PLANNING COMMISSION RESOLUTION # 2022-20

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF ANTIOCH APPROVING A USE PERMIT AND DESIGN REVIEW FOR A DRIVE-THROUGH COFFEE BUSINESS, AND FOOD SUITE (UP-21-08, AR-21-05)

WHEREAS, the City of Antioch ("City") received an application from Amardeep Sidhu or approval of a Use Permit, and Design Review for a new drive-through coffee business (Dutch Bros.) and food use located on Hillcrest Avenue between an existing grocery store and gas station (APN: 052-460-033) on April 13, 2021; and

WHEREAS, the application was deemed complete on September 28, 2021; and

WHEREAS, a traffic analysis was prepared to analyze on-site and off-site circulation issues associated with the proposed use;

WHEREAS, the proposed project is Categorically Exempt from the California Environmental Quality Act (CEQA) under Article 19, Section 15332 Infill Development. Class 32 consists of projects characterized as in-fill development; and

WHEREAS, the Planning Commission held a public hearing and considered all public comments received, the presentation by City staff, the staff report, and all other pertinent documents regarding the proposed request; and

WHEREAS, a public hearing notice was published in the East County Times and posted in three public places pursuant to California Government Code Section 65090 on July 8, 2022 for the public hearing held on July 20, 2022.

NOW, THEREFORE, BE IT RESOLVED AND DETERMINED, that the Planning Commission hereby make the following findings for approval of the requested Use Permit pursuant to Section 9-5.2703 "Required Findings" (B) (1) of the Antioch Municipal Code:

a. The granting of such use permit will not be detrimental to the public health or welfare or injurious to the property or improvements in such zone or vicinity.

Finding: The project has been designed to comply with the City of Antioch Municipal Code requirements. The new drive-through coffee business (Dutch Bros.) and food use adheres to the standards outlined the in the City of Antioch Zoning Ordinance and will not be detrimental to the public health or welfare or injurious to the property or improvements.

b. The use applied at the location indicated is properly one for which a use permit is authorized.

Finding: The property is designated commercial, the drive-through coffee business (Dutch Bros.) and food use are appropriate for the location. The City of Antioch Zoning Ordinance requires a use permit for new drive-through uses, the coffee business functions primarily as a drive-through type use.

c. The site for the proposed use is adequate in size and shape to accommodate such use, and all yards, fences, parking, loading, landscaping, and other features required.

Finding: The project has been designed to adequately provide space for the use and related improvements. Additionally, a traffic analysis was conducted for the site and concluded that the new drive-through coffee business (Dutch Bros.) and food use there would not create adverse impacts for other uses, and traffic in the neighborhood.

d. That the site abuts streets and highways adequate in width and pavement type to carry the kind of traffic generated by the proposed use.

Finding: A traffic analysis was conducted and found that the project would not create impacts to the site and the streets in the vicinity. Potential impacts from the drive-through queue could be mitigated on site without impacting Hillcrest Avenue.

e. The granting of such use permit will not adversely affect the comprehensive General Plan because the proposed uses and design are consistent with the General Plan.

Finding: The General Plan designation for project site Neighborhood Community Commercial, which allows for the type of commercial development proposed by the project. The drive-through coffee business (Dutch Bros.) and food use proposed by this project does not adversely affect the General Plan, in addition, the conditions ensure the project is consistent with City standards.

NOW THEREFORE BE IT FURTHER RESOLVED that the Planning Commission hereby adopts the Use Permit and Design Review application (UP-21-08, AR-21-05) for a new drive-through coffee business (Dutch Bros.) and food use located on Hillcrest Avenue between an existing grocery store and gas station (APN: 052-460-033) subject to Exhibit A Conditions of Approval and Exhibit B Project Plans.

