to the High Priority needs for the coming year at this time.
3. **1st CDBG Committee Public Meeting for Action Plan**, held March 28, 2024, was publicly noticed 72 hours in advance and posted with the agenda and staff report(s) to the CDBG Committee site, with notifications sent to the interested party list.

4. **2nd CDBG Committee Public Meeting for Action Plan**, held June 13, 2024, was also publicly noticed 72 hours in advance and posted with the agenda and staff report(s) to the CDBG Committee site, with notifications sent to the interested party list.
5. **Newspaper Public Notice of Draft Action Plan** The public is notified of the draft Action Plan and public input is sought to comment on the funding recommendations before Council approves them. The Public Notice for the Action Plan was published in the East Contra Costa Times on May 24, 2024. Public Comments were solicited for a period of 31 days.
6. **Email to Funded Agencies** - Agencies currently receiving funding are emailed the Action Plan recommendations and invited to attend the Council meeting and speak or provide written public comments.
7. **Public Hearing on Action Plan** - A Public Hearing before the City Council is held to give the public a last opportunity to hear the Action Plan and make comments. This occurred the evening of June 25, 2024. Residents provided comments summarized below and attached to this report.

## **Citizen Participation Outreach**

See next page

**Table 5 – Citizen Participation Outreach**

| Sort Order | Mode of Outreach   | Target of Outreach  | Summary of Response/ Attendance  | Summary of comments received   | Summary of comments not accepted & reasons  |
|------------|--|---|--|--|---|
| 1          | Newspaper Ad   | Non-targeted /broad community   | Public Notice for CAPER published in the East Bay Times September 9, 2023, to review the CAPER accomplishments and invite comments for any changes to the next Action Plan based on prior year performance or other factors.   | No written public comments were received by mail or email.   | No comments received.   |
| 2          | Public Hearing   | Minorities<br>Non-English Speaking - Spanish or other upon request<br>Persons with disabilities<br>Non-targeted/broad community | Public Hearing for CAPER held at the September 26, 2023 meeting of the Antioch City Council. CAPER accomplishments were presented to Council. Public Meetings and Hearings in the Council Chambers provide audio enhancement delivered with earphones for persons with hearing impairments. Translation services are also available upon request, as is printed in the posted agenda. Staff pointed out any course corrections to future Action Plans that may be needed due to unforeseen circumstances or changing funding opportunities or other unexpected circumstances. The public is invited to weigh in on any potential changes to future Action Plans and priority needs at this time. Two people provided comments that pertained to the Action Plan, which are included below. | 1)Andrew Becker spoke about affordable housing development and the impact that losing the Antioch Train Station will have on transit requirements, wants city to find ways to build more affordable housing instead of all the market rates homes being built, and wants the City to evaluate surplus properties for affordable housing development. 2) The second person said the City needs to start thinking about not funding nonprofit organizations, instead should help people directly not relying on nonprofit or corporations. Also if there is a way to cut money to police (APD) then spend to help lower income people. | The City Council heard both comments. Funding for affordable housing development was approved in the FY 2024-25 Action Plan. The comment about giving funding directly to people would not be possible as this is not permissible by all current funding sources. |
| 3          | Website posting of Agenda & Staff Reports in Spanish & English | Minorities<br>Non-English Speaking - Specify other language: Spanish<br>Persons w/disabilities<br>Non-targeted/broad community  | 72 hours prior to the CDBG Standing Committee meetings, the agenda and staff report(s) are posted in English and Spanish in a disability accessible PDF format. This allows both English and Spanish speaker the ability to enhance the screen and/or use readers in their language to access the materials.   | None received by telephone or email; unknow if any attended the meeting.   | N/A   |

| Sort Order | Mode of Outreach   | Target of Outreach  | Summary of Response/ Attendance  | Summary of comments received   | Summary of comments not accepted & reasons |
|------------|--|---|--|--|--|
| 4          | Public Meeting   | Minorities<br><br>Non-English Speaking - Specify other language: Spanish or other upon request<br><br>Persons with disabilities<br><br>Non-targeted/broad community | 3/28/24 Public meeting of CDBG Standing Committee in the Council Chambers. Public Meetings and Hearings in the Council Chambers provide audio enhancement delivered with earphones for persons with hearing impairments. Translation services are also available upon request, as is printed in the posted agenda. This first CDBG Committee meeting was to review affordable housing development applications, hear from applicants, ask questions, and review draft staff recommendations prior to HUD notification of grant funding amount. Approximately 10 people were present. | Approximately 10 people were present. No public comment was received.    | N/A  |
| 5          | Video of CDBG Standing Committee meeting                       | Minorities<br>Non-English Speaking - Spanish<br>Persons with disabilities<br>Non-targeted/broad community   | Posting of video of the first CDBG Standing Committee meeting on 3/28/24 on the city website next to the Committee agenda, staff reports and minutes. Video is closed captioned for persons with disabilities and can be viewed and heard in both English and Spanish.   | None received  | N/A  |
| 6          | Website posting of Agenda & Staff Reports in Spanish & English | Minorities<br>Non-English Speaking - Spanish<br>Persons w/disabilities<br>Non-targeted/broad community  | 72 hours prior to the 2nd CDBG Standing Committee meetings, the agenda and staff report(s) are posted in English and Spanish in a disability accessible PDF format. This allows both English and Spanish speaker the ability to enhance the screen and/or use readers in their language to access the materials.   | None received by telephone or email; unknow if any attended the meeting. | N/A  |

| Sort Order | Mode of Outreach | Target of Outreach  | Summary of Response/ Attendance  | Summary of comments received  | Summary of comments not accepted & reasons  |
|------------|------------------|---|--|---|---|
| 7          | Public Meeting   | Minorities<br>Non-English Speaking - Spanish or other upon request<br>Persons with disabilities<br>Non-targeted/broad community | 6/13/24 2nd public meeting of CDBG Standing Committee. Public Meetings and Hearings in the Council Chambers provide audio enhancement delivered with earphones for persons with hearing impairments. Translation services are also available upon request, as is printed in the posted agenda. Second and final CDBG Standing Committee was to ask final questions about affordable housing development applications and review staff recommendations for the FY 24-25 Action Plan. ?? persons were present, including an estimate ?? members of the public. | Approximately 16 people were present. Two persons provided comment and questions. - Leslie May - Re Hope Solutions, question are they working with Contra Costa Mental Health? How many units, and how many for homeless? How many years do they have to pay back any funds is a concern? Very familiar with Hope Solutions, they have a track record going way back. Don't know track record of Grace Commons. If no track record other than church (housing & services) that concerns her. Also how many years to pay back those funds. Has Novin had prior funding? - Andrew Becker -Struggle to bring information to the community, feels this is a disconnected approach. City spent money to upgrade the facilities (City Council Chamber) but can't bring on agenda package on the screen? Packet does not have all the information (but has not looked in the lobby). Community doesn't know what these projects are. Grace Commons, asking money from the City but they couldn't be here today, is unfair. Need to present better. Council and staff responded to questions, a summary of questions and dialogue is contained in the attached Public Comments. | Council heard and accepted all questions and concerns and sought answers from staff and the developers present. |

| Sort Order | Mode of Outreach                         | Target of Outreach  | Summary of Response/ Attendance   | Summary of comments received   | Summary of comments not accepted & reasons   |
|------------|--|---|---|--|--|
| 8          | Video of CDBG Standing Committee meeting | Minorities<br>Non-English Speaking - Spanish<br>Persons w/disabilities<br>Non-targeted/broad community        | Posting of video of the 6/13/24 second CDBG Standing Committee meeting on the city website next to the Committee agenda, staff reports and minutes. Video is closed captioned for persons with disabilities and can be viewed and heard in both English and Spanish.  | No comments or questions were received after the Committee meeting from any source.  | N/A  |
| 9          | Newspaper Ad                             | Non-targeted/broad community  | May 24, 2024 Public Notice of Draft Action Plan published in the East Contra Costa Times. The public was notified of the draft Action Plan and public input sought to comment on the funding recommendations before Council approves them. Public Comments were solicited for a period of 31 days.  | No comments were received by mail or email from members of the public.   | N/A  |
| 10         | Email Outreach to Funded Agencies        | Non-targeted/broad community  | Email to Funded Agencies - Agencies currently receiving funding are emailed the Action Plan recommendations and invited to attend the Council meeting and speak or provide written public comments.   | Multiple agencies emailed their thanks for continued funding, with no other comments about the Action Plan received.   | N/A  |
| 11         | Public Hearing                           | Non-English Speaking -Spanish or other upon request<br>Persons w/disabilities<br>Non-targeted/broad community | 6/25/24 Public Hearing on Action Plan was the last opportunity to provide public comment on the Action Plan. City Council conducted a Public Hearing to give the public a last opportunity to hear the Action Plan and make comments. Staff summarized the AAP process and reported CDBG Committee recommendations, and the Public Hearing was opened for comments. Eight (8) residents provided comments summarized below and attached to this report. No comments were received that were not considered, and none that would suggest a change in the Consolidated Plan or Action Plan priorities or funding. | An estimated 25 persons were present for the Action Plan portion, including an estimate 55-60 members of the public. Eight people spoke on the issues at the Public Hearing. A full accounting of the comments and Council and staff responses is in the Public Comment Attachment 1 to this report. | The City Council heard and considered all comments and called up staff to clarify some items, and also spoke to clarify. |

# EXPECTED RESOURCES

## AP-15 EXPECTED RESOURCES - 91.420(B), 91.220(C)(1,2)

### Introduction

#### **CDBG Funding**

**CDBG Entitlement (EN) Funds** - HUD released the FY 2024-25 allocations on May 8, 2024 and the City of Antioch's CDBG-EN grant was \$879,893 an increase of \$64,699. The City received no (\$0) CDBG program income during FY 23-24 at the time of this report.

CDBG-funded Public Service activities were calculated at 15% of the total of the grant amount. The grant was  $\$879,893 \times 15\% = \$131,984$ . A total of \$130,000 was allocated to remain consistent with the allocation of the previous two years, which is just under the 15% cap on Public Services.

Administration was calculated at 20% of the total grant.  $\$879,893 \times 20\% = \$175,979$ , the level at which CDBG Administration was funded, meeting the 20% cap on Administration.

**CDBG Substantial Amendment for Reallocated & Residual Funds** - Council approved a Substantial Amendment to prior action plans to repurpose \$610,896 in unspent prior year CDBG funds that were originally awarded to the Downtown Roadway rehabilitation project. The 2022-23 Action Plan is amended in the amount of \$400,000, defunding the entire allocation from CD-7 Infrastructure, Downtown Roadway Project, to Hope Solutions to purchase land for affordable housing development. In addition, the 2022-23 Action Plan is amended in the amount of \$210,896 of the \$550,000 awarded to the Downtown Roadway Project from the dissolution of the Housing Revolving Loan Fund (RLF), which was approved by Council on February 28, 2023.

**CDBG Corona Virus (CV) Funds** - Council previously approved a Substantial Amendment to the FY 2020-21 Action Plan to reallocate remaining CV funding to provide in-house fair housing, tenant/landlord, and renter assistance. The amounts indicated in the FY 24-25 Action Plan serve only to inform Council as to the amount allocated for the year and does not change previous actions.

**Housing Successor (HS) Funding** - Housing Successor resources total \$4,050,000 and are directed toward: services to prevent, serve, or house homeless persons (\$250,000); development of 102 units of permanent supportive housing for homeless persons (\$3,000,000); and to the Antioch Home Ownership Program (AHOP) loans and administration (\$550,000); as well as Housing Successor program monitoring and administration (up to \$250,000).

**Permanent Local Housing Allocation (PLHA) Funding** - PLHA funds in the amount of \$645,614

are being utilized for some of the eligible Homeless services (\$165,000) as well as for Housing Rehabilitation (\$460,000) for lower income homeowner households.

