5

RESOURCES

This chapter analyzes resources available for the development, rehabilitation, and preservation of housing in Antioch, including organizations and agencies, financial sources, regulatory assets, and resources for energy conservation. The inventory of land resources suitable for housing can be found in *Chapter 6*, *Sites Inventory*.

A. Institutional Resources

1. Contra Costa HOME Consortium

The cities of Antioch, Concord, Pittsburg and Walnut Creek, along with the County of Contra Costa have formed the Contra Costa HOME Consortium (Consortium) to cooperatively plan for the housing and community development needs of the Countycounty. Although the City of Antioch (along with the cities—Cities—of Concord, Pittsburg, and Walnut Creek) receives and administers its own allocation of Community Development Block Grant (CDBG) funds, all Consortium members pool their Home Investment Partnership Program (HOME) funds with the County Department of Conservation and Development. The County administers the HOME funds on behalf of all the Consortia cities—Cities and the Urban County. The County also administers Urban County CDBG funds, Consortium HOME funds, County Emergency Solutions Grant (ESG) funds, and a share of the Alameda/Contra Costa allocation of Housing for Persons With AIDS (HOPWA) funds as a sub-grantee to the City of Oakland.

The Consortium is highly collaborative and supportive. Members rotate host sites and meet quarterly or more frequently when working on specific issues. Over the 25 years of the Consortium, members have worked diligently to reduce institutional barriers and challenges for nonprofit agencies, including the creation of joint grant processes, an integrated electronic application for funding that is uniform for all Consortium members, standardized reporting, joint monitoring, and cross-training new Consortium members.

¹ The Urban County includes all the unincorporated areas of the County and the communities of Brentwood, Clayton, Danville, El Cerrito, Hercules, Lafayette, Martinez, Moraga, Oakley, Orinda, Pinole, Pleasant Hill, San Pablo, and San Ramon.

The Consortium conducts two primary grant cycles for each five-year Consortium period. The first grant cycle is two years in duration, the second is three. Agencies applying in the first year of each cycle are eligible for renewal funding if they meet contract and other provisions. If excess program income is received or agencies are not funded again, an additional grant cycle may be held. The County conducts an annual grant cycle to solicit housing applications, and Consortium jurisdictions may join in this process to solicit applications for any needed services.

2. Housing Authority of the County of Contra Costa (HACCC)

The City does not operate its own housing authority but is served by the Housing Authority of the County of Contra Costa (HACCC). HACCC provides rental subsidies and manages and develops affordable housing for low-income families, seniors, and persons with disabilities in Contra Costa County. HACCC administers approximately 9,000 vouchers under the Housing Choice Voucher Program and offers rental assistance for units at 23 properties through the Project Based Voucher Program. HACCC also manages 1,168 public housing units across the county.

3. CITY OF ANTIOCH COMMUNITY DEVELOPMENT DEPARTMENT

The City of Antioch's Community Development Department (Community Development) includes functions related to planning, housing, code enforcement, and building. Community Development reviews all development applications, ensures implementation of City ordinances and codes as well as State and Federal requirements, ensures the maintenance of properties and buildings, and inspects structures for health and safety hazards.

Community Development also administers the City's Community Development Block Grant (CDBG) Program, explained further under Section B, Funding Resources, in this Chapter. CDBG is the primary source of funds for community development and housing programs in the City of Antioch. Community Development financially supports and partners with a number of nonprofit agencies. In partnership with these agencies, Community Development helps protect against discrimination and ensure equitable access to fair choice in housing, support both tenants and landlords in resolving disputes, reduce evictions, provide emergency financial assistance to those who have lost or are losing housing, contribute to improving the housing stock and enhance the livability of Antioch neighborhoods, and protect housing affordability for lower-income residents.

The City has partnered with agencies to provide the programs described below.

ANTIOCH HOME OWNERSHIP PROGRAM (AHOP)

Implemented in partnership with Bay Area Affordable Housing Alliance (BAAHA), AHOP aims to improve housing security by increasing housing affordability and providing education and counselling for new and future homeowners. AHOP helps people who want to buy a home by providing interest-free down payments, closing cost assistance, and other loan programs for eligible applicants. AHOP also provides educational resources and counseling to make informed homebuying decisions. Prior to applying for financial assistance, the applicant needs to participate and complete a six-hour HUD homebuyer education course. These workshops are offered periodically by BAAHA.

FAIR HOUSING SERVICES

The City contracts with its nonprofit partners, ECHO Housing and Bay Area Legal Aid, to provide services that ensure fair housing rights are upheld for all Antioch residents. These services are funded



with City of Antioch CDBG Funds. The fair housing services include investigations and enforcement in response to reports of housing discrimination complaints, as well as independent testing of rental properties for signs of discrimination in rental practices. The City disseminates fair housing information on its website, including residents should go if they have a discrimination complaint.

TENANT/LANDLORD SERVICES AND EVICTION PROTECTION

The City uses CDBG funding to contract with ECHO Housing and Bay Area Legal Aid to provide tenant/landlord services. Services include mediation, education on rental housing issues, support and counseling to tenants, and free legal advice and representation for lower-income tenants facing eviction. The City publicizes these services in English and Spanish on its website.

HOUSING REHABILITATION PROGRAM

The City of Antioch has partnered with Habitat for Humanity East Bay/Silicon Valley to provide both loans and small grants to correct housing deficiencies for lower-income homeowners in Antioch. This program is funded by City of Antioch Housing Successor funds. Issues addressed include health and safety, property maintenance, energy efficiency, and disability accommodation. Eligible repairs include but are not limited to the following:

- Roofs
- Stairs and porches
- Mold, mildew, and/or lead paint remediation
- Plumbing
- Foundation work
- Water heaters
- Painting
- Electrical
- Heating and cooling
- Flooring
- Grab bars, ramps, and accessibility upgrades
- Windows
- Door locks

4. CITY OF ANTIOCH RECREATION DEPARTMENT

The City's Recreation Department provides a variety of services that support the community's seniors, families, and youth, including managing the Antioch Community Center and Antioch Senior Center. The Recreation Department provides information and resources in English and Spanish on food supplies, rent/utility assistance, financial assistance after a job loss, health services, and social and mental support.

B. FUNDING RESOURCES

The City's housing programs are funded through a variety of State, and federal sources. These funds actively support fair housing choice, improving the housing stock, and protecting housing affordability in Antioch. This section offers a summary of funding sources that are currently used in Antioch, as well as additional funding sources that are potentially available to support various housing programs.