I HEREBY CERTIFY that the foregoing resolution was adopted by the Planning Commission of the City of Antioch at a regular meeting thereof held on the 20th day of July 2022, by the following vote:

AYES: Gutilla, Hills, Lutz, Martin, Motts, Riley, Schneiderman

NOES:

ABSENT:

ABSTAIN:

Ebbs (Jul 21, 2022 08:53 PDT)

FORREST EBBS Secretary to the Planning Commission

EXHIBIT A CONDITIONS OF APPROVAL (SEPARATE PAGE)



	General Conditions	Regulation Source	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
1.	Project Approval . This Use Permit and Design Review approval is for APN 052-460-033, (UP-21-08, AR-21-05) as substantially shown and described on the project plans, except as required to be modified by conditions herein. Plans date received August 31, 2021, as presented to the Planning Commission on July 20, 2022 ("Approval Date."). For any condition herein that requires preparation of a Final Plan where the project applicant has submitted a conceptual plan, the project applicant shall submit final plan(s) in substantial conformance with the conceptual plan, but incorporate the modifications required by the conditions herein for approval by the City.	City of Antioch	On-Going	Planning Department	
2.	Project Approval Expiration . This Use Permit and Design Review approval expires on July 20, 2024 (two years from the date on which this approval becomes effective) or at an alternate time specified as a condition of approval, unless a building permit has been issued and construction diligently pursued. The approval may be renewed by the Community Development Director for a period up to an additional two (2) years, provided that, at least ten (10) days before expiration of one (1) year from the date when the approval becomes effective, an application for renewal of the approval is filed with the Community Development Department. The Community Development Director may grant a renewal of an approval where there is no change in the original application, or there is no request to change any condition of approval for up to two additional years from the expiration date.		On-Going	Planning Department	



		Regulation Source	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	Verification (date and Signature)
3.	City Fees . The applicant shall pay any and all City and other related fees applicable to the property, as may be modified by conditions herein. Fees shall be based on the current fee structure in effect at the time the relevant permits are secured and shall be paid before issuance of said permit or before any City Council final action approval. Notice shall be taken specifically of Plan Check, Engineering, Fire and Inspection Fees. The project applicant shall also reimburse the City for direct costs of planning; building and engineering plan check and inspection, as mutually agreed between the City and applicant. Discretionary or ministerial permits/approvals will not be considered if the developer is not current on fees, balances, and reimbursement that are outstanding and owed to the City.	City of Antioch	On-Going	Community Development Department	
4.	Pass-Through Fees. The developer shall pay all pass-through fees.Fees include but are not limited to:East Contra Costa Regional Fee and Financing Authority(ECCRFFA) Fee in effect at the time of building permit issuance.Contra Costa County Fire Protection District Fire DevelopmentFee in place at the time of building permit issuance.Contra Costa County Map Maintenance Fee in affect at thetime of recordation of the final map(s).Contra Costa County Flood Control District Drainage Area fee.School Impact Fees.Delta Diablo Sanitation Sewer Fees.Contra Costa Water District Fees.	City of Antioch	On-Going	Community Development Department	



5.	Appeals . Pursuant to Section 9-5.2509 of the Antioch Municipal Code, any decision made by the Planning Commission which would otherwise constitute final approval or denial may be appealed to the City Council. Such appeal shall be in writing and shall be filed with the City Clerk within five (5) working days after the decision. All appeals to the City Council from the Planning Commission shall be accompanied by a filing fee established by a resolution of the City Clerk.	City of Antioch	Within 5 Days of Planning Commission Action	Planning Department	
6.	Requirement for Building Permit . Approval granted by the Planning Commission does not constitute a building permit or authorization to begin any construction or demolish an existing structure. An appropriate permit issued by the Community Development Department must be obtained before constructing, enlarging, moving, converting, or demolishing any building or structure within the City.	City of Antioch	On-Going	Building Department	
7.	Modifications to Approved Plans . The project shall be constructed as approved and with any additional changes required pursuant to the Zoning Administrator or Planning Commission Conditions of Approval. Planning staff may approve minor modifications in the project design, but not the permitted land uses. A change requiring discretionary approvaland any other changes deemed appropriate by the Planning staff shall require further Planning Commission approval through the discretionary review process.	City of Antioch	On-Going	Planning Department	