**Energy Efficiency and Conservation Block Grant Program (EECBG)** - The City anticipates a grant from the Department of Energy of \$165,614, or which \$82,807 may be allocated for 2 years. Each year \$75,000 will be used for energy-related repairs

## Anticipated Resources

**Table 6 - Expected Resources – Priority Table**

| Program          | Source of Funds  | Uses of Funds  | Expected Amount Available Year 1 |                    |                          |           | Expected Amount Available Remainder of ConPlan \$ | Narrative Description  |
|------------------|------------------|--|----------------------------------|--------------------|--------------------------|-----------|---|--|
|                  |                  |  | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$ |   |  |
| CDBG             | public - federal | Acquisition<br>Admin and Planning<br>Economic Development<br>Housing<br>Public Improvements<br>Public Services | 879,893                          | 0                  | 0                        | 879,893   | 0   | CDBG-EN grant for FY 2024-25   |
| CDBG-Reallocated | public - federal | Housing  | 693,703                          | 0                  | 0                        | 693,703   | 0   | CDBG Substantial Amendment & Reallocated funds for housing   |
| PLHA             | public - state   | Housing<br>Public Services   | 645,614                          | 0                  | 0                        | 645,614   | 0   | Permanent Local Housing Allocation (PLHA) funds from State of California for homeless programs & housing rehab |



| Program           | Source of Funds  | Uses of Funds   | Expected Amount Available Year 1 |                    |                          |           | Expected Amount Available Remainder of ConPlan \$ | Narrative Description   |
|-------------------|------------------|---|----------------------------------|--------------------|--------------------------|-----------|---|---|
|                   |                  |   | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$ |   |   |
| Housing Successor | public - local   | Housing Public Services   | 4,050,000                        | 0                  | 0                        | 4,050,000 | 0   | Housing Successor Funds for downpayment assistance, homeless programs & housing development |
| EECBG             | public - federal | Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services | 879,893                          | 0                  | 0                        | 879,893   | 0   | Energy Efficiency & Conservation Block Grant funds for housing reha                         |

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

As the reader can see in this Action Plan, the total allocation is \$6,454,180. Of this, \$1,675,769 are federal CDBG funds, \$82,807 are federal Department of Energy funds, and \$4,695,614 are local (HS) and State (PLHA) funds. The ratio of CDBG to all other funds is 1:2.85, and the ratio of federal CDBG (including CDBG-CV and reallocated) and EECBG funds to all non-federal funds is 1:1.7

Although CDBG regulations do not require matching funding, the City of Antioch rewards the leveraging of federal funding in its Application Evaluation Scoring tool. A total of 10 points, or 10% of the total possible score of 100 points, pertains to the Financial Analysis section, as follows:

- The cost per beneficiary is reasonable compared to services provided, and the activity is cost effective. Max 3 points
- The percentage of funds requested to serve Antioch residents is proportional to the program budget and total persons served, and the agency demonstrates a need for Antioch funding. Max 2 points
- The percentage of funds requested to serve Antioch residents is proportional to the program budget and total persons served, and the agency demonstrates a need for Antioch funding. Max 2 points

- The agency shows sound fiscal management ability (as reflected in the most recent audit.)  
Max 3 points

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City owns an approximately 5 acre parcel on Delta Fair Blvd. east of Los Medanos Collage and next to the Contra Costa Employment and Human Services (welfare) Department. The City sold this property to the County Health, Housing and Homeless (H3) Department in 2019 for \$1 for development into an East County CARE Center and 50 units of affordable housing. Unfortunately, COVID struck and the focus for the County became pursuing and winning RoomKey and HomeKey funds from the State of California to convert existing hotels.

The County was ultimately unable to develop the land within the three-year time period stipulated in the agreement, and the land was returned to the City. Efforts were successful in adding 170+ new shelter rooms to East County in Pittsburg; however, the need for a bricks-and-mortar CARE center and more shelter remains. Negotiations and planning continue but have not yielded a project proposal at this time.

**Discussion**

In addition to the funding allocated in this Action Plan, the City is also investing almost \$2.5 million in other funding annually in the provision of services and shelter for unhoused residents through the Opportunity Village interim housing and other programs and the Unhoused Resident Coordinator position.

# ANNUAL GOALS AND OBJECTIVES

## AP-20 ANNUAL GOALS AND OBJECTIVES - 91.420, 91.220(C)(3)&(E)

### Goals Summary Information

Table 7 – Goals Summary

| Sort Order | Goal Name                            | Start Year | End Year | Category                          | Geographic Area              | Needs Addressed                   | Funding   | Goal Outcome Indicator  |
|------------|--------------------------------------|------------|----------|-----------------------------------|------------------------------|-----------------------------------|---|---|
| 1          | CD-1: General Public Services.       | 2020       | 2025     | Non-Housing Community Development | Low/Mod Area City of Antioch | Non-Housing Community Development | CDBG: \$30,000                                      | Public service activities other than Low/Moderate Income Housing Benefit: 329 Persons |
| 2          | CD-2: Non-Homeless Special Needs.    | 2020       | 2025     | Non-Homeless Special Needs        | City of Antioch              | Non-Housing Community Development | CDBG: \$70,000                                      | Public service activities other than Low/Moderate Income Housing Benefit: 1060        |
| 3          | CD-3: Youth.                         | 2020       | 2025     | Non-Housing Community Development | City of Antioch              | Non-Housing Community Development | CDBG: \$30,000                                      | Public service activities other than Low/Moderate Income Housing Benefit: 95 Persons  |
| 4          | CD-6: Economic Development.          | 2020       | 2025     | Non-Housing Community Development | City of Antioch              | Non-Housing Community Development | CDBG: \$120,000                                     | Jobs created/retained: 2 Jobs Businesses assisted: 31                                 |
| 5          | CD-9: Administration.                | 2020       | 2025     | Administration                    | City of Antioch              | Administration                    | CDBG: \$175,979                                     | Other: 1 Other  |
| 6          | AH-2.1: Permanent Supportive Housing | 2020       | 2025     | Homeless                          | City of Antioch              | Affordable Housing                | CDBG: \$1,064,810<br>Housing Successor: \$1,500,000 | Housing for Homeless added: 22 Household Housing Unit                                 |

## Goal Descriptions

**Table 8 – Goal Descriptions**

|   |                  |  |
|---|------------------|--|
| 1 | <b>Goal Name</b> | <b>CD-1: General Public Services.</b>  |
|   | Goal Description | <p>Ensure that opportunities and services are provided to improve the quality of life and independence for lower-income persons, and ensure access to programs that promote prevention and early intervention related to a variety of social concerns. This year's allocations focus on BIPOC health care and access to resources to return to work.</p> <p>This Goal contains three projects/activities serving 329 Antioch residents, totaling \$30,000 CDBG:</p> <ol style="list-style-type: none"> <li>1. Cancer Support Community, Antioch Center to serve 14 persons - \$10,000 CDBG.</li> <li>2. Opportunity Junction, Technology Center Training, 75 persons - \$10,000 CDBG</li> <li>3. St. Vincent de Paul of CCC, RotaCare Free Medical Clinic, 240 persons - \$10,000 CDBG</li> </ol> <p>Total of 329 persons to be served with General Public Services</p>  |
| 2 | <b>Goal Name</b> | <b>CD-2: Non-Homeless Special Needs.</b>   |
|   | Goal Description | <p>Ensure that opportunities and services are provided to improve the quality of life and independence for persons with special needs, such as elderly and frail elderly, victims of domestic violence, persons with HIV/AIDS, persons with mental, physical and developmental disabilities, abused children, illiterate adults, and migrant farmworkers.</p> <p>This Goal encompasses seven (7) projects/activities serving 1,060 Antioch residents including those who are elderly, severely disabled adults, and battered spouses, totaling \$70,000 funding:</p> <ol style="list-style-type: none"> <li>1. Choice in Aging - Bedford Center Adult Day Health Care to serve 25 persons (\$10,000 CDBG)</li> <li>2. Contra Costa Family Justice Alliance - Navigation for Victims of DV, Abuse, Trafficking to serve 300 persons (\$10,000 CDBG)</li> <li>3. CC Senior Legal Services, Legal Services for older Americans, 100 persons (\$10,000 CDBG)</li> <li>4. Empowered Aging- Advocacy in Care Facilities to serve 125 persons (\$10,000 CDBG)</li> <li>5. Lions Center for the Visually Impaired - Independent Living Skills to serve 30 (\$10,000 CDBG)</li> <li>6. Meals on Wheels Diablo Region - Care Management to serve 150 (\$10,000 CDBG)</li> <li>7. Meals on Wheels Diablo Region - Meals on Wheels to serve 330 persons (\$10,000 CDBG)</li> </ol> |
| 3 | <b>Goal Name</b> | <b>CD-3: Youth.</b>  |
|   | Goal Description | <p>Increase opportunities for children/youth to be healthy, succeed in school, and prepare for productive adulthood.</p> <p>This goal contains three projects/activities serving 95 abused, neglected or at-risk Antioch youth, with CDBG funds totaling \$30,000.</p> <ol style="list-style-type: none"> <li>1. Bay Area Crisis Nursery - Emergency Child Shelter Services to serve 15 (\$10,000 CDBG)</li> <li>2. Community Violence Solutions - CIC Child Sexual Assault Intervention, 40 (\$10,000 CDBG)</li> <li>3. Court Appointed Special Advocates - Serving Foster Children, 40 children (\$10,000 CDBG)</li> </ol>   |

|   |                         |  |
|---|-------------------------|--|
| 4 | <b>Goal Name</b>        | <b>CD-6: Economic Development.</b>   |
|   | <b>Goal Description</b> | <p>Reduce the number of persons with incomes below the poverty level, expand economic opportunities for very low- and low-income residents, and increase the viability of neighborhood commercial areas.</p> <p>This goal has four projects/activities with two focusing on assistance to BIPOC emerging business enterprises/ microenterprises to aid in Antioch's economic recovery. Total 4 projects, \$120,000 CDBG, serving 33 Antioch residents with 31 microenterprises and 2 jobs</p> <ol style="list-style-type: none"> <li>1. CocoKids, Road to Success Child Care Microenterprise Development, assist 18 microenterprises (\$20,000 CDBG)</li> <li>2. Monument Impact, Small Business Support Program, assist 6 microenterprises (\$20,000 CDBG)</li> <li>3. Opportunity Junction - Administrative Careers Training Program, train &amp; place 2 persons for two jobs (\$60,000 CDBG)</li> <li>4. Renaissance Entrepreneurship Center - Support for Developing Businesses, assist 7 microenterprises (\$20,000 CDBG)</li> </ol> |
| 5 | <b>Goal Name</b>        | <b>CD-9: Administration.</b>   |
|   | <b>Goal Description</b> | Administration of the CDBG Program to ensure program compliance and accountability of public funds.  |
| 6 | <b>Goal Name</b>        | <b>AH-2: Affordable Housing Development – Permanent Supportive Housing</b>   |
|   | <b>Goal Description</b> | <p>Expand housing opportunities for persons with special needs, including seniors, persons with disabilities, persons with HIV/AIDS, veterans, and the homeless, by increasing appropriate and supportive housing.</p> <p>This goal has 1 CDBG project, to develop new affordable housing units with supportive services for persons exiting homelessness.</p> <ol style="list-style-type: none"> <li>1. Hope Solutions – Hope Village Antioch, develop 22 new affordable housing units serving singles and families exiting homelessness, 22 households (\$1,064,810 CDBG)</li> </ol>   |

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b)**

In this Action Plan for FY 2024-25, the City is allocating CDBG and Housing Successor funding totaling \$4,064,810 for two affordable rental housing projects that are new construction of permanent supportive housing for persons exiting homelessness, totaling 102 units or households to be served when developed.

- Hope Solutions, Hope Village at 3195 Contra Loma Blvd is 22 units of cottages with 11 one-bedroom, 10 two-bedroom, and 1 three-bedroom unit plus a manager's unit, being constructed on faith owned land. Total development cost estimated at \$13 million.
- Novin Development, Grace Commons at 3415 Oakley Road is 80 units of apartments with 43 restricted to households at 30% AMI with supportive services for those exiting homelessness, 11 units at 50% AMI, and 25 units at 60% AMI, constructed on faith owned land. Total development cost estimated at \$51 million.

### Introduction

As only CDBG-funded projects are permitted to appear in the Goals and Projects charts, HS, PLHA and EECBG projects are listed below and abbreviated due to space constraints.