1. Successor Agency Funds

The Antioch Development Agency (ADA) was dissolved along with all other redevelopment agencies in the state following the 2011 California Supreme Court decision in California Redevelopment Association et al. v. Ana Matosantos. As a result, the City of Antioch faced the loss of the Redevelopment Housing Set-Aside Fund, which amounted to over \$1.1 million annually for affordable housing projects, elimination of blight, economic development, and infrastructure improvements. However, Successor Agencies were formed after the dissolution of Redevelopment Agencies to carry out and close the Agency's remaining functions. The City of Antioch's Housing Successor funding is primarily used for housing and homeless activities; Housing Successor funding was pooled with CDBG funds to invest \$128,000 for homeless activities in 2019-2020 in Antioch. Housing Successor funding was also used for housing rehabilitation after the County ceased providing this function for the cities of Contra Costa County and resulted in the rehabilitation of 149 rental units and 87 owner-occupied units across the county.

The City has approximately \$7.3 million dollars in Housing Successor funds. The Housing Successor funds are available to subsidize units in the 0-50 percent AMI affordability level, including units for the unhoused or family housing. Senior housing, however, is not an eligible activity for the Successor funds. The City utilizes about \$880,000 of this funding annually as follows: Homeless Programs (\$250,000), Housing Rehab (\$510,000), Home Ownership (\$65,000), and Administration (\$55,000, but anticipated to increase in 2023 with the hiring of a full-time Housing Analyst).

2. COMMUNITY DEVELOPMENT BLOCK GRANTS (CDBG)

The City of Antioch is an Entitlement City under the U.S. Department of Housing and Urban Development's (HUD) Community Development Block Grant (CDBG) Program. As such, Antioch receives funding from HUD on an annual basis and is able tocan provide grants to non-profit and governmental agencies to develop viable urban communities through the provision of services to the lowand moderate-income community.

Programs and services include development of housing for persons with special needs; services to the elderly, those with disabilities, and children; expanding economic opportunities; and public improvements. CDBG is the primary source of funds for community development and housing programs in the City of Antioch. Program funding is administered through the Community Development Department. To obtain funding, applicant projects and/or programs must meet eligibility requirements and demonstrate that they benefit very low- and low-income persons within the City. CDBG funds can be used for the following activities:

- Acquisition
- Rehabilitation
- Home Buyer Assistance
- Economic Development
- Homeless Assistance
- Public Services
- Public Improvements
- Rent Subsidies (short-term)

The City receives \$800,000 and \$850,000 annually from CDBG funding. The City typically funds infrastructure, economic development, and public services activities with CDBG funds. An average of 25-30 programs are funded annually.



3. HOME INVESTMENT PARTNERSHIP PROGRAM

The City also utilizes Home Investment Partnership Program (HOME) funds through the Contra Costa County HOME program. Contra Costa County and the cities-Cities of Antioch, Concord, Pittsburg, and Walnut Creek joined together to form the CDBG and HOME Consortium for purposes of developing consistent training, application, and monitoring processes and for participation in the CDBG and HOME programs. This funding may be used for projects to acquire, rehabilitate, and construct housing for lower-income households. HOME funds can also be used for home buyer or rental assistance.

4. EMERGENCY SOLUTIONS GRANT (ESG) PROGRAM

Emergency Solutions Grant (ESG) funds are used to provide shelter and related services to the homeless. The County Department of Conservation and Development (DCD) coordinates the allocation of ESF-ESG funds with the County's Homeless Program office and the Continuum of Care (CoC) Board. The City works closely with the Contra Costa CoC in the allocation of ESG funds, developing performance standards, and evaluating outcomes. City staff consult with CoC and the Council on Homelessness Executive Board, which provides advice and input on the operations of homeless services, program operation, and program development efforts in Contra Costa County. The City sits on the Review and Ranking committee to determine allocation of funding for ESG projects.

5. OTHER FUNDING PROGRAMS

Table 5-1 identifies additional funding federal and State resources for affordable housing activities, including but not limited to new construction, acquisition, rehabilitation, and homebuyer assistance.

TABLE 5-1 FEDERAL AND STATE FUNDING PROGRAMS

Program	Description		
Federal Programs			
Brownfields Grant Funding	Resources available Provides resources for the cleanup of eligible publicly- or		
Program	privately heldprivately held properties to facilitate the reuse/redevelopment of contaminated sites.		
Choice Neighborhoods	Supports the implementation of comprehensive plans expected to revitalize		
Implementation Grant Program	public and/or assisted housing and facilitate neighborhood improvements.		
Community Facilities Direct Loan & Grant Program	Provides affordable funding to develop essential community facilities in rural areas.		
Continuum of Care (CoC) Program	Funding is available Provides funding on an annual basis through HUD to quickly rehouse homeless individuals and families.		
Farm Labor Housing Direct Loans & Grants (Section 514)	Provides affordable financing to develop housing for domestic farm laborers.		
Housing Choice Vouchers	The government's major program for assisting Assists very low-income families,		
	the elderly, and the disabled to afford in affording housing through rental		
	subsidies that pays the differencet between the current fair market rent and		
	what a tenant can afford to pay (i.e., 30 percent of their income).		
Home Ownership for People	Provides grants to low-income people to achieve homeownership.		
Everywhere (HOPE)			
Housing Opportunities for Persons	Funds are made available Provides funds countywide for supportive social		
with AIDS (HOPWA)	services, affordable housing development, and rental assistance to persons living with HIV/AIDS.		
Housing Preservation Grants	<u>Provides g</u> Grants to sponsoring organizations for the repair or rehabilitation of housing owned or occupied by low- and very-low-income rural citizens.		