		<u>Regulation Source</u>	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verificatio</u> <u>n</u> (date and Signature)
8.	Compliance Matrix. With the submittal of all grading plans, improvement plans, and building permit plans, the applicant shall submit to the Community Development Department a Conditions and Mitigation Measures Compliance Matrix that lists: each Condition of Approval and Mitigation Measure, the City division responsible for review, and how the applicant meets the Condition of Approval or Mitigation Measure. The applicant shall update the compliance matrix and provide it with each submittal.	City of Antioch	On-Going	Community Development Department	
9.	Hold Harmless Agreement/Indemnification. The applicant (including any agent thereof) shall defend, indemnify, and hold harmless, the City of Antioch and its agents, officers and employees, from any claim, action, or proceeding against the City or its agents, officers or employees to attack, set aside, void, or annul the City's approval concerning this application. The City will promptly notify the applicant of any such claim action or proceeding and cooperate fully in the defense.	City of Antioch	On-Going	Planning Department	
	Public Works Standards	Regulation Source	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
10.	City Standards . All proposed improvements shall be constructed to City standards or as otherwise approved by the City Engineer in writing.	City of Antioch	At the time of Building Permit Submittal/ On-Going	Public Works Department	



11.	Utility Construction. Public utilities shall be constructed to their ultimate size and configuration with the road construction in which they are to be located.	City of Antioch	On-Going	Public Works Department	
12.	Sewer . All sewage shall flow by gravity to the intersecting street sewer main.	City of Antioch	On-Going	Public Works Department	
13.	Hydrology Analysis. The developer shall submit hydrology and hydraulic analyses as part of the storm water control plan. The analysis shall demonstrate adequacy of the in-tract drainage system and downstream drainage system. The analysis shall be reviewed and approved by Contra Costa County Flood Control.	City of Antioch	Prior to the Recordation of the First Final Map	Public Works Department	
14.	 Public Right of Way. Retaining walls shall not be constructed in City right-of-way or other City maintained parcels unless otherwise approved by the City Engineer. Materials. All retaining walls shall be of concrete masonry unit construction. Height. All retaining walls shall be reduced in height to the maximum extent practicable and the walls shall meet the height requirements in the front yard setback and sight distance triangles as required by the City Engineer. 		On-Going	Public Works Department	
	Conservation/NPDES	Regulation Source	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
15.	C.3 Compliance . Per State Regulations, all impervious surfaces including off-site roadways to be constructed as part of the	State of California	On-Going	Public Works Department	

	project are subject to C.3 requirements.				
16.	NPDES. The project shall comply with all Federal, State, and City regulations for the National Pollution Discharge Elimination System (NPDES) (AMC§6-9). (Note: Per State Regulations, NPDES Requirements are those in affect at the time of the Final Discretional Approval.)	Federal Government	At the Time of Building Permit Submittal	Public Works	
	 Under NPDES regulations, the project is subject to provision C.3: "New development and redevelopment regulations for storm water treatment." a. Requirements. Provision C.3 requires that the project include storm water treatment and source control measures, as well run-off flow controls so that post-project runoff does not exceed estimated pre-project runoff. b. Storm Water Control Plan. C.3 regulations require the submittal of a Storm Water Control Plan (SWCP) that demonstrate plan compliance. The SWCP shall be submitted concurrently with site improvement plans. c. Operation and Maintenance Plan. For the treatment and flow-controls identified in the approved SWCP, a separate Operation and Maintenance Plan (O&M) shall be submitted to the Building Department at the time of permit submittal. d. CCRs. Both the approved SWCP and O&M plans shall be included in the project CC&Rs. Prior to building permit final and issuance of a Certificate of Occupancy, the developer shall execute any agreements identified in the Storm Water Control Plan that pertain to the transfer of ownership and/or long-term maintenance of storm water treatment or hydrograph modification BMPs. Already stated in COAs below, 5.c and 5.h.w. 				