#### **GOAL AH-3 MAINTAIN AND PRESERVE AFFORDABLE HOUSING**

AH-3.1 & 3.2 Bay Area Affordable Homeownership Alliance Downpayment Loans & Admin – Antioch Home Ownership Program (AHOP) to serve 8 households (\$50,000 HS Admin, \$500,000 HS Loans)

AH-3.3 Habitat for Humanity East Bay – Housing Rehabilitation Program Loans & Grants serving 13 households with 3 loans, 10 grants (\$460,000 PLHA, \$75,000 EECBG)

#### **GOAL AH-4 REDUCE HOUSEHOLD ENERGY COSTS**

AH-4.1 Habitat for Humanity East Bay – Housing Rehabilitation Program Loans & Grants for energy improvements to be combined with AH-3.3

#### **GOAL H-1: HOUSING FOR HOMELESS**

H-1.1 CCC Health, Housing & Homeless Services, CORE Homeless Outreach Teams serving 400 homeless persons (\$30,000 PLHA)

H-1.2 STAND! for Families Free of Violence, Emergency Domestic Violence shelter & services serving 10 persons (\$10,000 PLHA)

H-1.3 Winter Nights Family Shelter, emergency shelter Oct-June serving 18 homeless adults/children (\$15,000 PLHA)

H-1.4 Winter Nights Safe Parking Program for Unhoused serving 30 homeless adults/children (\$100,000 PLHA, \$100,000 HS)

#### **GOAL H-1: PREVENTION OF HOMELESSNESS**

H-2.1 Bay Area Legal Aid, Eviction Services for Homeless Prevention, 100 persons (\$25,000 HS)

H-2.2 Contra Costa Crisis Center/211, Homeless Crisis & 2-1-1 Services, 1,000 homeless persons (\$10,000 HS)

H-2.3 Loaves & Fishes, Antioch Dining Room, 650 persons (\$10,000 PLHA)

H-2.4 SHELTER Inc., Homeless Prevention & Rapid Rehousing Rental Assistance, 200 persons (\$145,000 HS)

**Table 9 – Project Information**

| #  | Project Name   |
|----|--|
| 1  | Cancer Support Community - Antioch Center                              |
| 2  | Opportunity Junction - Technology Center                               |
| 3  | St. Vincent de Paul - RotaCare Free Medical Clinic                     |
| 4  | Choice in Aging - Bedford Center Adult Day Health Care                 |
| 5  | Contra Costa Family Justice Alliance-Navigation Program                |
| 6  | Contra Costa Senior Legal Services                                     |
| 7  | Empowered Aging - Ombudsman Services in Care Facilities                |
| 8  | Lion's Center for the Visually Impaired - Independent Living Skills    |
| 9  | Meals on Wheels Diablo Region - Care Management                        |
| 10 | Meals on Wheels Diablo Region - Meals on Wheels (MOW)                  |
| 11 | Bay Area Crisis Nursery - Emergency Child Care for Homeless/Low-Income |
| 12 | Community Violence Solutions - Child Sexual Assault Intervention       |
| 13 | Court Appointed Special Advocates - Advocacy for Foster Children       |
| 14 | CoCoKids, Inc. - Road to Success Childcare MicroEnterprise Support     |
| 15 | Monument Impact - Small Business Support Program                       |
| 16 | Opportunity Junction - Administrative Careers Training Program         |
| 17 | Renaissance Entrepreneurship Center - Microenterprise Assistance       |
| 18 | City of Antioch - Administration of CDBG Program                       |
| 19 | Hope Solutions – Hope Village Antioch New Development PSH              |

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### **Describe the Reasons for Allocation Priorities and Any Obstacles to Addressing Underserved Needs**

Allocation priorities were determined by the exhaustive Needs Analysis that was conducted, feedback from the Citizen Participation process, public hearings, and by the extensive public feedback through the web survey, as well as the many consultations that were conducted. Priorities changed as the City dealt with the aftermath of the COVID pandemic, and continued increase in housing costs and rising homelessness in Antioch.

The City of Antioch experiences a tremendous need for housing and community development funding. For further discussion of the obstacles of addressing underserved needs see "AP85: Other Actions". However, lack of adequate funding is one of the most critical obstacles to addressing underserved needs. Therefore, only eligible activities that meet a High Priority Need, which fulfill one of the listed Goals (AH-1 through 3, etc.) that are established in the 2020-2025 Consolidated Plan, will be funded over the five-year period.

## AP-38 PROJECT SUMMARY

### Project Summary Information

**Table 10 – Project Summary Information**

|   |                                   |  |
|---|-----------------------------------|--|
| 1 | <b>Project Name</b>               | <b>Cancer Support Community - Antioch Center</b>   |
|   | Target Area                       | City of Antioch  |
|   | Goals Supported                   | CD-1: General Public Services.   |
|   | Needs Addressed                   | Non-Housing Community Development  |
|   | Funding                           | CDBG: \$10,000   |
|   | Description                       | The Antioch Cancer Support Community provides comprehensive care, including psycho/social support and integrative therapies, for people with cancer in East Contra Costa County. This includes case management and navigation support to connect underserved members with the community resources they need to address life challenges, as well as transportation and emergency financial assistance for those in greatest need, in order to provide them with critical support and enabling access to services and medical care.---National Objective: LMC, 570.208(a)(2)(B) Limited clientele, Require Info; Presumed Benefit? NO; Matrix Code: 05O Mental Health Services; Eligibility: 570.201(e) Public Services. |
|   | Target Date                       | 6/30/2025  |
|   | & type to benefit from activities | 14 lower income persons with cancer, with emphasis on BIPOC women with breast cancer   |
|   | Location                          | 3505 Lone Tree Way, Suite 3, Antioch CA 94509  |
|   | Planned Activities                | Care management, support groups, information and referral, navigation, transportation and emergency financial assistance.  |
| 2 | <b>Project Name</b>               | <b>Opportunity Junction - Technology Center</b>  |
|   | Target Area                       | City of Antioch  |
|   | Goals Supported                   | CD-1: General Public Services.   |
|   | Needs Addressed                   | Non-Housing Community Development  |
|   | Funding                           | CDBG: \$10,000   |
|   | Description                       | Opportunity Junction's evening Technology Center provides low-income workers, job-seekers, and seniors with accessible training in computer applications, English as a Second Language, typing, and Spanish. The Technology Center operates Monday through Thursday from 5 pm to 9 pm and also offers free access to computers and the Internet.---National Objective: LMC, 570.208(a)(2)(B) Limited clientele, Require Info; Presumed Benefit? NO; Matrix Code: 05h Employment Training; Eligibility: 570.201(e) Public Services.   |
|   | Target Date                       | 6/30/2025  |
|   | & type to benefit from activities | 75 lower-income adults, especially those with limited English proficiency and those without access to computers or the internet, who are seeking to improve their employability.   |
|   | Location                          | 3102 Delta Fair Blvd., Antioch, CA 94509   |
|   | Planned Activities                | Accessible training in computer applications, English as a Second Language, typing, and Spanish  |
| 3 | <b>Project Name</b>               | <b>St. Vincent de Paul - RotaCare Free Medical Clinic</b>  |
|   | Target Area                       | City of Antioch  |
|   | Goals Supported                   | CD-1: General Public Services.   |
|   | Needs Addressed                   | Non-Housing Community Development  |
|   | Funding                           | CDBG: \$10,000   |



|   |                                     |  |
|---|-------------------------------------|--|
|   | Description                         | The RotaCare Pittsburg Free Medical Clinic at St. Vincent de Paul is a 4 exam room clinic that provides free urgent and chronic medical care to any who are uninsured. All services are provided free of charge including physician/nurse treatment, pharmaceuticals, lab services, x-rays, MRIs, Ultrasounds, and diagnostics. Patients are referred for free surgical and specialty care. Bilingual support for all services provided. ---National Objective: LMC, 570.208(a)(2)(B) Limited clientele, Require Info; Presumed Benefit? NO; Matrix Code: 05M Health Services; Eligibility: 570.201(e) Public Services.  |
|   | Target Date                         | 6/30/2025  |
|   | & type to benefit from activities   | 240 lower-income individuals from Antioch, especially limited English speaking Hispanic residents who lack health insurance  |
|   | Location                            | 2210 Gladstone Dr., Pittsburg CA 94565   |
|   | Planned Activities                  | Medical and newly offered dental care for people without insurance.  |
| 4 | <b>Project Name</b>                 | <b>Choice in Aging - Bedford Center Adult Day Health Care</b>  |
|   | Target Area                         | City of Antioch  |
|   | Goals Supported                     | CD-2: Non-Homeless Special Needs.  |
|   | Needs Addressed                     | Non-Housing Community Development  |
|   | Funding                             | CDBG: \$10,000   |
|   | Description                         | Project provides adult day health care at the Bedford Center in Antioch for severely disabled adults, specifically for participants who are severely compromised, very low-income, extremely frail, are dependent on others for daily care, and who have multiple chronic conditions, the majority of which need skilled nursing level of care. The care is provided by a team of health, psychosocial, and activity coordination professionals. The staffing mirrors that of a skilled nursing facility, including a medical director, nurse, social worker, physical, occupational, and speech therapists as needed, as well as a dietitian, activity coordinator, and highly-trained direct care staff. The days are designed to increase socialization, physical and mental engagement, and meet the needs of each individual participant, which includes assistance with medication, feeding, ambulation, and toileting.---National Objective: LMC, 570.208(a)(2)(i)(A) Limited Clientele, Seniors/Severely Disabled Adults; Presumed Benefit? YES Seniors; Matrix Code: 05A Senior Services ; Eligibility: 570.201(e) Public Services. |
|   | Target Date                         | 6/30/2025  |
|   | # & type to benefit from activities | 25 severely disabled adults  |
|   | Location                            | 1811 C. St. Antioch, CA 94509  |
|   | Planned Activities                  | Adult day health care for severely disabled adults. This includes both physical care and psycho/social activities and support to increase mental engagement and decrease isolation. Physical care includes assistance with medication, feeding, ambulation, and toileting.   |
| 5 | <b>Project Name</b>                 | <b>Contra Costa Family Justice Alliance-Navigation Program</b>   |
|   | Target Area                         | City of Antioch  |
|   | Goals Supported                     | CD-2: Non-Homeless Special Needs.  |
|   | Needs Addressed                     | Non-Housing Community Development  |
|   | Funding                             | CDBG: \$10,000   |
|   | Description                         | Project provides navigation services to victims of domestic violence, sexual assault, child abuse, elder abuse and human trafficking. Navigators provide contact to the various services offered by partner agencies and are a single trusted point of contact helping clients and their children and families walk through their journey to safety, self-sufficiency and empowerment.---National Objective: LMC 570.208(a)(2)(A) Limited Clientele; Presumed benefit? YES-Battered Spouses; Matrix Code: 05G Services for Victims of DV, Dating Violence, Sexual Assault, or Stalking; Eligibility: 570.201(e) Public Services.   |
|   | Target Date                         | 6/30/2025  |
|   | & type to benefit from activities   | 300 victims of domestic violence, sexual assault, child abuse, elder abuse, and human trafficking.   |

|   |                                     |   |
|---|-------------------------------------|---|
|   | Location                            | The East Contra Costa County Family Justice Center is located at 3501 Lone Tree Way, Suite 4, Antioch CA 94509.   |
|   | Planned Activities                  | The Center brings public and private partners together under one roof to provide wrap-around services. Each Family Justice Center client works with a trained and culturally competent Navigator who serves as the client's single and trusted point of contact with the many on and off-site partners. The Navigator completes comprehensive safety and needs assessment to address safety concerns, introduces clients to healing and community building programs, helps clients to identify the goals and outcomes that they would like to achieve, and supports clients to make safety plans and connect with all the services they need to find short and long term solutions. The Navigator is a central contact person for the client's information, service planning, referrals and follow-up.                              |
| 6 | <b>Project Name</b>                 | <b>Contra Costa Senior Legal Services</b>   |
|   | Target Area                         | City of Antioch   |
|   | Goals Supported                     | CD-2: Non-Homeless Special Needs.   |
|   | Needs Addressed                     | Non-Housing Community Development   |
|   | Funding                             | CDBG: \$10,000  |
|   | Description                         | Program provides vital legal assistance to older residents of the County aged 62 and over in areas such as eviction defense, protection from elder abuse and consumer debt, free of charge, targeting services to those with the greatest social and economic need.--- National Objective: LMC 570.208(a)(2)(A) Limited Clientele; Presumed benefit? YES-Elderly; Matrix Code: 05A Senior Services; Eligibility: 570.201(e) Public Svcs.  |
|   | Target Date                         | 6/30/2025   |
|   | & type to benefit from activities   | 100 persons age 62 and over who have pressing legal issues, such as elder abuse, fraud, financial abuse, etc.   |
|   | Location                            | Antioch Senior Center- 415 W. 2nd street, Antioch, CA 94509<br>East County Family Justice Center - 3501 Lone Tree Way, Antioch CA   |
|   | Planned Activities                  | Expanded opportunities for residents to access services in Antioch include a twice-monthly Consult-An-Attorney Clinic in the Antioch Senior Center where residents can get advice about evictions, Small Claims, and other civil legal matters; Free Wills Clinic at Senior Center, services at the Antioch Family Justice Center to make it more convenient for Antioch residents to access services, presentations at senior housing complexes in Antioch, including providing information on Advance Health Care Directives and scam prevention. Agency also conducts special presentations on safeguards for low-income homeowners and fraud protection. Antioch residents who need more intensive legal services are seen in the office where agency provides a full range of services from advice to representation in court. |
| 7 | <b>Project Name</b>                 | <b>Empowered Aging - Ombudsman Services in Care Facilities</b>  |
|   | Target Area                         | City of Antioch   |
|   | Goals Supported                     | CD-2: Non-Homeless Special Needs.   |
|   | Needs Addressed                     | Non-Housing Community Development   |
|   | Funding                             | CDBG: \$10,000  |
|   | Description                         | Project is federally mandated and authorized by The Older Americans Act and is the primary and first advocates for the nearly 10,000 residents of long-term care in Contra Costa County. Project addresses issues or situations that negatively impact the health, safety and dignity of the elder & dependent adults living in long-term care and act to swiftly and immediately address and resolve issues on their behalf. ---National Objective: LMC, 570.208(a)(2)(A) Limited Clientele; Presumed benefit? YES-Severely Disabled; Matrix Code: 05B Handicapped Services; Eligibility: 570.201(e) Public Services.  |
|   | Target Date                         | 6/30/2025   |
|   | # & type to benefit from activities | 125 severely disabled adults residing in care facilities  |
|   | Location                            | Locations are of long-term care facilities throughout the City  |