TABLE 5-1 FEDERAL AND STATE FUNDING PROGRAMS

Program	Description		
Low-Income Housing Tax Credit	<u>Issues</u> <u>∓tax</u> credits for the for the acquisition, rehabilitation, or new construction		
(LIHTC) Program	of rental housing for lower-income households. Project equity is raised throu		
-	the sale of tax benefits to investors. 4% and 9% credits available.		
Rural Rental Housing: Direct Loans	<u>Provides d</u> Pirect loans for construction or rehabilitation of affordable, rural		
	multi-family rental housing.		
Section 108 Loan Guarantee	<u>Issues</u> <u>Ll</u> oans to CDBG entitlement jurisdictions for capital improvement		
Program	projects that benefit low- and moderate-income persons.		
HUD Section 202 Supportive	Provides an ilnterest-free capital advance to private, non-profit sponsors to		
Housing for the Elderly Program	cover the costs of construction, rehabilitation, or acquisition of very low-income		
1111D C - +ti (-1)/-) 1	senior housing.		
HUD Section 221(d)(3) and	Insures loans for construction or substantial rehabilitation of multi-family		
221(d)(4)	rental, cooperative, and single-room occupancy housing.		
USDA Section 502 Direct Loan	USDA Section 502 Direct Loan Program provides Provides homeownership		
Program Section See Project Pontal	opportunities for low- and very low-income families living in rural areas.		
Section 811 Project Rental Assistance	Section 811 Project Rental Assistance offers Offers long-term project-based		
Assistance	rental assistance funding from HUD. Opportunities to apply for this project- based assistance are through a Notice of Funding Availability published by		
	CalHFA.		
c	Call II A.		
State Programs			
Affordable Housing and	Funds land use, housing, transportation, and land preservation projects that		
Sustainable Communities Program	support infill and compact development and GHG emissions.		
(AHSC)			
CalHome	<u>GProvides grants to local public agencies and non-profits to assist first-time</u>		
	homebuyers become or remain homeowners through deferred-payment loans.		
	Funds can also be used for ADU/JADU assistance (i.e., construction, repair,		
	reconstruction, or rehabilitation).		
CalHFA Residential Development	Provides IL cans to cities for affordable, infill, owner-occupied housing		
Loan Program	developments.		
Cleanup Loans and Environmental	Department of Toxic Substances Control program that provides low-interest		
Assistance to Neighborhoods	loans to investigate, cleanup, and redevelop abandoned and underutilized		
(CLEAN) Program	urban properties.		
California Emergency Solutions	GProvides grants for activities to assist persons experiencing or at-risk of		
and Housing (CESH)	homelessness.		
California Self-Help Housing	GProvides grants for sponsor organizations that provide technical assistance for		
Program	low- and moderate-income families to build their homes with their own labor.		
Community Development Block	A subsidiary of the CDBG program that provides relief to eligible entities due to		
Grant-Corona Virus (CDBG-CV1) –	hardship caused by COVID-19.		
CARES Act Funding	<u>FProvides f</u> unds for emergency shelter, transitional housing, and related		
Emergency Housing Assistance	5 ,		
Program (EHAP)	services for the homeless and those at risk of losing their housing.		
Golden State Acquisition Fund	SProvides short-term loans (up to five-years) to developers for affordable		
(GSAF)	housing acquisition or preservation.		
Homekey	GIssues grants to acquire and rehabilitate a variety of housing types (e.g.,		
	hotels, motels, vacant apartment buildings) to serve people experiencing homelessness or who are also at risk of serious illness from COVID-19.		
Homeless Emergency Aid Program	\$500 million block grant program designed to provide direct assistance to cities,		
(HEAP)	counties and CoCs to address the homelessness crisis.		
Homeless, Housing Assistance and	HHAP Round 1: \$650 million grant to local jurisdictions to support regional		
	coordination and expand or develop local capacity to address immediate		
Prevention (HHAP) Program	homelessness challenges.		
	Round 2: \$300 million grant that provides support to continue to build on		
	regional collaboration to develop a unified regional response to homelessness.		
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 TABLE 5-1
 FEDERAL AND STATE FUNDING PROGRAMS

Program	Description		
Housing for a Healthy California	F <u>Provides f</u> unding for supportive housing opportunities intended to create		
(HHC)	supportive housing for individuals who are recipients of or eligible for health		
Housing Navigators Program	provided through Medi-Cal.		
Housing Navigators Program	<u>Distributes</u> \$5 million in funding to counties for the support of housing navigators to help young adults aged 18 to 21 secure and maintain housing,		
	with priority given to young adults in the foster care system.		
Housing-Related Parks Program	Funds the creation of new park and recreation facilities or improvement of		
11003111g-Related Falks Flografii	existing park and recreation facilities that are associated with rental and		
	ownership projects that are affordable to very low- and low-income households.		
Infill Infrastructure Grant Program	Provides Grant fundinggrants for infrastructure improvements for new infill		
(IIG)	housing in residential and/or mixed-use projects.		
Joe Serna, Jr., Farmworker Housing	Provides qGrants and loans for development or rehabilitation of rental and		
Grant (FWHG)	owner-occupied housing for agricultural workers with priority for lower-income		
diant (i Wild)	households.		
Local Early Action Planning (LEAP)	Assists cities and counties to plan for housing through providing one-time, non-		
Grants	competitive planning grants.		
Local Housing Trust Fund Program	Provides loans Lending for construction of rental housing projects with units		
(LHTF)	restricted for at least 55 years to households earning less than 60%AMI. State		
(2.111)	funds matches local housing trust funds as down-payment assistance to first-		
	time homebuyers.		
Mobile-home Park Rehabilitation	Provides Lew-interest loans for the preservation of affordable mobile-home		
and Resident Ownership Program	parks.		
(MPRROP)	pa		
Mortgage Credit Certificate (MCC)	<u>Issues i</u> kncome tax credits to first-time homebuyers to buy new or existing		
Program	homes.		
Multi-Family Housing Program	Provides IL-ow-interest, long-term deferred-payment permanent loans for new		
(MHP)	construction, rehabilitation, and preservation of permanent and transitional		
,	rental housing for lower-income households.		
No Place Like Home	Invests in the development of permanent supportive housing for persons who		
	need mental health services and are experiencing homelessness or chronic		
	homelessness, or at risk of chronic homelessness.		
Office of Migrant Services (OMS)	Provides grants to local government agencies that contract with HCD to		
-	operate OMS centers throughout the state for the construction, rehabilitation,		
	maintenance, and operation of seasonal rental housing for migrant		
	farmworkers.		
Permanent Local Housing	<u>Issues g</u> Grants (competitive for non-entitlement jurisdictions) available to cities		
Allocation Program (PLHA)	to assist in increasing the supply of affordable rental and ownership housing,		
	facilitate housing affordability, and ensure geographic equity in the		
	distribution of funds.		
Predevelopment Loan Program	<u>Issues s</u> Short-term loans to cities and non-profit developers- for the continued		
(PDLP)	preservation, construction, rehabilitation, or conversion of assisted housing		
	primarily for low-income households.		
Regional Early Action Planning	<u>Provides g</u> Grant funding intended to help COGs and other regional entities		
(REAP) Grants	collaborate on projects that have a broader regional impact on housing.		
SB 2 Planning Grants Program	OProvides one-time funding and technical assistance to help local governments		
	adopt and implement plans and process improvements that streamline housing		
	approvals and accelerate housing production.		
Supportive Housing Multi-Family	<u>LProvides low-interest loans to developers of permanent affordable rental</u>		
Housing Program (SHMHP)	housing that contain supportive housing units.		
Transformative Climate	Clssues competitive grants for planning and implementation of community-led		
Communities (TCC) Program	development and infrastructure projects that achieve major environmental,		
	health, and economic benefits in the state's most disadvantaged communities.		
Transit Oriented Development	LProvides low-interest loans and grants for rental housing that includes		
Housing Program (TOD)	affordable units near transit.		