	PDES Plan Submittal Requirements . The following requirements	Federal	At the Time of	Public Works	
	f the federally mandated NPDES program (National Pollutant	Government	Building Permit		
	ischarge Elimination System) shall be complied with as		Submittal		
a	ppropriate, or as required by the City Engineer:				
c	Application. Prior to issuance of permits for building, site improvements, or landscaping, the developer shall submit a permit application consistent with the developer's approved Storm Water Control Plan, and include drawings and specifications necessary for construction of site design features, measures to limit directly connected impervious area, pervious pavements, self-retaining areas, treatment BMPs, permanent source control BMPs, and other features				
	that control storm water flow and potential storm water				
	pollutants.				
k	b. Certified Professional. The Storm Water Control Plan shall be certified by a registered civil engineer, and by a registered architect or landscape architect as applicable. Professionals certifying the Storm Water Control Plan shall be registered in the State of California and submit verification of training, on design of treatment measures for water quality, not more than three years prior to the signature date by an organization with storm water treatment measure design expertise (e.g., a university, American Society of Civil Engineers, American Society of Landscape Architects, American Public Works Association, or the California Water Environment Association), and verify understanding of groundwater protection principles applicable to the project site (see Provision C.3.i of Regional Water Quality Control Board Order R2 2003 0022).				
C	c. Final Operation & Maintenance Plan. Prior to building permit final and issuance of a Certificate of Occupancy, the				

developer shall submit, for review and approval by the City, a final Storm Water BMP Operation and Maintenance Plan in accordance with City of Antioch guidelines. This O&M plan shall incorporate City comments on the draft O&M plan and any revisions resulting from changes made during construction. The O&M plan shall be incorporated into the CC&Rs for the Project.

d. Long Term Management. Prior to building permit final and issuance of a Certificate of Occupancy, the developer shall execute and record any agreements identified in the Storm Water Control Plan which pertain to the transfer of ownership and/or long-term maintenance of storm water treatment or hydrograph modification BMPs.

e. Design Details.

i. Prevent site drainage from draining across sidewalks and driveways in a concentrated manner.

ii. Install on all catch basins "No Dumping, Drains to River" decal buttons.

f. Hydrology Calculations. Collect and convey all storm water entering, and/or originating from, the site to an adequate downstream drainage facility without diversion of the watershed. Submit hydrologic and hydraulic calculations with the Improvement Plans to Engineering Services for review and approval.

g. **BMP.** Install appropriate clean water devices at all private storm drain locations immediately prior to entering the public storm drain system. Implement Best Management Practices (BMP's) at all times.

h. Erosion Control. Include erosion control/storm water quality measures in the final grading plan that specifically address measures to prevent soil, dirt, and debris from entering the storm drain system. Such measures may include, but are not limited to, hydro seeding, gravel bags and siltation fences and are subject to review and approval of the City Engineer. If no grading plan is required, necessary erosion control/storm water quality measures shall be shown on the site plan submitted for an on-site permit, subject to review and approval of the City Engineer. The developer shall be responsible for ensuring that all contractors and subcontractors are aware of and implement such measures.

On-Going Maintenance.

i. Sweep or vacuum the parking lot(s) a minimum of once a month and prevent the accumulation of litter and debris on the site. Corners and hard to reach areas shall be swept manually.

ii. If sidewalks are pressure washed, debris shall be trapped and collected to prevent entry into the storm drain system. No cleaning agent may be discharged into the storm drain. If any cleaning agent or degreaser is used, wash water shall be collected and discharged to the sanitary sewer, subject to the approval of the sanitary sewer District.

iii. Ensure that the area surrounding the project such as the streets stay free and clear of construction debris such as silt, dirt, dust, and tracked mud coming in from or in any way related to project construction. Areas that are exposed for extended periods shall be watered regularly to reduce wind erosion. Paved areas and access roads shall be swept on a