|    |                                     |  |
|----|-------------------------------------|--|
|    | Planned Activities                  | Ombudsman protects the rights of patient residing in care facilities and nursing homes through advocacy and education, providing a voice for the community's most vulnerable members. Agency visits long-term care facilities unannounced to ensure that residents are free from abuse and are receiving quality of care.  |
| 8  | <b>Project Name</b>                 | <b>Lion's Center for the Visually Impaired - Independent Living Skills</b>   |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-2: Non-Homeless Special Needs.  |
|    | Needs Addressed                     | Non-Housing Community Development  |
|    | Funding                             | CDBG: \$10,000   |
|    | Description                         | Project provides in-home independent living skills instruction & training to visually impaired adults to maintain their independence and avoid institutionalization. ---National Objective: LMC, 570.208(a)(2)(A) Limited Clientele; Presumed benefit? YES-Severely Disabled Adults; Matrix Code: 05B Handicapped Services; Eligibility: 570.201(e) PS   |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | 30 severely disabled adults with substantial vision impairment   |
|    | Location                            | Testing may be performed at the Antioch Senior Center or various senior housing complexes in the City. In-home services are performed throughout the City.   |
|    | Planned Activities                  | Professional staff (orientation and mobility teacher and outreach/vision specialist) provide one-on-one in-home assessment, orientation and training to adults with vision impairments helping them to make the best possible adjustment to their vision loss so that they regain or maintain independence and dignity for as long as possible.  |
| 9  | <b>Project Name</b>                 | <b>Meals on Wheels Diablo Region - Care Management</b>   |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-2: Non-Homeless Special Needs.  |
|    | Needs Addressed                     | Non-Housing Community Development  |
|    | Funding                             | CDBG: \$10,000   |
|    | Description                         | Program provides an array of services designed to help older adults and their families meet long-term care needs. Care Managers assist seniors to resolve critical issues affecting their health and wellness while aiming them to help them live independently as long as possible. Professional Care Managers conduct assessments and provide service referrals and assistance for low-income seniors and their families from Antioch Senior Center and home visits to better assess living situation and challenges. The most pressing needs are typically housing, transportation, and elder abuse. Other common issues and concerns include meal delivery or access to food banks, home repairs and home safety modifications, transportation assistance, financial assistance, utility assistance, benefits eligibility, veterans services, assisted living resources, and legal assistance. ---National Objective: LMC, 570.208(a)(2)(A) Limited Clientele; Presumed benefit? YES-Elderly; Matrix Code: 05A Senior Services; Eligibility: 570.201(e) PS |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | 150 seniors age 62 and over  |
|    | Location                            | Antioch Senior Center- 415 W. 2nd street, Antioch, CA 94509<br>East County Family Justice Center - 3501 Lone Tree Way, Antioch CA  |
|    | Planned Activities                  | Program provides professional Care Management assessments, service referrals, and assistance for low-income seniors and their families from Antioch Senior Center and home visits to better assess living situation and challenges. The most pressing needs are typically housing, transportation, and elder abuse. Other common issues and concerns include meal delivery or access to food banks, home repairs and home safety modifications, transportation assistance, financial assistance, utility assistance, benefits eligibility, veterans' services, assisted living resources, and legal assistance.  |
| 10 | <b>Project Name</b>                 | <b>Meals on Wheels Diablo Region - Meals on Wheels (MOW)</b>   |
|    | Target Area                         | City of Antioch  |

|    |                                     |   |
|----|-------------------------------------|---|
|    | Goals Supported                     | CD-2: Non-Homeless Special Needs.   |
|    | Needs Addressed                     | Non-Housing Community Development   |
|    | Funding                             | CDBG: \$10,000  |
|    | Description                         | Projects delivers nutritious meals to all frail, home bound seniors in Antioch to help them live at home in safety, in comfort and with dignity for as long as possible. Clients are 62+ years old, home bound, and are unable to shop and/or prepare meals for themselves. Seniors benefit from daily health and wellness checks from volunteer drivers and ongoing client monitoring through in-home visits by outreach workers.---National Objective: LMC, 570.208(a)(2)(A) Limited Clientele; Presumed benefit? YES-Elderly; Matrix Code: 05A Senior Services; Eligibility: 570.201(e) Public Services.   |
|    | Target Date                         | 6/30/2025   |
|    | # & type to benefit from activities | 330 seniors age 62 and over who are home bound and unable to prepare meals for themselves or shop for groceries.  |
|    | Location                            | Meals are delivered to client homes throughout the City   |
|    | Planned Activities                  | Clients receive hot meals and wellness checks at their homes five days per week, and frozen meals for the weekend. Those on a waiting list receive frozen meals until a route opens up.   |
|    |                                     |   |
| 11 | <b>Project Name</b>                 | <b>Bay Area Crisis Nursery - Emergency Child Care for Homeless/Low-Income</b>   |
|    | Target Area                         | City of Antioch   |
|    | Goals Supported                     | CD-3: Youth.  |
|    | Needs Addressed                     | Non-Housing Community Development   |
|    | Funding                             | CDBG: \$10,000  |
|    | Description                         | Program provides short-term residential/shelter services and emergency childcare for children ages birth through five years. Families who are experiencing a crisis can utilize residential services for 30 days within a 6-month period. Program also provides new daytime crisis childcare from 7 am - 7 pm daily. Families in crisis can access childcare services for 30 days within a 6-month period. Program especially benefits families experiencing homelessness and family violence, providing a place for the children to live while their living environment stabilizes.---National Objective: LMC, 570.208(a)(2)(B) Limited clientele, Require Info; Presumed Benefit? NO; Matrix Code: 05N Abused and Neglected Youth; Eligibility: 570.201(e) Public Services. |
|    | Target Date                         | 6/30/2025   |
|    | # & type to benefit from activities | 15 children from lower-income Antioch families experiencing crisis.   |
|    | Location                            | 1506 Mendocino Dr., Concord CA 94521  |
| 12 | <b>Project Name</b>                 | <b>Community Violence Solutions - Child Sexual Assault Intervention</b>   |
|    | Target Area                         | City of Antioch   |
|    | Goals Supported                     | CD-3: Youth.  |
|    | Needs Addressed                     | Non-Housing Community Development   |
|    | Funding                             | CDBG: \$10,000  |
|    | Description                         | Program provides child sexual assault and physical abuse victims aged 2-17 years and their non-offending family members services including forensic interview, advocacy, case management, and mental health services.. ---National Objective: LMC, 570.208(a)(2)(A) Limited clientele; Presumed benefit? YES-Abused Children; Matrix Code: 05N Abused & Neglected Children; Eligibility: 570.201(e) Public Services.  |
|    | Target Date                         | 6/30/2025   |

|    |                                     |  |
|----|-------------------------------------|--|
|    | # & type to benefit from activities | 40 abused/neglected children under age 18 and dependent adults after a referral from law enforcement or CPS with an allegation of abuse.   |
|    | Location                            | Undisclosed location   |
|    | Planned Activities                  | Activities are conducted at the Children's Interview Center (CIC), which has dramatically reduced the need for multiple interviews since it opened its child-friendly facility in January of 1998. At the CIC, typically only one interview is needed to be conducted by a trained Forensic Interviewer. On-site input from the Multi-Disciplinary Team members is communicated to the Forensic Interviewer through a one-way radio. The MDT members involved in each case typically include Law Enforcement, a Deputy District Attorney, sometimes a representative from Child & Family Services, Community Care Licensing (State), among others who observe the interview from behind a two-way mirror. The interview is videotaped and is then used to assist in the investigation or prosecution of the case. While the child victim is being interviewed, an onsite Case Manager works with the non-offending caregiver and family members who are present to provide immediate crisis management, support, referrals to community resources including therapy, and complete Victims of Crime Compensation forms. |
|    |                                     | If needed, a child may be scheduled for a Non-Acute Exam at a future date with one of the CIC's Pediatricians. Sometimes there are findings from the forensic exam, and sometimes a child or teen needs reassurances that their bodies are okay.   |
| 13 | <b>Project Name</b>                 | <b>Court Appointed Special Advocates - Advocacy for Foster Children</b>  |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-3: Youth.   |
|    | Needs Addressed                     | Non-Housing Community Development  |
|    | Funding                             | CDBG: \$10,000   |
|    | Description                         | Project (CASA) provides advocacy, mentoring and representation services to abused and neglected children who are wards of the County Juvenile Dependency Court to improve access to social services, health care, therapeutic services, and a safe permanent living situation. ---National Objective: LMC, 570.208(a)(2)(A) Limited clientele; Presumed benefit? YES-Abused Children; Matrix Code: 05N Abused & Neglected Children; Eligibility: 570.201(e) Public Services.   |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | 40 abused and neglected children who are wards of the court  |
|    | Location                            | Children come from anywhere in the City, and may be placed in in foster homes throughout the City  |
|    | Planned Activities                  | CASA volunteers visit the foster home, meet with teachers, mental health providers, attorneys and social workers so they can provide a complete and detailed report to the Juvenile Court about a child's situation, and make recommendations for improvement.   |
| 14 | <b>Project Name</b>                 | <b>CoCoKids, Inc. - Road to Success Childcare MicroEnterprise Support</b>  |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-6: Economic Development.  |
|    | Needs Addressed                     | Non-Housing Community Development  |
|    | Funding                             | CDBG: \$20,000   |
|    | Description                         | Program benefits very low-income, low-income and moderate-income residents in Antioch through microenterprise assistance for those who want to maintain or start stable small businesses as licensed home-based family childcare providers. ---National Objective: LMCMC, 570.208(a)(2)(iii) Low/Mod clientele, micro-enterprises; Presumed Benefit? NO; Matrix Code: 18C Microenterprise Assistance; Eligibility: 570.201(o)(1)(iii) Microenterprise Support.   |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | 18 family home childcare microenterprises will be assisted   |



|    |                                     |  |
|----|-------------------------------------|--|
|    | Location                            | Childcare businesses are located throughout the City.  |
|    | Planned Activities                  | Program provides business development training, technical assistance and support to help child care business to be viable and successful microenterprises, including those that want to become licensed family child care providers or want to sustain successful family child care home (FCCH) microenterprises.  |
| 15 | <b>Project Name</b>                 | <b>Monument Impact - Small Business Support Program</b>  |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-6: Economic Development.  |
|    | Needs Addressed                     | Non-Housing Community Development  |
|    | Funding                             | CDBG: \$20,000   |
|    | Description                         | Project will serve primarily Latinx immigrant microenterprises (small business owners) in Concord and Antioch. Culturally and linguistically appropriate technical assistance for Latinx immigrant small business owners is important since the closure of the Small Business Development Center in early 2019 created a gap in microenterprise support, especially support that is rooted in the community. As the Latinx immigrant population continues to increase in East Contra Costa County due to displacement from San Francisco, Oakland, Richmond and Concord, demand continues to grow.---National Objective: LMCMC, 570.208(a)(2)(iii) Low/Mod clientele, micro-enterprises; Presumed Benefit? NO; Matrix Code: 18C Microenterprise Assistance; Eligibility: 570.201(o)(1)(iii) Microenterprise Support. |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | 6 microenterprises will be assisted  |
|    | Location                            | 3501 Lone Tree Way, Antioch, CA 94509.   |
|    | Planned Activities                  | Program focuses on responding to the needs of low-income immigrant business owners and aspiring business owners using a highly individualized culturally appropriate approach. MI supports each participant's strengths as well as addressing unique challenges and barriers. Some participants may take advantage of a broad range of services, while others may only need support in a specific area. Many enter the program through the Technology programs, all taught in Spanish.   |
| 16 | <b>Project Name</b>                 | <b>Opportunity Junction - Administrative Careers Training Program</b>  |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-6: Economic Development.  |
|    | Needs Addressed                     | Non-Housing Community Development  |
|    | Funding                             | CDBG: \$60,000   |
|    | Description                         | Program trains and places low-income job seekers into administrative careers, combining computer training with life skills, case management, paid work experience, mental health services, career skills, job placement, and long-term alumni follow-up.---National Objective: LMC, 570.208(a)(2)(i)(B) Limited clientele, Require Info; Presumed Benefit? NO; Matrix Code: 18A Ec Dev TA; 570.203(c) EcDev services   |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | 2 lower income, unemployed/underemployed Antioch residents will be placed into jobs with contracted partner businesses.  |
|    | Location                            | Offices are located at 3102 Delta Fair Blvd., Antioch, CA 94509  |
|    | Planned Activities                  | Computer training with life skills, case management, paid work experience, mental health services, career skills, job placement, and long-term alumni follow-up.   |
| 17 | <b>Project Name</b>                 | <b>Renaissance Entrepreneurship Center - Microenterprise Assistance</b>  |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-6: Economic Development.  |
|    | Needs Addressed                     | Non-Housing Community Development  |
|    | Funding                             | CDBG: \$20,000   |