TABLE 5-1 FEDERAL AND STATE FUNDING PROGRAMS

Program	Description
Transitional Housing Program (THP)	<u>Provides f</u> Funding to counties for child welfare services agencies to help young adults aged 18 to 25 find and maintain housing, with priority given to those previously in the foster care or probation systems.
Veterans Housing and Homelessness Prevention Program (VHHP)	<u>LProvides l</u> ong-term loans for development or preservation of rental housing for very low- and low-income veterans and their families.
Workforce Housing Program	Issues Ggovernment bonds issued to cities to acquire and convert market-rate apartments to housing affordable to moderate and middle-income households, generally households earning 80% to 120% of AMI.

Source: Urban Planning Partners, 2022.

C. LOCAL NON-PROFIT RESOURCES

A number of Several non-profit organizations and support agencies currently work in Antioch or in Contra Costa County. These agencies serve as resources in meetinghelp to meet the housing needs of the Citycity a, and are integral in implementing activities for preservation of assisted housing and development of affordable housing, as well as creating safe and healthy places for all economic segments of the community. These organizations include but are not limited to the list below.

- ECHO Fair Housing
- Bay Area Legal Aid
- Contra Costa Homeless Continuum of Care
- Lions Center for the Visually Impaired
- Independent Living Resources (ILR)
- Satellite Affordable Housing Associates (SAHA)
- Mercy Housing
- Contra Costa Interfaith Housing
- Contra Costa Housing Authority
- Eden Council for Hope and Opportunity
- Contra Costa Senior Legal Services Center
- Resources for Community Development (RDC)
- Contra Costa Small Business Development Center
- Opportunity Junction
- Contra Costa County Health Services
- STAND! For Families Free of Violence
- Contra Costa Family Justice Alliance Antioch Office
- SHELTER Inc. of Contra Costa County
- Office of Reentry and Justice, CCC
- BRIDGE Housing
- Eden Housing Inc.



D. REGULATORY RESOURCES

In addition to the institutional and administrative resources described earlier in this chapter, the City has policy levers that it utilizes to facilitate the construction, rehabilitation, and preservation of affordable housing. Some of the City's existing policies and programs are described below.

1. Affordable Housing Incentives and Density Bonus

The City of Antioch has adopted a Density Bonus ordinance and developer incentives for affordable housing in 2020 which that implement State Density Bonus Law. Article 35 of the eCity's Zoning Ordinance implements the State's Antioch's Density Bonus program which allows for (Article 35 of the Zoning Ordinance) grants and density bonus between increase of 5 to 50 percent over the otherwise maximum allowable residential density under the General Plan and Zoning Ordinance for projects that include a mix of market rate and affordable unitspercentage of affordable housing units. The magnitude of the bonus depends on the depth of affordability and the percentage of units that are affordable. Consistent with State law, 100 percent affordable projects (which may include up to 20 percent of units for moderate-income households) are allowed a bonus of 80 percent over the otherwise allowable density, and if the project is within 0.5 miles of a major transit stop, no density controls apply.

In addition to a density bonus, pursuant to State law, projects are also eligible to receive concessions or incentives depending on the proposed level of affordability. -These may include reductions or modifications in development standards, the inclusion of non-residential uses, and other regulatory incentives that will result in cost reductions that contribute to the feasibility of affordable or senior housing. Projects may also waive any standards that would preclude the physical development of the project with the density bonus units. Section 9-5.3502(H) of the eCity's zZoning Oordinance includes a provision which automatically adopts revisions to the State Density Bonus law as adopted by State Legislature.

2. SENIOR HOUSING

Senior group housing is allowed in all residential zones. The City has established a Senior Housing Overlay (SH) District, which allows higher densities and more flexible design standards. This, reflectsing the needs of the elderly population and aims to providing provide more affordable units to the growing number of senior citizens that live on a fixed income. Consistent with State Density Bonus Law, a developer agreeing to construct a senior housing development is granted an increase of 20 percent over the number of senior housing units. The SH District may be combined with single-family, duplex, restricted multiple-family, or multiple-family residential zoning districts and applies to housing developments consisting of five or more dwelling units.

In order to further facilitate the development of Senior Housing, the The City allows reduced parking requirements for senior housing projects. Parking for senior housing projects may be reduced during project review to less than the required 0.75 space per unit based upon residents' ages and vehicle ownership patterns and/or characteristics of the project (e.g., proximity to services or public transportation). Pursuant to Section 9-5.1704, Parking Reductions, of the Zoning Ordinance, projects must submit a parking demand study to substantiate the reduced parking request. The proper approving body must also make findings to approve the request, such as findings that the use will be adequately served by the proposed parking and that parking demand generated by the project will not exceed the proposed capacity or have a detrimental impact on street parking in the surrounding area.

3. Accessory Dwelling Units (ADUs)

Accessory dwelling Dwelling units Units (ADUs) or Junior accessory Accessory dwelling Dwelling units Units (JADUs) provide additional opportunities to provide affordable housing, primarily intended for the elderly or family of the primary owner or as a rental unit for additional income. ADUs are permitted subject to ministerial, staff-level approval in any district where the single-family residential use is allowed provided certain size, setback, and design conditions are met. Consistent with State law, JADUs and ADUs ADUs and JADUs are also allowed where single-family or multi-family dwellings already exist without any corrections to a nonconforming zoning condition. Per Section 9-5.3805 of the Zoning Ordinance, ADUs that comply with the City's general requirements are allowed with only a building permit (i.e., they do not require a separate planning approval). Table 5-2 summarizes the City's development standards for ADUs, including owner-occupancy and deed restrictions requirements.