	regular basis. All trucks shall be covered. iv. Clean all on-site storm drain facilities a minimum of twice a year, once immediately prior to October 15 and once in January. Additional cleaning may be required if found necessary by City Inspectors and/or City Engineer. Additional information regarding the project SWCP is necessary and modifications to the SWCP shown on the proposed Vesting Tentative Map may be required in order to comply with C.3 regulations.				
	Fire Standards	Regulation Source	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
18.	The applicant shall comply with the Contra Costa County Fire Protection District letter dated October 21, 2021.	Contra Costa Fire Protection District	On-Going	Contra Costa Fire Protection District	
	Building Permit Submittal	<u>Regulation</u> <u>Source</u>	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
19.	Requirement for Phasing Plan. The project shall be built continuously in one phase. If the project will become a phased project, then the developer shall provide a phasing plan to the Community Development Department.	City of Antioch	At the time of Building Permit Submittal	Community Development Department	
20.	Final Landscape Plans. The applicant shall submit final landscape plans that identify specific plant materials to be used, including all shrubs and groundcover, providing both common and botanical names, sizes and quantities at the time of building permit submittal. The project shall emphasize local and native species of plants in the final landscape plans.	City of Antioch	At the time of Building Permit Submittal	Building Department	

21.	Water Efficient Landscape Ordinance. Landscaping for the project shall be designed to comply with the applicable requirements of City of Antioch Ordinance No. 2162-C-S The State Model Water Efficient Landscape Ordinance (MWELO). The applicant shall demonstrate compliance with the applicable requirements of the MWELO in the landscape and irrigation plans submitted to the City.	City of Antioch	At the time of Building Permit Submittal	Community Development Department	
22.	Common Area Landscaping. Landscaping on all slopes, medians, C.3 basins and open space areas shall be approved by the City Engineer and shall be installed at the applicant's expense.	City of Antioch	At the time of Building Permit Submittal	Public Works Department	
23.	Property Drainage. The houses shall contain rain gutters and downspouts that direct water away from the foundation as approved by the City Engineer.	City of Antioch	At the Time of Building Permit Submittal	Public Works Department	
24.	Utility Location on Private Property . All improvements for each lot (water meters, sewer cleanouts, etc.) shall be contained outside of the driveway and within the lot and the projection of its sidelines or as approved by the City Engineer.	City of Antioch	At the Time of Building Permit Submittal	Public Works Department	



	Grading Improvements	<u>Regulation</u> <u>Source</u>	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
25.	Soils. Prior to the approval of the grading plan(s), the City Engineer shall determine if a soils or structural engineer, are required to review the building permit plan set submitted for this project. If deemed necessary by the City Engineer, field inspections by such professionals will be required to verify compliance with the approved plans. Costs for these consulting services shall be incurred by the developer.	City of Antioch	At the time of Building Permit Submittal	Public Works	
	At the Time of Building Permit Issuance	Regulation Source	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
26.	Encroachment Permit . The applicant shall obtain an encroachment permit from the Engineering Division before commencing any construction activities within any public right-of-way or easement.	City of Antioch	At the time of Building Permit Issuance	Community Development Department	



	At the Time of Construction	<u>Regulation Source</u>	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	Verification (date and Signature)
27.	Collection of Construction Debris . Gather all construction debris on a regular basis and place them in a Waste Management dumpster or other container that is emptied or removed on a weekly basis consistent with the Construction and Demolition Debris Ordinance. When appropriate, use tarps on the ground to collect fallen debris or splatters that could contribute to stormwater pollution.	City of Antioch	On-Going	Building Department	
28.	Construction Hours . Construction activity shall be as outlined in in the Antioch Municipal Code. Construction activity is limited to 8:00 AM to 5:00 PM Monday-Friday or as approved in writing by the City Manager. Requests for alternative construction hours shall be submitted in writing to the City Engineer. days/times restricted to the hours of 8:00 a.m. to 6:00 p.m.	City of Antioch	On-Going	Building Department/ Public Works Department	
29.	Demolition, Debris, Recycling. The project shall be in compliance with and supply all the necessary documentation for Antioch Municipal Code § 6-3.2: Construction and Demolition Debris Recycling.	City of Antioch	On-Going	Building Department/ Public Works Department	