|    |                                     |  |
|----|-------------------------------------|--|
|    | Description                         | Project helps build economically vibrant communities in Contra Costa County by serving English and Spanish speaking low-income residents with intensive small business training, classes, individual consulting, network development, and access to capital services to develop the business skills and acumen, and access the resources and networks needed to create thriving microenterprises. ---National Objective: LMCMC, 570.208(a)(2)(iii) Low/Mod clientele, micro-enterprises; Presumed Benefit? NO; Matrix Code: 18C Microenterprise Assistance; Eligibility: 570.201(o)(1)(iii) Microenterprise Support. |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | 15 microenterprises will be assisted.  |
|    | Location                            | Family Justice Center, 3501 Lone Tree Way, Suite 4, Antioch, CA 94509  |
|    | Planned Activities                  | Small business training classes and other services are delivered in English and Spanish online and in person.  |
| 18 | <b>Project Name</b>                 | <b>City of Antioch - Administration of CDBG Program</b>  |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | CD-9: Administration.  |
|    | Needs Addressed                     | Administration   |
|    | Funding                             | CDBG: \$175,979  |
|    | Description                         | Administration of the CDBG Program to ensure program compliance and accountability of public funds.---National Objective: 570.206; Presumed Benefit? NO; Matrix Code: 21A General Program Administration; Eligibility: 570.206(a) Program Administrative Costs.  |
|    | Target Date                         | 6/30/2025  |
|    | # & type to benefit from activities | N/A  |
|    | Location                            | 4703 Lone Tree Way Antioch CA 94531  |
|    | Planned Activities                  | Administration of the CDBG program and community grants.   |
| 19 | <b>Project Name</b>                 | <b>HOPE Solutions-Hope Antioch Village</b>   |
|    | Target Area                         | City of Antioch  |
|    | Goals Supported                     | AH-2: Increase Affordable Supportive Housing   |
|    | Needs Addressed                     | Affordable Housing   |
|    | Funding                             | CDBG: \$453,914<br>CDBG - Reallocated \$: \$610,896<br>Housing Successor: \$1,500,000  |
|    | Description                         | New construction on faith owned land of 22 units of deeply affordable rental housing with supportive services for persons exiting homelessness. CDBG funding will purchase land/predevelopment costs.—National Objective: 570.208(a)(3) Housing Activities; Presumed Benefit? NO; Matrix Code: 01 Acquisition of Property; Eligibility: 570.201(a) Acquisition of property, Affordable Housing   |
|    | Target Date                         | 6/30/2029  |
|    | # & type to benefit from activities | 22 formerly homeless families and individuals with extremely and very low-incomes.   |
|    | Location                            | 3195 Contra Loma Blvd, Antioch CA  |
|    | Planned Activities                  | New construction of 22 units of affordable rental housing with supportive services for persons exiting homelessness. CDBG funding will support purchase of land, some predevelopment costs.  |

## AP-50 GEOGRAPHIC DISTRIBUTION - 91.420, 91.220(F)

### Description of the Geographic Areas of the Entitlement (Including Areas of Low-Income and Minority Concentration) Where Assistance Will Be Directed

In the FY 2024-25 Action Plan, all projects benefit the City as a whole. While there are no area benefit activities, many of the activities take place in locations located in lower income census tracts and block groups; however, none of those activities are restricted to area residents.

## Geographic Distribution

**Table 11 – Geographic Distribution**

| Target Area     | Percentage of Funds |
|-----------------|---------------------|
| Low/Mod Area    | 0                   |
| City of Antioch | 100                 |

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## Rationale For the Priorities For Allocating Investments Geographically

In this Annual Action Plan, the City moves away from addressing deteriorating infrastructure in low income areas. After almost 20 years, most roadways in the Sycamore and northern lowest income census tracts and block groups has been rebuilt and require more maintenance than reconstruction.

Instead, the City has moved this funding into the growing need to provide more new affordable permanent supportive housing for persons exiting homelessness. It is also emphasizing employment training and placement and microenterprise development to attract new employment opportunities for residents.

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## Discussion

For the last year of the Consolidated Plan, the City continues its approach of investing in public services that benefit the most in need throughout the City - frail elderly, severely disabled adults, abused and neglected children, persons with no access to health insurance, It bolsters Economic Development opportunities, particularly for those who speak and understand English less than well. And it finally is able to address the critical need for permanent deeply affordable rental housing with supportive services for people exiting homelessness.



### Introduction

The Market Analysis section MA-45 of the Contra Costa Consortium 2020-25 Consolidated Plan identifies many barriers to affordable housing. The City of Antioch section states:

Other barriers to affordable housing development in Antioch (as elsewhere in the region) include the high cost and lack of availability of land on which to develop (most land in Antioch is already entitled for development); lack of local funding to serve as local match for Low Income Housing Tax Credit developments (due to the cessation of Redevelopment Agency funding and the lack of revenues from a Contra Costa Housing Bond, such as has passed in neighboring communities); the lack of sufficient subsidies, such as 9% tax credits and other sources and the costs that result for the years that it takes to amass sufficient funding for an affordable development. However, the funding climate is improving at the State level and there is some push for a Contra Costa housing bond. In the Housing focus group held two years ago, affordable housing developers also let the Consortium know that delays in processing all aspects of their applications at all stages increase costs each month at an increasingly rapid rate.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The City adopted 2023-2031 Housing Element was certified by the State Department of Housing & Community Development (HCD) in October 2023. Actions included in the new Housing Element are many and can be reviewed in detail in Chapter 4 and Chapter 7 of the draft Housing Element posted on the City's website here: <https://www.antiochca.gov/community-development-department/planning-division/housing-element-docs/>.

Under E, Implementing programs, the City details 14 strategies to reduce barriers, which are only named here because of very limited space:

- 4.1.1 Maintain a Streamlined, Affordable Application Process.
- 4.1.2 Residential Development Impact Fee Ordinances.
- 4.1.3 Density Bonus Ordinance.
- 4.1.4 Pre-Application Conferences.
- 4.1.5 Development Standards Handouts.
- 4.1.6. Review and Revise Residential Parking Requirements.
- 4.1.7 Streamlined Approvals.
- 4.1.8 Monitor Effects of Regional Fees.

- 4.1.9 Missing Middle Permitting Process.
- 4.1.10 R-35 Zone.
- 4.1.11 CEQA Streamlining.
- 4.1.12 Removing Barriers to Rehabilitation Programs.
- 4.1.13 Multi-family Objective Development Design Standards.
- 4.1.14 Rezoning and Specific Plan and General Plan Amendments.

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## Discussion

The City of Antioch maintains a State HCD certified Housing Element and reduces barriers to the development of affordable housing to the best of its ability. The City has limited jurisdictional funding to grant or loan for the production of affordable housing; however, it is a member of the Contra Costa HOME Consortium and builders can access greater amounts of HOME funds through the County which administers the fund. It has only about \$6M left in Housing Successor funding to assist one or possibly two final affordable housing projects. The City does its best to reduce fees for affordable housing developments when possible and reviews the Master Fee Schedule annually before it is adopted by City Council. Fees attempt only to recoup actual costs of providing services.

The City also now has a new BART stop, and as a result must comply with the Metropolitan Transit Commission (MTC) Transit Oriented Communities (TOC) Policy implementation for 2026 -2030. This plan seeks to support the region's transit investments by ensuring communities around transit stations and along transit corridors are places that not only support transit ridership, but that are places where Bay Area residents of all abilities, income levels, and racial and ethnic backgrounds can live, work and access services such as education, childcare and healthcare.

The TOC policy is rooted in Plan Bay Area 2050, the region's Long Range Transportation Plan/Sustainable Communities Strategy. Compliance with the requirements of the TOC Policy is voluntary but necessary for jurisdictions to be eligible and/or competitive for some MTC discretionary funding.

The TOC Policy outlines requirements for affordable housing Production, Preservation and Protection policies, investments, and commercial stabilization policies and requires the adoption of at least two policies for each of the "3Ps" and one policy related to commercial stabilization. A minimum \$3 million investment in affordable housing Production has been chosen by the City of Antioch as one of the policies, and the projects funded in this Action Plan will help to meet the City's affordable housing goals.

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### Introduction

This section discusses the actions planned by the City of Antioch for FY 2024-25 to address underserved needs, develop the institutional structure for delivering housing and community development activities, and expand and preserve affordable housing opportunities.

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### Actions Planned to Address Obstacles to Meeting Underserved Needs

The following are general obstacles to meeting needs of the underserved:

- Accessibility of services
- Awareness of services
- Coordination of services
- Resources appropriate to the level of need

**Accessibility of Services:** Contra Costa County is a VERY large county with three different public transportation bus systems. Lack of accessibility to services can be the result of lack of transportation for those in need, services that are not delivered in a culturally appropriate manner or in the appropriate language, burdensome prerequisites to accessing services ("red tape"), and services that are not provided in proximity to those in need. Lack of transportation is a particular challenge for those who do not drive, do not have a car, or are elderly and for persons with disabilities. Most if not all of the public service projects listed are located within the neighborhoods or communities of the target population to provide easy accessibility to their services. Some of the public service projects serving the elderly or persons with disabilities provide transportation to their services or provide "in-home" services.

**Awareness of Services:** The lack of awareness of the availability of services by those in need and a lack of knowledge about how to access services are significant obstacles to the provision of services. All agencies receiving funds from the City must provide significant outreach to those in need. Staff will continue to monitor funded agencies to verify if an agency's outreach is adequate and that outreach materials are available in various languages. The national and Contra Costa 2-1-1 Information system has been a great asset in connecting people with services since its inception in 2000 but capacity issues discourage widespread advertising of those services as well.

**Coordination of Services:** Those in need must often access services from several points; similar services may also be provided by more than one agency. Those being served by one agency may have needs that are not being addressed by the particular agency currently serving that person or family. Staff advocates for funded agencies to collaborate and coordinate with other agencies in the community for serving their target population. Staff will continue to encourage agencies to

collaborate and coordinate to avoid duplication of service and to provide more efficient services to their clients or target populations.

**Resources:** Resources are far less than required to meet the level of need. Action Plan funds are prioritized to the high Priority Needs and Goals established in the 2020-2025 Consolidated Plan. Funding is also prioritized to those undertakings that represent the most efficient use of funds, are delivered by the most qualified persons, and serve the broadest geography.

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## **Actions Planned to Foster and Maintain Affordable Housing**

Antioch once had the most affordable housing in the Bay Area, but housing costs have climbed rapidly. Displacement from more expensive western counties and a general lack of investment in affordable housing in those areas has created a substantial population of very low-income renters in Antioch who can no longer afford their homes. In FY 2024-25 the City is taking the following actions:

### **1. Affordable Housing PRODUCTION**

#### **A. New Construction of Affordable Rental Housing with Supportive Services for Homeless Households**

- **FY 2024-25 Action Plan** - Development of 102 units of permanent supportive rental housing for persons exiting homelessness on faith owned land in accordance with SB 4. for Hope Solutions (\$1,064,810 CDBG, \$1,500,000 HS) and Novin Development (\$1,500,000 HS).

#### **B. New Homeowner Affordable Housing for Lower Income Homeowners - Making homeownership affordable through downpayment assistance**

- **FY 2024-25 Action Plan** approved funding of \$500,000 HS for loans and \$50,000 HS for administration of the AHOP program by Habitat for Humanity East Bay/Silicon Valley.

#### **C. Antioch ADU Program** - Increasing the number of legal Accessory Dwelling Units (ADUs) and lower-income homeowner access to build such units. A Partnership for the Bay's Future grant provided staff to research feasibility and constraints, and develop policies and procedures. The City now has a website and preapproved plans as well as owner guidelines, see Accessory Dwelling Units (ADUs) – City of Antioch, California (antiochca.gov)

### **2. Affordable Housing PRESERVATION**

#### **A.** The City continues investment in preserving and rehabilitating deteriorating housing stock through the Housing Rehabilitation Loan and Grant Program, administered by Habitat for Humanity, East Bay/Silicon Valley.

- **FY 2024-25 Action Plan** approved funding of \$460,000 PLHA for loans, grants and

administration and \$75,000 EECBG for energy improvements to lower the cost of housing.

**3. Affordable Housing PROTECTION and Antidisplacement** - The City has made great strides in helping to prevent displacement in the past year through a variety of tenant protections. Space constraints do not allow descriptions in this document so please see printed Action Plan.