TABLE 5-2 ANTIOCH ADU REQUIREMENTS

	Junior ADU	Single-Family ADU		Multi-Family ADU		
ADU Type	Conversion JADU (interior conversion meeting allJADU requirements)	Conversion ADU ^b (interior conversion of existing space within a single-family dwelling; conversion of a legally built detached accessory structureor rebuilding to same footprint and dimensions)	Small Detached ADU andAttached ADU (new construction and 800 square feet or smaller)	ADU PERMIT Large Detached ADU and Attached ADU (generally, new construction and over 800 square feet)	Conversion ADU (interior conversion of existingnon-habitable area of multi-family building such as storage space or boiler room)	Detached ADU (up two detached ADUs on a lotthat has existing multi- family dwellings)
Zoning			Allowed in all zone	es that allow residential uses		
Number of Accessory Units	1	are permitted on a lot within the existing or proposed space of a single-family dwelling	1; a small detached ADU may becombined with 1 JADU	1	At least 1 and no more than 25% of the existing unit count inthe multi- family building	Up to 2
Maximum Size	500 sq.ft.		800 sq.ft.	850 sq.ft. for studio and 1 bedroom 1,000 sq.ft. maximum and, if attached, no more than50% of the floor area of an existing or proposed primary dwelling unit		
Maximum Height	N/A	N/A	16 feet	16 feet	N/A	16 feet
Side Setbacks	N/A	Sufficient for fire safety	4 feet	4 feet	N/A	4 feet
Rear Setbacks	N/A	Sufficient for fire safety	4 feet	4 feet	N/A	4 feet
Front and Street- Facing Setbacks	N/A	N/A	N/A	Front=30 feet Street-facing property line other than front=20 feet	N/A	N/A
Maximum Lot Coverage	N/A	N/A None 60% N/A				
Entrance(s)		Separate entrance required				
Kitchen	Efficiency kitchen required ^c	Full kitchen required				
Parking	None	None One spot, generally ^d None			lone	

5. RESOURCES

TABLE 5-2 ANTIOCH ADU REQUIREMENTS

	Junior ADU	Single-Family ADU	Multi-Family ADU		
	The property owner must recorda deed restriction stating that owner-occupancy is required along with all the conditions required of an ADU	The property owner must record a deed restriction stating: the ADU may not be sold separately from the primary dwelling; the ADU is restricted to the approved size and toother attributes allowed by the code; the deed restriction runs with the land and may be enforced against future property owners; the deed restriction may be removed if the owner eliminates the ADU; the deed restriction is enforceable by the Director or his or her designee for the benefit of the City.			
Short Term Rentals	Prohibited				
Impact Fees	None	ADUs less than 750 sq.ft. – None. ADUs equal to or greater than 750 sq.ft. – Impact fees collected must be proportional to squa of existing dwelling unit.			

^a Junior ADU (JADU) is a small dwelling unit created from some portion of a single-family dwelling. These units can have their own bathrooms or share with the single-family dwelling. An efficiency kitchen is required.



^b Conversions do not allow modifications to the building footprint/dimensions of legally built accessory structures or buildings, except where sufficient ingress and egress may be accommodated. The structure may expand up to 150 square feet to accommodate the ingress and egress.

^c An efficiency kitchen means a kitchen that includes each of the following: a cooking facility with appliances, a food preparation counter or counters that total at least 15 square feet in area, food storage cabinets that total at least 30 square feet of shelf space.

d A parking spot is not required if: ADU is located within one-half mile walking distance of public transit, ADU is located within an architecturally and historically significant historic district, on-street parking permits are required but not offered to the occupant of the ADU, there is an established car share vehicle stop located within one block of the ADU.

Source: City of Antioch, 2022.

The City's ADU requirements are consistent with California Government Code Sections 65852.2 and 65852.22 and are not a constraint to the development of second dwelling units. The City has seen a substantial increase in ADU development with the implementation of State laws, as discussed further in Chapter 6, Sites Inventory.

4. Zoning for a Variety of Housing Types

EMERGENCY SHELTERS, TRANSITIONAL/SUPPORTIVE HOUSING, AND SINGLE-ROOM OCCUPANCY (SRO) UNITS

EMERGENCY SHELTERS

State law (Senate Bill (SB) 2) (2008) requires that cities jurisdictions identify one or more zoning districts that allow emergency shelters as a permitted use without a conditional use permit or other discretionary action. SB 2 also requires that emergency shelters are reviewed only against development standards that apply to residential or commercial uses within the same zone. The law also requires that the identified zones contain sufficient capacity to provide shelter for homeless persons that have unmet housing needs. Consistent with SB 2, in June 2014 the Antioch City Council established a new Emergency Shelter Overlay District where shelters are allowed by-right when they are developed in accordance with mandated standards and requirements (see Section 9-5.3839 of the Zoning Ordinance). This provision was enacted to allow the City to accommodate additional facilities to meet the existing and projected need. More recent legislation, including Assembly Bill (AB) 139 (2019) amending Government Code Section 65583, authorizes local governments to apply a written objective standard that provides sufficient parking to accommodate staff in the emergency shelter, but not more than other residential or commercial uses within the same zone. The Antioch Zoning Ordinance requires I parking space per employee on the largest shift plus 0.30 spaces per bed. This written objective standard will be modified to eliminate the additional requirement of 0.3 spaces per bed as stated in Program 3.1.5.a. Emergency Shelters and Transitional Housing.

At present, there is only one emergency housing facility withing Antioch, The Don Brown Shelter. Don Brown Shelter has 20 beds for those suffering from severe mental illness. The shelter also provides housing counseling and other support services in association with Anka Behavioral Health. In addition, Winter Nights Family Shelter moves every two weeks between meeting rooms of local faith communities in Contra Costa County to provide large tents, sleeping pads, sleeping bags, bed linens, and towels. On the City of Antioch's website, resources about other shelters in surrounding jurisdictions is provided, namely Stand! Domestic Violence Shelter which provides 24 beds for women and children under 18.