30.	 Filter Materials at Storm Drain Inlet. Install filter materials (such as sandbags, filter fabric, etc.) at the storm drain inlet nearest the downstream side of the project site prior to: a) start of the rainy season (October 1); b) site dewatering activities; c) street washing activities; d) saw cutting asphalt or concrete; and e) order to retain any debris or dirt flowing into the City storm drain system. Filter materials shall be maintained and/or replaced as necessary to ensure effectiveness and prevent street flooding. Dispose of filter particles in the trash. 	City of Antioch	On-Going	Building Department	
31.	Archeological Remains. In the event subsurface archeological remains are discovered during any construction or preconstruction activities on the site, all land alteration work within 100 feet of the find shall be halted, the Community Development Department notified, and a professional archeologist, certified by the Society of California Archeology and/or the Society of Professional Archeology, shall be notified. Site work in this area shall not occur until the archeologist has had an opportunity to evaluate the significance of the find and to outline appropriate mitigation measures, if deemed necessary. If prehistoric archeological deposits are discovered during development of the site, local Native American organizations shall be consulted and involved in making resource management decisions.	City of Antioch	On-Going	Community Development Department	



		<u>Regulation Source</u>	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
32.	Erosion Control Measures. The grading operation shall take place at a time, and in a manner, so as not to allow erosion and sedimentation. The slopes shall be landscaped and reseeded as soon as possible after the grading operation ceases. Erosion measures shall be implemented during all construction phases in accordance with an approved erosion and sedimentation control plan.	City of Antioch	On-Going	Building Department/ Public Works	
33.	Dust Control. Standard dust control methods and designs shall be used to stabilize the dust generated by construction activities. The developer shall post dust control signage with a contact number of the developer, City staff, and the air quality control board.	City of Antioch	On-Going	Building Department	
34.	Debris Removal. The site shall be kept clean of all debris (boxes, junk, garbage, etc.) at all times.	City of Antioch	On-Going	Building Department	



	Prior to Issuance of Occupancy Permit	<u>Regulation</u> <u>Source</u>	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
35.	Planning Inspection . Planning staff shall conduct a site visit to review exterior building elevations for architectural consistency with the approved plans and landscape installation (if required). All exterior finishing details including window trim, paint, gutters, downspouts, decking, guardrails, and driveway installation shall be in place prior to scheduling the final inspection.	City of Antioch	Prior to Occupancy Permit	Planning Department	
36.	Debris Removal. All mud, dirt or construction debris carried off the construction site and shall be removed prior to scheduling the final Planning inspection. No materials shall be discharged onto a sidewalk, street, gutter, storm drain or creek.	City of Antioch	Prior to Occupancy Permit	Building Department	
37.	Fire Prevention . A final Fire inspection shall occur to inspect all fire prevention systems constructed as part of the project. Inspections shall occur prior to final occupancy permit issuance.	Contra Costa County Fire District	Prior to Occupancy Permit	Fire Department	
38.	Damage to Street Improvements. Any damage to street improvements now existing or done during construction on or adjacent to the subject property, shall be repaired to the satisfaction of the City Engineer at the full expense of the applicant. This shall include sidewalk repair, slurry seal, street reconstruction or others, as may be required by the City Engineer.	City of Antioch	Prior to Occupancy Permit	Building Department	



39.	Right-of-Way Construction Standards . All improvements within the public right-of-way, including curb, gutter, sidewalks, driveways, paving and utilities, shall be constructed in accordance with approved standards and/or plans and shall comply with the standard plans and specification of the City Engineer.	Antioch	Prior to Occupancy Permit	Public Works	
	Project Specific Conditions	<u>Regulation</u> <u>Source</u>	Timing/ Implementation	Enforcement/ <u>Monitoring</u>	<u>Verification</u> (date and Signature)
40.	Street Trees. Street tree species and spacing will be approved with the building permit and confirmed in the field with the public works inspector.	City of Antioch	On-Going	Public Works	
41.	Hours of Operation . Hours of Operation shall be Sunday- Thursday 4:30am-10pm and Friday-Saturday 4:30am-11pm. Any requests to modify the hours of operation shall be submitted for to the Community Development Department.	City of Antioch	On-Going	Planning Division	

Resolution 2022-20 Dutch Bros UP AR

Final Audit Report

2022-07-21

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