Protections include:

**A. Fair Housing Enforcement**

**B. Tenant/Landlord and Tenant Protection Services**

**C. Rent Stabilization Ordinance**

**D. Tenant Anti-Harassment Ordinance**

**E. Just Cause Eviction Ordinance - coming in FY 2024-25**

**F. Legal Assistance for Tenants**

- **FY 2024-25 Action Plan** continues to fund Bay Area Legal Aid (\$25,000 HS) to provide eviction assistance and legal advice for low income tenants in Antioch, as well as Contra Costa Senior Legal Services (\$10,000 CDBG) to provide housing and other legal assistance to Antioch seniors; and

**G. Rental Assistance Program –**

- **FY 2024-25 Action Plan** funds SHELTER Inc. to continue Assistance with \$145,000 in Housing Successor funds

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### **Actions Planned to Reduce Lead-Based Paint Hazards**

The City has developed a Lead Based Paint Implementation Plan (LBP Plan) that describes the actions to be taken, and the responsibility, for compliance with lead-based paint abatement regulations (24 CFR 35 and Title X of the Housing and Community Development Act of 1992) under each of its existing affordable housing programs. Any homes constructed prior to 1978 that are assisted with CDBG funds through the City's Homeowner Housing Rehabilitation Program are addressed in compliance with lead-based paint abatement requirements.

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### **Actions Planned to Reduce the Number of Poverty-Level Families**

The City of Antioch employs a variety of strategies to help alleviate poverty, including efforts to stimulate economic growth and job opportunities, and to provide Antioch residents with the skills and abilities required to take advantage of those opportunities. By Council guidelines approximately 10% of the annual grant amount is targeted to economic development activities. CDBG funds are also utilized to provide grants to non-profit agencies to operate public services programs, and funding to address fair housing issues in the community, which directly impacts poverty-level individuals and families. The City actively works in partnership with the Antioch

Chamber of Commerce to attract and retain businesses. The City also implements Section 3 strategies to ensure employment and contracting opportunities for low- and very low-income persons or businesses residing within the community where a HUD-funded project is located.

For 2024-25 Economic Development investments, the City is investing \$120,000 CDBG to fund four projects. One is a training program in Administrative careers with lots of support and computer training to help lower-income (primarily) female-headed households establish and maintain successful in-home childcare microenterprises and train individuals with job challenges in the use of computers and office procedures, provide supportive services, and place in jobs. One supports childcare microenterprises, helping to create additional homebased childcare businesses start up and maintain clientele and run their businesses, which is vital as so many closed during the pandemic. Two small business-support programs were also funded to help BIPOC entrepreneurs develop their microenterprises, with services offered in Spanish as well.

In addition, the City participates in meetings on local economic development initiatives from the Workforce Development Board, the Antioch Chamber of Commerce, and the Ending Poverty campaign in Contra Costa County, which is working to increase the minimum wage throughout the County, coordinate and increase safety net services, and other initiatives.

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### **Actions Planned to Develop Institutional Structure**

Antioch will take the following actions next year to address obstacles to develop institutional structure:

- **Participate in the Contra Costa HOME/CDBG Consortium.** The county-wide Consortium provides a unified approach for the County's nonprofit organizations seeking CDBG, General Fund, HOME, HOPWA, and Emergency Solutions Grant funds, coordinating all such activities that occur within Contra Costa County. The Consortium is a model of intergovernmental cooperation and coordination, and the many efforts it has made to streamline the process for nonprofit agencies are widely appreciated.
- **Participate on the Board of the Homeless Continuum of Care.** The City shall continue its active participation in the Homeless Continuum of Care, which brings together political leadership throughout the County, nonprofit service providers, homeless and disabled persons, managers of County programs that affect homeless persons such as the departments of Mental Health, Public Health, Homelessness, and Alcohol and Other Drugs, Police Departments, jurisdictional staff, and other interested persons and agencies.
- **Participate on the Board of Health Care for the Homeless, and United Way/FEMA EFSP Board.** The City shall continue its active participation in both of these boards to bring additional health care and other resources to serve the growing homeless population in East Contra Costa County. Participate in Regional Steering Committee on Homelessness and Housing. Antioch attends the regional meeting of the Homeless Continuums of Care (CoCs) for the Bay Area, working with the other CoCs to end homelessness and increase the stock

of housing that is affordable to people of with incomes from 0-30% AMI.

- **Coordinate Transportation and Housing Development.** Coordination of regional transportation issues involves several agencies, including Contra Costa Transportation Authority (CCTA), the California Dept. of Transportation (Caltrans) and the Metropolitan Transportation Commission (MTC), and other agencies. The City of Antioch works with other central county jurisdictions through the Transportation Partnership and Cooperation Committee (TRANSPAC). The local Congestion Management Program requires each jurisdiction to identify existing and future transportation facilities that would operate below an acceptable service level and provide mitigation where future growth would degrade that service level. The City's General Plan has a number of policies to coordinate transportation improvements with new development. The East Contra Costa County eBART extension opened May 25, 2018, enabling Antioch residents and others to board at Hillcrest Ave. and arrive at the Pittsburg/Bay Point BART station in 10 minutes. This improves and lessens the cost burden for Antioch commuters, who usually work in business centers located in Contra Costa, Alameda County and San Francisco.

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### **Actions Planned to Enhance Coordination Between Public and Private Housing and Social Service Agencies**

In addition to groups and collaborations already mentioned in this report, the City of Antioch supports the East Bay Housing Organization (comprised of area housing and service providers) and supports as well as participates in Affordable Housing Week activities.

Consortium jurisdictions meet at least twice annually with the fair housing and tenant/landlord agencies serving the county to analyze and discuss discrimination patterns, and work on strategies and actions designed to overcome identified impediments and eliminate problems of housing discrimination in Contra Costa.

Finally, to help improve economic conditions for lower income Antioch residents, the City CDBG consultant works closely with the City of Antioch Chamber of Commerce as well as with East Bay Works, and the Veterans Employment specialist from the County Economic Development Department and attends quarterly meetings of the Workforce Development Board on various initiatives that affect lower-income residents of the city. City management. The CDBG consultant participants in the Ensuring Opportunity Campaign to bring lasting improvements for lower-income residents in Contra Costa County.

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### **Discussion**

The City of Antioch staff are exceptionally involved in the community and with efforts to address poverty in the city, perhaps because it has been so hard hit during this past recession and because of seismic changes in the demographics, composition, and rising poverty levels of the city over the



past 15 - 20 years.

In addition to groups and collaborations already mentioned in this report, the City of Antioch supports the East Bay Housing Organization (comprised of area housing and service providers) and supports as well as participates in Affordable Housing Week activities.

Consortium jurisdictions meet at least twice annually with the fair housing and tenant/landlord agencies serving the county to analyze and discuss discrimination patterns, and work on strategies and actions designed to overcome identified impediments and eliminate problems of housing discrimination in Contra Costa.

Finally, to help improve economic conditions for lower income Antioch residents, the City CDBG consultant works closely with the City of Antioch Chamber of Commerce as well as with East Bay Works, and the Veterans Employment specialist from the County Economic Development Department and attends quarterly meetings of the Workforce Development Board on various initiatives that affect lower-income residents of the city.

The City is striving to rebuild from the effects of the pandemic to become a thriving and diverse community with more jobs and economic opportunities, a skilled and trained workforce, housing that is affordable at all levels, and a roof over the heads of all its homeless residents.



# PROGRAM SPECIFIC REQUIREMENTS

## AP-90 PROGRAM SPECIFIC REQUIREMENTS - 91.420, 91.220(L)(1,2,4)

### Introduction

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(l)(1) Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

**Community Development Block Grant Program (CDBG)** Reference 24 CFR 91.220(l)(1) Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- |  |   |
|--|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed  |   |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements  | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan   | 0 |
| 5. The amount of income from float-funded activities   | 0 |
| Total Program Income:  | 0 |

### Other CDBG Requirements

- |   |        |
|---|--------|
| 1. The amount of urgent need activities   | 0      |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. |        |
|   | 98.00% |

### Discussion

The City uses a one-year time period to compute Overall Benefit, which will be fiscal year 2024-25 for this Action Plan.

# ATTACHMENT 1 – PUBLIC COMMENTS

## PROOF OF PUBLIC NOTICE PUBLICATION

### East County Times

Bay Area News Group  
5179 Lone Tree Way  
Antioch, CA 94531  
925-779-7115

2001228

ANTIOCH, CITY OF  
ATTN:ACCOUNTS PAYABLE  
PO BOX 5007  
ANTIOCH, CA 94531-5007

### PROOF OF PUBLICATION

#### FILE NO. 6/25 Hearing/FY24-25 Action Plan

### East County Times

I am a citizen of the United States. I am over the age of eighteen years and I am not a party to or interested in the above entitled matter. I am the Legal Advertising Clerk of the printer and publisher of the East County Times, a newspaper published in the English language in the City of Antioch, County of Contra Costa, State of California.

I declare that the East County Times is a newspaper of general circulation as defined by the laws of the State of California as determined by court decree dated January 6, 1919, Case Number 8268 and modified January 19, 2006, Case Number N05-1494. Said decree states that the East County Times is adjudged to be a newspaper of general circulation for the City of Antioch, County of Contra Costa and State of California. Said order has not been revoked.

I declare that the notice, of which the annexed is a printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to wit:

05/24/2024

I certify (or declare) under the penalty of perjury that the foregoing is true and correct.

Executed at Walnut Creek, California.  
On this 24th day of May, 2024.



Signature

Legal No. 0006830712

### CITY OF ANTIOCH NOTICE OF PUBLIC HEARING

**NOTICE IS HEREBY GIVEN** that the City Council of the City of Antioch will hold a public hearing in the **CITY COUNCIL CHAMBERS, City Hall, 200 H Street at 7:00 P.M. or thereafter on TUESDAY, June 25, 2024**, to consider matters pertaining to the 2020-25 Contra Costa Consolidated Plan. This Plan outlines approved uses of Federal funds from the U.S. Department of Housing and Urban Development (HUD), Community Development Block Grant (CDBG), as well as state and local funds with the primary objective of this program is to help develop viable urban communities through the provision of decent housing, a suitable living environment, and economic opportunity, principally for low- and moderate-income persons. This notice opens the 30-day public comment period, May 25 to June 24 at 5:00 p.m. for review of the Annual Action Plan.

Considered at the Public Hearing will be consideration of funding for the **FY 2024-25 Action Plan of the 2020-25 Consolidated Plan** which outlines City of Antioch investments to help improve lower income areas and residents. These include funding for services for: homeless prevention, outreach, and emergency housing; general public services; for persons who are elderly and those who are disabled; for abused and neglected youth; fair housing and tenant/landlord services, employment services, housing rehabilitation, and funding to develop affordable housing or repair streets in lower income areas.

The City has the following resources to commit in FY 2024-25, which total **\$5,904,180**:

- Federal Community Development Block Grant (CDBG) annual Entitlement funds FY 2024-25 - \$879,893 to fund services for general public services (\$30,000), persons who are elderly and/or disabled (\$70,000), abused and neglected youth (\$30,000), economic development training and assistance for lower income households (\$120,000), and development of affordable housing or street rehabilitation (\$453,914), as well as 20% for administration and compliance;

- Reallocated CDBG funds - \$610,896 to fund affordable housing development or street rehabilitation;

- Federal CDBG Corona Virus funding (previously allocated) - \$184,970 for Fair Housing enforcement and testing as well as Tenant/Landlord services;

- Housing Successor (HS) to the Antioch Development Agency funds - \$3,500,000 which includes \$250,000 to fund both emergency and prevention services to address homelessness and \$3,000,000 to fund permanent housing for homeless and very low-income households, with \$250,000 for administration, compliance and monitoring;

- State of California, Permanent Local Housing Allocation (PLHA) - \$645,614 including \$165,000 to address homelessness and \$460,000 to provide housing rehabilitation loans and grants for lower income homeowners, with \$20,614 for administration/compliance;

- Federal Department of Energy, Energy Efficiency and Conservation Block Grant (EECBG) Program anticipated funding - \$75,000 for energy efficiency improvements included in the housing rehabilitation loans and grants, as well as \$7,807 for administration.

All of the above projects and programs are funded specifically to address High priority needs identified in the City of Antioch's FY 2020-25 Consolidated Plan and Analysis of Impediments to Fair Housing Choice to primarily benefit lower income residents and areas within the City. A detailed explanation of the CDBG program, as well as the Consolidated Plan for 2020-25, and Annual Reports (CAPERS) for that time period are available on the City's website at: <https://www.antiochca.gov/pscrc/community-development-block-grant/>

The CDBG Committee is preliminarily scheduled to consider the above draft allocations at a public meeting on Thursday June 6, 2024 at 2:30 p.m. in the City Council Chambers. Please check the posting board outside City Hall or the CDBG Committee Agenda on the City's website for any updates.

#### Public attendance and comment

Interested parties are encouraged to send comments the 2024-25 Action Plan/2020-25 Consolidated Plan, or general comments on the needs of Antioch's lower income residents and areas. Your comments will inform Council's decisions and will be included in the reports submitted to HUD.