According to the 2020-2025 Consolidated Plan, there is a very high need to construct another homeless shelter and CARE Center in East Contra Costa County, and this is a high priority in the 2020-25 Consolidated Plan. The eCity has a 5-acre parcel of land which it rezoned with a Homeless Shelter overlay for this purpose in 2018. In 2020, the eCity sold the parcel as a potential CARE Center/Homeless Housing project. State Homeless Emergency Aid Program (HEAP) funds have been set aside to partially construct the new Center and Shelter, and the City and County Homeless Services are working together to plan for some units of 0-30 percent AMI housing for the unhoused on the back part of the lot. All parties are working together to target the completion of this project during the planning period.

Additionally, the City of Antioch Zoning Ordinance allows homeless shelters in the Light Industrial (M-I) District and Heavy Industrial (M-2) District zones with a use permit. The M-I zoning district is intended for light industrial and business park uses that will not adversely impact surrounding property. The M-2 zoning district allows heavy industrial uses that may generate adverse impacts on health and safety.

ADEQUATE SITES FOR EMERGENCY SHELTERS

The Emergency Overlay District includes a total of approximately 16.4 acres located near the intersections of Delta Fair and Century Boulevards and Wilbur and Fulton Shipyard Roads where emergency shelters may be established. These sites are considered appropriate to accommodate an emergency shelter because they are a reasonable walking distance from downtown and are not surrounded by heavy industrial or 24-hour uses that could negatively impact shelter guests. Because the sites do not abut any residential properties, potential impact on residential uses are minimized. Based on an estimated density of 200 shelter beds per acre, these sites can accommodate 124 emergency shelter beds as well as 100 units of transitional housing and associated services.

The recent amendment to the Zoning Ordinance added a new Section 9-5.3839 establishing development and operation standards for all emergency shelters established in the Ccity including:

- Maximum of 50 beds/residents.
- Minimum 200 sq. ft. (or at least 10 sq. ft. per bed whichever is more) area devoted to waiting and intake areas.
- Requirement for the presence of management and security personnel whenever a shelter is in operation.
- Required parking at 1 space per employee for the period where the maximum employees are onsiteon the largest shift- plus 0.30 spaces per bed. See Program 3.1.5.a. Emergency Shelters and Transitional Housing within Chapter 7, Goals and Policies Housing Goals, Policies, and Programs.
- Limitations on the extent of outdoor activities.
- Basic performance standards for lighting and noise.
- Allowance, but not requirement, that shelters include services and common facilities such as recreation rooms, laundry facilities, cooking areas, childcare facilities, and counseling services.

and that transitional housing and supportive housing be treated as any other residential use, subject only to those restrictions on residential uses contained in the same type of structure in the same zone. The law also requires that the identified zones contain sufficient capacity to provide shelter for homeless persons that have unmet housing needs. In addition, AB 2162 (2018) requires supportive housing to be a use by right in zones where multi-family and mixes uses are permitted if the development meets certain requirements.

Consistent with State law, residential care facilities that provide care for up to six patients are treated as residential uses and subject only to the same requirements as other permitted residential use of the same housing type in the same district. In addition, residential care facilities, which are a type of supportive housing, are allowed with a use permit in several residential and commercial zones (i.e., R-10, R-20, R25, R-35, C-0, C-1, MCR, H). However, the Antioch Zoning Ordinance does not identify zones that allow the development of supportive housing by right. Implementation of Program 3.1.5 proposes to establish eligible supportive and transitional housing projects as permitted by right where multi-family and mixed uses are permitted. The implementation program will result in a revision to the Zoning Ordinance to bring it into consistency with State law.

EMERGENCY SHELTERS

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City to accommodate additional facilities to meet the existing and projected need. More recent legislation, including AB-139 (2019) amending Government Code Section 65583, authorizes local governments to apply a written objective standard that provides sufficient parking to accommodate staff in the emergency shelter, but not more than other residential or commercial uses within the same zone. The Antioch Zoning Ordinance requires I parking space per employee on the largest shift plus 0.30 spaces per bed. This written objective is sufficient to accommodate emergency shelter staff and is less than required in other residential and commercial zones.

At present, there is only one emergency housing facility withing Antioch: the Don Brown Shelter. Don Brown Shelter has 20 beds for those suffering from severe mental illness. The shelter also provides housing counseling and other support services in association with Anka Behavioral Health. In addition, Winter Nights Family Shelter moves every two weeks between meeting rooms of local faith communities in Contra Costa County to provide large tents, sleeping pads, sleeping bags, bed linens, and towels. On the City of Antioch's website, resources about other shelters in surrounding jurisdictions is provided, namely Stand! Domestic Violence Shelter which provides 24 beds for women and children under 18.

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Additionally, the City of Antioch Zoning Ordinance allows homeless shelters in the Light Industrial (M-1) District and Heavy Industrial (M-2) District zones with a use permit. The M-1 zoning district is intended for light industrial and business park uses that will not adversely impact surrounding property. The M-2 zoning district allows heavy industrial uses that may generate adverse impacts on health and safety.

LOW BARRIER NAVIGATION CENTERS

A Low Barrier Navigation Center (LBNC) is a temporary service-enriched shelter that helps homeless individuals and families to quickly obtain permanent housing. AB 101 (2019) established requirements for local jurisdictions to allow low barrier navigation centersLBNCs as a by-right use in certain districts mixed use and nonresidential zoning districts which permit multi-family development. Accordingly, as part of the Housing Element Update the City of Antioch is adopting text amendments to the Zoning Code which will permit LBNCs within the MCR, H, ES, TH, and CIH zoning districts.

TRANSITIONAL HOUSING

The City of Antioch amended their Zoning Code in February 2022 to define "Transitional Housing" and create a Transitional Housing Overlay District (TH). Transitional housing is defined as dwelling units with a limited length of stay that are operated under a program requiring recirculation to another program location at some future point in time. Transitional housing may be designated for homeless or recently homeless individuals or families transitioning to permanent housing. Within the overlay district, transitional housing is a permitted use upon approval of a use permit.

PERMANENT SUPPORTIVE HOUSING

State Law (AB 2162)(2018) requires that jurisdictions allow permanent supportive housing as a permitted use by right in zoning districts where multi-family and mixed uses are permitted, this includes non-residential districts which allow multifamily uses. Accordingly supportive housing uses may only be reviewed against objective design standards applicable to residential uses permitted within the same district, consistent with statutory timelines, and without any conditional use permit or discretionary review process. AB 2162 also states that local jurisdictions may not impose any minimum parking requirements for supportive housing units located within half a mile 0.5 miles of a public transit stop.

Supportive housing, as defined by California Health and Safety Code 50675.14(b) and/or 53260(d) is defined as dwelling units with no limit on length of stay and that are linked to on-site or off-site services that assist supportive housing residents in retaining the housing, improving their health status, and maximizing their ability to live and, where possible, work in the community. Supportive housing may be provided in a multiple-unit structure or group residential facility.

As part of the 6th eCycle hHousing eElement update, the City of Antioch's Zoning Code is being amended to reflect compliance with various state housing laws, inclusive of AB 2162. Revisions include updates to Section 9-5.203 of the zoning code to better define supportive housing uses and complementary modifications to Section 9-5.3803 of the zoning code's Land Use Regulations Table to allow supportive housing uses as a use by right in zoning districts which allow multi-family residential uses. Accordingly, development applications for supportive housing uses as defined within Section 9-5.203 of the zoning code are permitted in the R-10, R-20, R-25, R-35, MCR, ES, TH, and CIH zoning districts and will be reviewed against Multi-family Objective Design Standards developed and adopted as part of the hHousing eElement update. These supportive housing zoning amendments will implement compliance with AB 2162.;

Additionally consistent with State law, residential care facilities that provide care for up to six patients are treated as residential uses and subject only to the same requirements as other permitted residential use of the same housing type in the same district. Chapter 7 of this Element includes Program 3.1.1. which proposes amending the city's Zoning Ordinance by September 30, 2023, to allow for residential care facilities and group homes for 7 or more persons within zoning districts that permit residential development.

TRANSITIONAL HOUSING

Transitional housing, which is housing intended for a limited length of stay that is often linked with supportive services, may be provided in a variety of residential housing types (e.g., multiple unit dwelling, single room occupancy, group residential, single family dwelling). No additional approval is required as long as a transitional housing project meets the requirements applicable to the type of residential development in which it is accommodated.

RESIDENTIAL HOTELS (SINGLE-ROOM OCCUPANCY UNITS)

Single-Room Occupancy (SRO) residences are small, one-room units occupied by a single individual, and may either have shared or private kitchen and bathroom facilities. SROs are rented on a monthly basis typically without rental deposit and can provide entry into the housing market for extremely low-income individuals, formerly homeless and disabled persons. As part of the City's zoning updates to implement the 2007-2014 Housing Element, the Council enacted specific requirements for SRO hotels intended to provide a more consistent level of service for tenants and well as to improve their operation to make



them more acceptable to surrounding uses. SRO hotels are allowed with a use permit in the R-10, R-20, R-25, R-35, C-0, C-1, C-2, C-3, and MCR zones. SROs are subject to the requirements of Section 9-5.3841 Residential Hotels; of the Zoning Ordinance. The requirements include development and operation requirements related to maximum occupancy; minimum size and width; provision of cooking and bathroom facilities, closets, and common areas; unit entrances; smoking and alcohol use; tenancy; and facility management.

ADEQUATE SITES FOR EMERGENCY SHELTERS/TRANSITIONAL HOUSING/ SUPPORTIVE HOUSING

The Emergency Overlay District includes a total of approximately 16.4 acres located near the intersections of Delta Fair and Century Boulevards and Wilbur and Fulton Shipyard Roads where emergency shelters may be established. These sites are considered appropriate to accommodate an emergency shelter because they are a reasonable walking distance from downtown and are not surrounded by heavy industrial or 24 hour uses that could negatively impact shelter guests. Because the sites do not abut any residential properties, potential impact on residential uses are minimized. Based on an estimated density of 200 shelter beds per acre, these sites can accommodate 124 emergency shelter beds as well as 100 units of transitional housing and associated services.

The recent amendment to the Zoning Ordinance added a new Section 9-5.3839 establishing development and operation standards for all emergency shelters established in the City including:

- Maximum number of beds/residents.
- Minimum area devoted to waiting and intake areas.
- Requirement for the presence of management and security personnel whenever a shelter is in operation.
- Limitations on the extent of outdoor activities.
- Basic performance standards for lighting and noise.
- Allowance, but not requirement, that shelters include services and common facilities such as recreation rooms, laundry facilities, cooking areas, childcare facilities, and counseling services.

MANUFACTURED HOMES AND MOBILE HOME PARKS

Manufactured homes are allowed on approved foundations by-right in the RE, RR, R-4, R-6, and R-10 zones and mobile home parks are allowed with a use permit in the R-10, R-20, R-25, and R-35 zones. Standards for manufactured homes are found in Section 9-5.3804 of the Antioch Municipal Code. Manufactured, modular, and mobile homes are subject to objective design and site standards, including standards related to roof pitch, siding materials, and parking. Consistent with Government Code Section 65852.3, the site and design requirements for manufactured and mobile homes do not exceed the requirements of conventional single-family dwellings.

EMPLOYEE HOUSING

The Employee Housing Act (Health and Safety Code Section 17000-17011) establishes requirements for employee housing, including a requirement for jurisdictions to treat employee housing for six or fewer employees as a single-family structure. Employee housing shall not be included within the definition of a boarding house, rooming house, hotel, dormitory, or other similar term that implies that the employee housing is a business of differs in any other way from a family dwelling. The law prohibits requiring a

conditional <u>Conditional use Use permitPermit</u>, zoning variance, or other zoning clearance for employee housing that serves six or fewer employees that is not required of a family dwelling of the same type in the same zone. In addition, the Employee Housing Act requires that employee housing consisting of no more than 12 units or 36 beds designed for use by a family or household be considered agricultural land and permitted the same way as an agricultural use. No <u>conditional Conditional use Use permitPermit</u>, zoning variance, or other discretionary zoning clearance shall be required of this employee housing that is not required of any other agricultural activity in the same zone.

The Antioch Zoning Ordinance does not define Employee Housing and does not include provisions that implement the Employee Housing Act. <u>Project-Program</u> 3.1.6. <u>Zoning for Employee Housing</u> is included to amend the Zoning Ordinance for consistency with the Employee Housing Act.