Written comments can be emailed to: [CDBG@antiochca.gov](mailto:CDBG@antiochca.gov) or mailed to:  
CDBG Program, City of Antioch  
P.O. Box 5007  
Antioch CA 94531

Comments must be received by Monday June 24, 2024, at 12:00 p.m. at the above email or address, OR

Members of the public wishing to provide public comments, may do so in one of the following ways (#2 pertains to the Zoom Webinar Platform):

1. **IN PERSON** - Fill out a Speaker Request Form, available near the entrance doors, and place in the Speaker Card Tray near the City Clerk before the City Council Meeting begins.
2. **WRITTEN PUBLIC COMMENT** - If you wish to provide a written public comment, you may do so in one of the following ways by 3:00 p.m. the day of the City Council Meeting:

- a. Fill out an online speaker card, located at [https://www.antiochca.gov/speaker\\_card\\_or](https://www.antiochca.gov/speaker_card_or).
- b. Email the City Clerk's Department at [cityclerk@ci.antioch.ca.us](mailto:cityclerk@ci.antioch.ca.us).

Please note: Written public comments received by 3:00 p.m. the day of the City Council Meeting will be shared with the City Council before the meeting, entered into the public record, retained on file by the City Clerk's Office, and available to the public upon request. Written public comments will not be read during the City Council Meeting.

**Notice Concerning Legal Rights:** Pursuant to Government Code Section 65009, if you challenge a decision of the City Council in court, you may be limited to raising only those issues you or someone else raised at a public hearing described in this notice, or in written correspondence delivered to the City Council at, or prior to, the public hearing.

If you have any specific questions concerning these documents, you

## PUBLIC COMMENTS RECEIVED

### Public Comments on the FY 2024-25 Action Plan

#### September 9, 2023 Public Notice in the East Bay Time

- Public notice for the CAPER also invited comments on the Action Plan
- No written or telephone public comments received on Action Plan.

#### September 26, 23 Public Hearing of City Council

- Public Hearing for the CAPER received two comments related to the Action Plan
  - 1) The first person, Andrew Becker, spoke about affordable housing development and the impact that losing the Antioch Train Station has on transit requirements, wants city to find ways to build more affordable housing instead of all the market rates homes being built, and wants the City to evaluate surplus properties for affordable housing development.
  - 2) The second persons said the City needs to start thinking about not funding nonprofit organizations, instead should help people directly not relying on nonprofit or corporations. Also if there is a way to cut money to police (APD) then spend to help lower income people.

#### March 28, 2024 CDBG Committee meeting

- No public comment

#### May 24, 2024 Action Plan Public Notice in the East Bay Times

- No written or telephone public comments received on Action Plan

#### June 13, 2024 CDBG Committee meeting

- Leslie May – Re Hope Solutions, question are they working with Contra Costa Mental Health? How many units, and how many for homeless? How many years do they have to pay back any funds is a concern? Very familiar with Hope Solutions, they have a track record going way back. Don't know track record of Grace Commons. If no track record other than church (housing & services) that concerns me. Also how many years to pay back those funds. Has Novin had prior funding?
- Andrew Becker – Struggle to bring information to the community, feels this is a disconnected approach. City spent money to upgrade the facilities (City Council Chamber) but can't bring on agenda package on the screen? Packet does not have all the information (but hasn't looked in the lobby). Community doesn't know what these projects are. Grace Commons, asking money from the City but they couldn't be here today, is unfair. Need to present better.

Questions and comments were accepted by Council, who requested staff and presenters to clarify the following from the public comments:

Questions and Clarification on the Affordable Housing portion of the meeting:

- Novin and Hope Solutions did detailed presentation last meeting where all details were presented including the number of units at various levels of income, with majority for homeless, veterans.
- Hope Solutions is 22 doors/households, estimate 95 people, won't exceed maximum allowed. Money will be used for development of the units. Total costs are \$17 million in budget, fill gap with capital campaign, going back next year to the County, other sources. Estimated date to build out is 2026, 2027. Need to gain site control and have to have local investment to raise other investments. Agency has done this before in Grace Presbyterian in Walnut Creek, Pittsburg just recommended for funding from County and City of Pittsburg plus vouchers from Housing Authority. Grace Pres (\$2.5 million) project is funded (and going forward. Pittsburg (\$9M for 15 units
  - Council questions to Staff & answers – CDBG funds for purchasing property, tangible asset, HS funds can't be accessed until next year, used to secure additional funds to leverage other funds. Would probably draw when they start needing to pay the city for entitlements. Tabora Gardens took almost 10 years to secure all funds, typical is 5-7 years. If they secure property with tax payer money, purchase land, our security is a loan, and the land is an asset. The loan agreements are drawn up by legal council. Have 7 previous projects, not one has failed. Need local commitment to gain additional millions of investment in our County. Loan should be secured against property. HS will move as quickly as funds allow as there is urgent need. This is permanent housing with supportive services, no limit on how long they stay. Support if and when they want to move on. Tenant screening will be inclusive of persons who are discharged from prison. Coordinated Entry will be doing the placement, through County system, individuals assessed for vulnerability, case workers determine who is best fit for every unit. Target population is unhoused folks, variety of challenges including legal system contact, mental health, etc. Anyone from County could be placed, not restricted to Antioch residents due to fair housing laws. Likely a high proportion of Antioch residents because of PIT count shows Antioch highest area.
  - Grace Commons – 80 units, 200+ people. This is a big project, cost is \$45-50 million, 3 story. Funding is coming from capital campaign by church which has been successful for all structures on the property, County, State applications, federal, large tech companies. Novin Development has 14 projects, 6 in Bay Area, one in Santa Cruz, Pleasanton, has track record to support the scale of the development, which is more easily funded by County & State. Church is committed to the project and fundraising. Separate organization from Concord to do property management and services, with church as secondary provider of services. Land to be leased from Grace for 99 years and has agreement, City agreement is contract to ensure affordability levels for 55 years.

#### CDBG Action Plan Public Comment

- Andrew Becker – PLHA funding, why are we not dedicating more PLHA \$ for homeless funding - can amend plan to spend more money on homeless services. Would like dollars for pallet shelters, need more funding. He is frustrated with not getting notification of the meeting as he is on a contact list when agendas are posted. Housing Consultant connecting developers, he isn't getting connected or called back.

## June 25, 2024 Public Hearing of the City Council

- Andrew Becker – Posed as Opponent in the Public Hearing – Growing need in our community for affordable housing, needs resources, aid, solutions. Last budget study session Council can't find within the General Funds for shelter housing. Wants to know the cost of housing people on the street. Point in Time count has gone up, more people on the street. Why don't we amend PLHA plan to use it all for Homeless services instead of housing rehabilitation? Why is that the priority? He wants to purchase 50 pallet shelters and put those up instead of Opportunity Village hotel program, so City would own them outright. Consultant doesn't have time to handle all the issues, hire more consulting/staff. ConFire called many times for homeless encampments, where is the solution? Costs incurred by the City of Antioch.

Re affordable housing, he continues to advocate for more housing but is disturbed that one of the developer representatives was not present at the last CDBG Committee meeting. He wants more info on the costs of the developments (full application packages were available to the public and posted to the CDBG Committee page.) Large costs funded by tax payer money. Hope Solutions had many engagement sessions on their project, Novin seems to have only one public engagement session.

- Pastor Kirkland Smith– Novin project collaboration with Grace Bible Fellowship goes back to 9/11, their vision for affordable housing and community impact. They have sober living homes, pantry, childcare center, afterschool programs with tutoring and summer camps, basketball programs, to provide wraparound services which they will bring to Grace Commons. Affordable Housing is much needed in Antioch and Contra Costa County. Service provider is CHALK in ? When they decide to do something, it gets done. Larger projects take a lot more which is why they are partnering with Novin, their reputation speaks for itself. Lots of people there to support the effort. He is 29 year resident of Antioch, is vested in this community. Talked about ney-sayers in community trying to discourage their efforts. Eventually when this is done the project will speak for itself. Will focus on the work not those who frustrate the work.
- Jasmine Tarkoff - Hope Solutions has long history of service, been in the community for three decades, serves 3500 people annually with their supportive services. Past two years she has led a community organizing initiative with Planning Department, , Council passed an inclusionary housing overlay allowing for the rezoning for faith community to build affordable cottage communities. City resident spoke in favor of supportive housing on faith owned land. Proud to bring forward a project of 22 units with 1, 2, and 3 bedroom units for 30-50% AMI. These are manufactured homes to bring on line more quickly. Hope Solutions will serve as supportive services provider, and property management on site, with managers unit and auxiliary building for services and case management. Have launched a capital campaign to raise private funds.
- Iris Grace – Resident of Antioch and supportive of Grace Church. This project is very much in line with appropriate use of Housing Successor funds. Grace Commons supporting service to homeless persons, affordable housing at 30, 50 and 60% AMI, persons at risk of homelessness, supportive services. Marrying partnerships helps success, Grace Commons is a partnership of four entities – City, church, developer, and Community Housing Opportunities Corp. (CHOC). She worked for CHOC for many years, a supportive services provider, work with a variety of people including those with

severe mental health issues, they would be property manager and supportive services provider. Local support is very necessary to gain additional funding.

- Patricia Granado – exciting to see new affordable and accessible housing. Did anyone look into allocating funding from the Police Department? Perhaps in the amount of the lawsuits would be the right thing to do. Take it away from the Department or police who committed corruption. Firm believer in reparations, what is the cost of having and maintaining all the weapons. Take it back and make more affordable housing for families in need.
- Annie – She is a busy person in the community and hasn't come to any of these meetings, but this is close to her heart. Building tiny home communities on church land with support services to help homeless regain respect and dignity, is the way it needs to go. Her sister was homeless, and the way the laws are if they are mentally ill and living on the street, you can't force them to live in these homes. It cost her family three years and \$17,000 to get the proper help for her sister, and now she is living safely in a place in Pittsburg with services. The program isn't about building a box, its building a home to bring them back to themselves, the community. Her sister is now on medication and living in a HUD housing, took three years to make this happen. You must give them back their dignity. But the people on the street have the final say, can't be forced on them.
- Camilla Miller – Formerly homeless with her family, cost of living and for eviction. Her family works and wants to live in their home. Wants to know how to find out how to live in either of these housing developments, how to get housing in this city.
- Ralph Fernandez – He came before Council about hotel (Opportunity Village for homeless) and voiced his opposition to all the money going to a private hotel, giving money to fix it up, City has no ownership of it. Talked about low life people living there. City has to know what they are giving money for. Now City is running out of money to continue supporting that program. Housing is great but there should be ownership of and by the City, not just give tax payer monies out. You are working for the people, we are you bosses, not you. You work for us.

Council called staff up to clarify statements and answer questions:

- Council member Barbanica - Are we taking money from streets projects. Called Scott Buenting up to comment.
  - Staff- No, not taking funding from an established project.
- Barbanica - How much total is Council investing in bringing to homeless persons.
  - Staff - Total dollar amount of investment is about \$4 million. Not coming out of General Fund. This money is also a loan, and brings about \$70 million in outside investments to build housing in our community.
- Barbanica - We estimated about 250 people annually bringing off the streets into permanent supportive housing with these two projects. CDBG Committee has worked on these issues for about four years, have put a lot of time in sitting down and talking about these issues so the public gets the most out of it. This is permanent long-term housing. This was carefully researched, put out an RFP for the projects, this is our third meeting, have talked in depth with both project developers. They grilled the applicants, and listed some of the questions. This is a loan, to be clear to the public.



- Staff – period of affordability is 55 years.
- Council member Ogorchock – The proposed \$1.5 million for each project is that for the purchase of the property?
  - Staff – For Hope Solutions, \$1+ million is likely for land purchase and predevelopment work, one of a few eligible uses of CDBG funds for affordable housing. For Novin, part would be used for predevelopment costs. Non of the Housing Successor funds will be available to draw against until 2025, as part of our MTC agreement. So the current purpose is to allow them to apply for other funding from HCD, so they have local commitment.
- Ogorchock – Timetable is 2027?
  - Staff – that was original timetable in application if they secured all Antioch and County funding. They were not awarded County funding this round, will reapply next year. These affordable housing projects take time to accumulate enough money from a variety of sources. Our last project, Tabora Gardens, took 9 years after the City’s initial award of funds, and they braided 10 or 11 different funding sources to support the housing development and supportive services.
- Ogorchock – We have a loan program?
  - Staff – Yes we have a Housing Rehabilitation loan/grant program, majority are elderly and disabled homeowners, our program allows them to address safety and health concerns and age in place. Our fastest growing segment of homelessness is our seniors, so this can be thought of almost as a homeless prevention program.
- Ogorchock – The program I’m talking about is for first time homebuyers.
  - Staff – Yes, still have that program, going to give it one more year, things keep happening that make it harder and harder for lower income households to buy a home. Program only can serve households at or below 80% AMI, have a new partner to promote Black home ownership, hoping to work with her in the coming year. We have 17 people in the pipeline and we are hoping to push something forward.
- Ogorchock – As a realtor, this program takes a long time, and sellers have to wait for this program to get all funding together. Asks that the agency work a little more diligently to put together the funding faster and work with the lenders so sellers don’t walk away. Hard for homebuyers to find another home with low inventory and high interest rates.
  - Staff – Absolutely valid points. We are also trying to bring two other grant funding sources to the table so it makes their downpayment greater and our investment more safe. It is also tough to beat out foreign or local investors with all cash. Ongoing challenge. Going to try to reach out to renters to see if they have landlords that want to sell to try and overcome that.
- Ogorchock – Last question, regarding CORE Outreach Services. I wish we had our own CORE team. This is the County?
  - Staff – Yes, the County.

# ATTACHMENT 2 – HUD FORMS

## LETTER, APPLICATION, ASSURANCES & CERTIFICATIONS



July 5, 2024

Kimberly Nash, Director CPD  
U.S. Department of Housing and Urban Development  
Region 9 – San Francisco Regional Office  
One Sansome St., 3<sup>rd</sup> Floor, Suite 1200  
San Francisco, CA 94104-4430

Re: City of Antioch FY 2024-25 CDBG Funding Agreement

Dear Ms. Nash,

It is my pleasure to submit to you the 2024-25 Action Plan, SF-424 Application, SF-424D and required Certifications. The Action Plan was adopted by the City Council on June 25, 2024. The Action Plan utilizes the 2024-25 CDBG allocation amount of \$879,893. In addition, the City is investing \$610,896 in prior year reallocated funds (some of which are reallocated through a Substantial Amendment) and \$4,050,000 in Housing Successor funds to help create 102 units of permanent supportive housing for homeless households.

The Action Plan also includes investment of \$645,614 in Permanent Local Housing Allocation funds for homeless services and housing rehabilitation, and \$82,807 in Department of Energy (DOE) Energy Efficiency and Conservation Block Grant Funds to be used in the housing rehabilitation program to reduce energy and housing costs for lower income homeowners in Antioch. Finally, the City will also be utilizing \$184,970 in remaining CDBG-CV funds to provide expanded Fair Housing and Tenant/Landlord services to meet increased housing instability experienced post-COVID by Antioch renters. In total, the 2024-25 Action Plan directs \$6,454,180 total funding to provide a wide variety of public services, economic development, infrastructure and public facilities, and housing activities to address the needs of those who are most vulnerable in our City, especially in time when so many are experiencing financial and housing instability after the COVID pandemic.

We look forward to partnering with you in FY 2024-25. Should your office have any questions, please do not hesitate to call our CDBG Consultant, Teri House, at 925-779-7037 or myself at 925-779-7031.

Sincerely,

A handwritten signature in blue ink, appearing to read "Kwame P. Reed".

Kwame P. Reed  
Acting City Manager

Cc: Joshua Easterly, CPD Representative for City of Antioch

Phone: (925) 779-7011  
Fax: (925) 779-7003  
Antiochca.gov

OFFICE OF THE CITY MANAGER

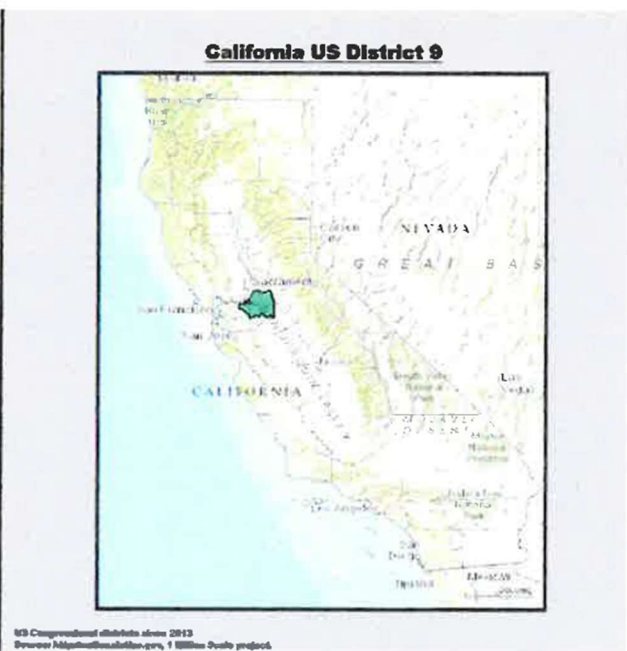
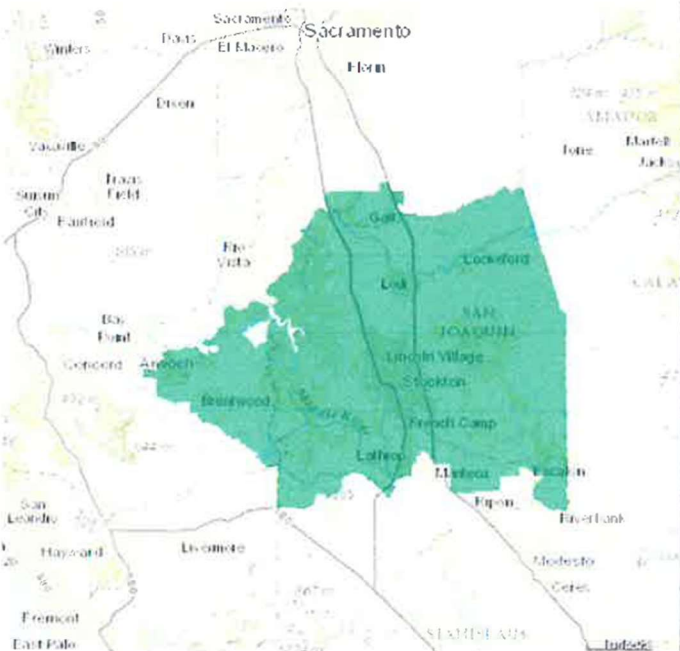
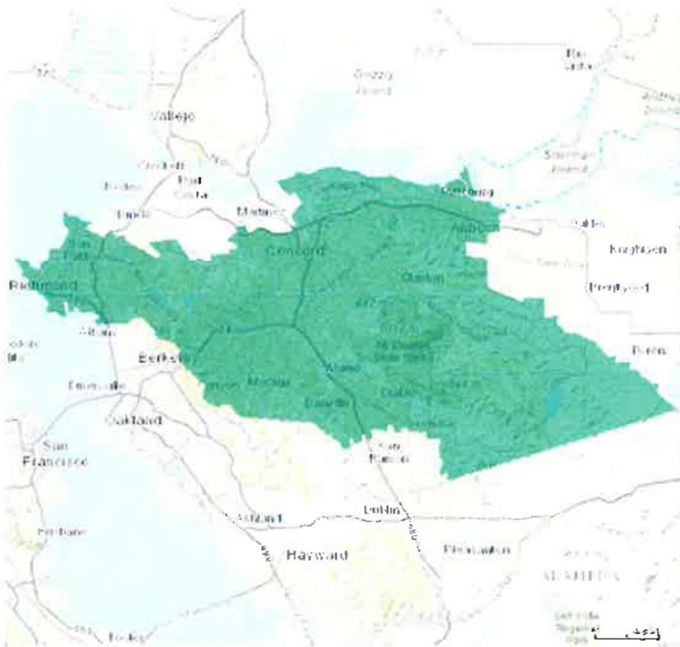


200 H Street  
Antioch, CA. 94509  
AntiochIsOpportunity.com



## City of Antioch – Districts 11 and 9

The majority of the City of Antioch is within Congressional District 11, but is also within District 9 for the eastern part of the City.



## APPLICATION FOR FEDERAL FUNDS (SF-424)

OMB Number: 4040-0004  
Expiration Date: 11/30/2025

### Application for Federal Assistance SF-424

**\* 1. Type of Submission:**

- ☐ Preapplication  
☒ Application  
☐ Changed/Corrected Application

**\* 2. Type of Application:**

- ☒ New  
☐ Continuation  
☐ Revision

**\* If Revision, select appropriate letter(s):**

**\* Other (Specify):**

**\* 3. Date Received:**

07/05/2024

**4. Applicant Identifier:**

**5a. Federal Entity Identifier:**

**5b. Federal Award Identifier:**

B-24-MC-06-0045

**State Use Only:**

**6. Date Received by State:**

**7. State Application Identifier:**

**8. APPLICANT INFORMATION:**

**\* a. Legal Name:**

City of Antioch

**\* b. Employer/Taxpayer Identification Number (EIN/TIN):**

94-6000293

**\* c. UEI:**

081842502000

**d. Address:**

**\* Street1:**

200 H. St.

**Street2:**

**\* City:**

Antioch

**County/Parish:**

Contra Costa

**\* State:**

CA: California

**Province:**

**\* Country:**

USA: UNITED STATES

**\* Zip / Postal Code:**

945099-1285

**e. Organizational Unit:**

**Department Name:**

PS&CR

**Division Name:**

Housing/CDBG

**f. Name and contact information of person to be contacted on matters involving this application:**

**Prefix:**

Ms.

**\* First Name:**

Teri

**Middle Name:**

**\* Last Name:**

House

**Suffix:**

**Title:**

CDBG/Housing Consultant

**Organizational Affiliation:**

City of Antioch

**\* Telephone Number:**

(925) 779-7037

**Fax Number:**

(925) 779-7034

**\* Email:**

thouse@antiochca.gov

**Application for Federal Assistance SF-424**

**\* 9. Type of Applicant 1: Select Applicant Type:**

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

**\* 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Development (HUD)

**11. Catalog of Federal Domestic Assistance Number:**

14-218

CFDA Title:

Community Development Block Grant Program

**\* 12. Funding Opportunity Number:**

B-24-MC-06-0045

\* Title:

Community Development Block Grant Entitlement Program

**13. Competition Identification Number:**

Title:

**14. Areas Affected by Project (Cities, Counties, States, etc.):**

Add Attachment

Delete Attachment

View Attachment

**\* 15. Descriptive Title of Applicant's Project:**

FY 2024-25 CDBG Action Plan for CDBG Entitlement funds

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments



# Application for Federal Assistance SF-424

## 16. Congressional Districts Of:

\* a. Applicant CA-011

\* b. Program/Project CA-011

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

## 17. Proposed Project:

\* a. Start Date: 07/01/2024

\* b. End Date: 06/30/2025

## 18. Estimated Funding (\$):

|                     |              |
|---------------------|--------------|
| * a. Federal        | 879,893.00   |
| * b. Applicant      | 0.00         |
| * c. State          | 0.00         |
| * d. Local          | 0.00         |
| * e. Other          | 0.00         |
| * f. Program Income | 610,896.00   |
| * g. TOTAL          | 1,490,789.00 |

## \* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?

- ☐ a. This application was made available to the State under the Executive Order 12372 Process for review on .
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☒ c. Program is not covered by E.O. 12372.

## \* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

## Authorized Representative:

Prefix: Mr. \* First Name: Kwame  
Middle Name: P.  
\* Last Name: Reed  
Suffix:

\* Title: Acting City Manager

\* Telephone Number: (925) 779-7011 Fax Number: (925) 779-7003

\* Email: kreed@antiochca.gov

\* Signature of Authorized Representative:



\* Date Signed: 07/05/2024

## CERTIFICATIONS

### CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

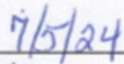
1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

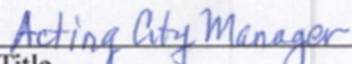
**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

  
\_\_\_\_\_  
Signature of Authorized Official

  
\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Title



The Entitlement Community certifies that:

**Citizen Participation --** It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan --** Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

**Following a Plan --** It is following a current consolidated plan that has been approved by HUD.

**Use of Funds --** It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year **2024-25** [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force --** It has adopted and is enforcing:

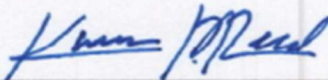
1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction

**Compliance with Anti-discrimination laws** -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

**Lead-Based Paint** -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

**Compliance with Laws** -- It will comply with applicable laws. Signature of Authorized Official Date Title

  
Signature of Authorized Official

7/5/24  
Date

Acting City Manager  
Title

## APPENDIX TO CERTIFICATIONS

### INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

#### Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.



# ASSURANCES – CONSTRUCTION PROGRAMS

View Burden Statement

## ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009  
Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

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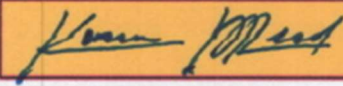
Standard Form 424D (Rev. 7-97)  
Prescribed by OMB Circular A-102



11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of

Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).

16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

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|---|---------------------|
| SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL   | TITLE               |
|  | Acting City Manager |
| APPLICANT ORGANIZATION  | DATE SUBMITTED      |
| City of Antioch   | 7/5/2024            |

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