HOUSING FOR PERSONS WITH DISABILITIES

Persons with disabilities have a number of several housing needs related to accessibility of dwelling units; access to transportation, employment, and commercial services; and alternative living arrangements that include on-site or nearby supportive living services. The City ensures that new housing development comply with State and federal requirement for accessibility,

REASONABLE ACCOMMODATION PROCEDURES

As a matter of State law (As per SB 520), Ceities are required to analyze potential and actual constraints upon the development, maintenance, and improvement of housing for persons with disabilities, and demonstrate local efforts to remove governmental constraints that hinder the locality from meeting the need for housing for persons with disabilities. Cities are required to include programs that remove constraints and provide reasonable accommodations for housing designed for persons with disabilities.

The City currently provides reasonable accommodation for persons with disabilities seeking housing. Any person or project requiring reasonable accommodation may submit a request to the City for approval by the Zoning Administrator. If the project also requires some other planning permit or approval, then the applicant must file the request for reasonable accommodation together with the application for such a permit or approval. Article 39 of the City's Zoning Ordinance details the formal process for requesting reasonable accommodation.

ZONING AND OTHER LAND USE DESIGNATIONS

The following are methods by which the Citycity facilitates housing for persons with disabilities through its regulatory and permitting procedures:

- Residential care facilities for six or fewer persons are permitted as a residential use subject to the same requirements as any other permitted residential use of the same housing type that are permitted in the same zone.
- Residential care facilities for more than six persons are permitted in R-10, R-20, R-25, R-35, C-0, C-1, MCR, and H zoning districts subject to a use permit, and must abide by the following requirements:
 - The minimum distance from any other residential facility must be 300 feet.
 - At least 20 square feet of usable open space shall be provided for each person who resides in the facility. Open space shall be designed and screened in compliance with the requirements applicable to multi-family residential development located in the same district.



- At least one parking space shall be provided for every two persons who reside in the facility.
 Parking facilities shall be designed, landscaped, and screened in compliance with the requirements applicable to multi-family residential development located in the same district.
- Smoking and the possession or consumption of alcohol shall be prohibited in all indoor and outdoor common areas.
- Smoke-free living quarters shall be provided for non-smoking residents.
- Residential care facilities shall be licensed and certified by the State of California and shall be
 operated according to all applicable State and local regulations.

BUILDING CODES AND ENFORCEMENT

Building and safety codes are adopted to preserve public health and safety and ensure the construction of safe and decent housing. As mentioned in *Chapter 4, Constraints*, these regulations may increase the cost of housing construction or maintenance. However, these regulations are important for establishing minimum standards to protect the health, safety, and welfare of Antioch's residents. The City also requires that all new residential construction complies with California Building Code accessibility requirements for certain types of buildings.

E. ENERGY CONSERVATION OPPORTUNITIES

The City of Antioch requires compliance with the 2019 California Building Code for all new construction. Compliance with the California Building Code on the use of energy efficient appliances and insulation has reduced energy demand stemming from new residential development.

Antioch and other eastern parts of Contra Costa County are typically colder in the winter and hotter in the summer than places that are closer to San Francisco Bay. This means that air conditioning, which can use a significant amount of energy, is more of a necessity in inland communities like Antioch. At the same time, the City's sunny climate gives a greater opportunity for harvesting solar energy than in some other areas. To mitigate the effects of weather extremes, buildings should be sited to maximize solar gain in the winter and natural cooling potential in the summer. Additionally, trees should be strategically positioned to help control indoor temperatures.

Pacific Gas and Electric Company (PG&E), which provides electricity and gas service in the City of Antioch, offers public information and technical assistance to homeowners regarding energy conservation. PG&E provides numerous incentives for energy efficient new construction and home remodeling. Remodeling rebates include cool roofs, insulation, and water heaters. PG&E offers the following financial and energy-related assistance programs for its low-income customers:

- Energy Savings Assistance Program. PG&E's Energy Savings Assistance program offers free weatherization measures and energy-efficient appliances to qualified low-income households. PG&E determines qualified households through the same sliding income scale used for CARE. The program includes measures such as attic insulation, weather stripping, caulking, and minor home repairs. Some customers qualify for replacement of appliances including refrigerators, air conditioners, and evaporative coolers.
- Energy Efficiency for Multi-Family Properties. The Energy Efficiency for Multi-Family Properties
 program is available to owners and managers of existing multi-family residential dwellings containing
 five or more units.

- Multifamily Properties. The Energy Efficiency for Multifamily Properties program is available to
 owners and managers of existing multi-family residential dwellings containing five or more units. The
 program encourages energy efficiency by providing rebates for the installation of certain energy-saving
 products.
- California Alternate Rates for Energy (CARE). PG&E offers this rate reduction program for low-income households. PG&E determines qualified households by a sliding income scale based on the number of household members. The CARE program provides a discount of 20 percent or more on monthly energy bills.
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- -REACH (Relief for Energy Assistance through Community Help). The REACH program is sponsored by PG&E and administered through a non-profit organization. PG&E customers can enroll to give monthly donations to the REACH program. Qualified low-income customers who have experienced uncontrollable or unforeseen hardships, that prohibit them from paying their utility bills may receive an energy credit. Eligibility is determined by a sliding income scale based on the number of household members. To qualify for the program, the applicant's income cannot exceed 200 percent of the Federal federal poverty guidelines.
- Medical Baseline Allowance. The Medical Baseline Allowance program is available to households
 with certain disabilities or medical needs. The program allows customers to get additional quantities
 of energy at the lowest or baseline price for residential customers.

One of the most well-known strategies in building energy-efficient homes is following the U.S. Green Building Council's guidelines for Leadership in Energy and Environmental Design (LEED) Certification. LEED-certified buildings demonstrate energy and water savings, reduce maintenance costs, and improve occupant satisfaction. The LEED for New Construction program has been applied to numerous multifamily residential projects nationwide. The LEED for Homes program was launched in 2005 and includes standards for new single-family and multi-family home construction. The LEED certification standards are one piece of a coordinated green building program. A green building program considers a broad range of issues including community design, energy efficiency, water conservation, resource-efficient material selection, indoor environmental quality, construction management, and building maintenance. The end result will be buildings that minimize the use of resources; are healthier for people; and mitigate the effects of the environment.

The following presents a variety of ways in which Antioch can promote energy conservation:

- Provide information regarding rebate programs and energy audits available through Pacific Gas and Electric(PG&E).
- Refer residents and businesses to energy conservation programs such as Build It Green and LEED for Homes.
- Develop incentives, such as expedited plan check, for developments that are utilizing green building.
- Promote funding opportunities for green buildings, including available rebates and funding through the California Energy Commission.
- Provide resource materials regarding green building and conservation programs.

