AGENDA

CITY OF ANTIOCH PLANNING COMMISSION

ANTIOCH COUNCIL CHAMBERS THIRD & "H" STREETS

WEDNESDAY, AUGUST 15, 2012

6:30 P.M.

NO PUBLIC HEARINGS WILL BEGIN AFTER 10:00 P.M. UNLESS THERE IS A VOTE OF THE PLANNING COMMISSION TO HEAR THE MATTER

<u>APPEAL</u>

All items that can be appealed under 9-5.2509 of the Antioch Municipal Code must be appealed within five (5) working days of the date of the decision. The final appeal date of decisions made at this meeting is 5:00 p.m. on **THURSDAY**, **AUGUST 23**, **2012**.

ROLL CALL 6:30 P.M.

Commissioners

Baatrup, Chair Bouslog, Vice Chair Langford Azevedo Westerman Motts Sanderson

PLEDGE OF ALLEGIANCE

PUBLIC COMMENTS

CONSENT CALENDAR

All matters listed under Consent Calendar are considered routine and are recommended for approval by the staff. There will be one motion approving the items listed. There will be no separate discussion of these items unless members of the Commission, staff or the public request specific items to be removed from the Consent Calendar for separate action.

1. APPROVAL OF MINUTES: August 1, 2012

MINUTES

* * END OF CONSENT CALENDAR *

NEW ITEM

 The City of Antioch requests the Planning Commission receive public comment and provide direction for drafting amendments to the City Zoning Ordinance and the 2003 General Plan in order to implement policies of the 2007 – 2014 Housing Element.

STAFF REPORT

CONTINUED PUBLIC HEARING

3. UP-12-01 - Compass Commercial requests a use permit for a 24 hour convenience store located at 1708 – 1710 A Street (APN: 067-243-031).

Staff recommends that this item be continued to September 5, 2012.

ORAL COMMUNICATIONS

WRITTEN COMMUNICATIONS

COMMITTEE REPORTS

ADJOURNMENT

Notice of Availability of Reports

This agenda is a summary of the actions proposed to be taken by the Planning Commission. For almost every agenda item, materials have been prepared by the City staff for the Planning Commission's consideration. These materials include staff reports which explain in detail the item before the Commission and the reason for the recommendation. The materials may also include resolutions or ordinances which are proposed to be adopted. Other materials, such as maps and diagrams, may also be included. All of these materials are available at the Community Development Department located on the 2nd floor of City Hall, 3rd and H Streets, Antioch, California, 94509, between the hours of 8:00 a.m. and 11:30 a.m. or by appointment only between 1:00 p.m. and 5:00 p.m. Monday through Thursday for inspection and copying (for a fee). Copies are also made available at the Antioch Public Library for inspection. Questions on these materials may be directed to the staff member who prepared them, or to the Community Development Department, who will refer you to the appropriate person.

CITY OF ANTIOCH PLANNING COMMISSION MINUTES

Regular Meeting 6:30 p.m. August 1, 2012 City Council Chambers

CALL TO ORDER

Chairman Baatrup called the meeting to order at 6:30 p.m. on Wednesday, August 1, 2012, in the City Council Chambers. He stated that all items that can be appealed under 9-5.2509 of the Antioch Municipal Code must be appealed within five (5) working days of the decision. The final appeal date of decisions made at this meeting is 5:00 p.m. on Thursday, August 9, 2012.

ROLL CALL

Present:Commissioners Langford, Azevedo, Westerman, Motts, Sanderson
Vice Chair Bouslog and Chairman BaatrupAbsent:NoneStaff:Senior Planner, Mindy Gentry
City Attorney, Lynn Tracy Nerland
Minutes Clerk, Cheryl Hammers

PLEDGE OF ALLEGIANCE

PUBLIC COMMENTS

Chairman Baatrup announced that there were two new Planning Commissioners and he asked each new Commissioner to introduce themselves and give some background. Virginia Sanderson said that she was a recent resident of Antioch and a litigation attorney in San Francisco and Kerry Motts said that he is a lifelong resident of Antioch and recently completed a degree.

City Attorney Nerland added that these folks volunteer with no compensation, only a desire to give back to the community.

CONSENT CALENDAR

1. Approval of Minutes: July 18, 2012

On motion by Commissioner Azevedo, and seconded by Vice Chair Bouslog, the Planning Commission approved the Minutes of July 18, 2012.

AYES:	Bouslog, Baatrup, Azevedo, Westerman, Motts, Sanderson
NOES:	None
ABSTAIN:	Langford

<u>1</u> 8-15-12 ABSENT: None

END OF CONSENT CALENDAR

CONTINUED PUBLIC HEARINGS

2. UP-12-01 – Compass Commercial is requesting a use permit for a 24 hour convenience store located at 1708 – 1710 A Street (APN: 067-243-031).

Commissioner Langford clarified with Senior Planner Gentry that this item has been continued once again to flush out items with the applicant.

On Motion by Commissioner Westerman and seconded by Commissioner Azevedo, the Planning Commission continued UP-12-01 to August 15, 2012.

AYES:	Baatrup, Bouslog, Langford, Azevedo, Westerman, Motts, Sanderson
NOES: ABSTAIN:	None None
ABSENT:	None

3. UP-12-03 – Fernandes Towing is requesting a use permit for a towing storage yard and pickup facility for vehicles located at 437 "O" Street (APN: 066-124-003).

CA Nerland interjected that the Planning Commission has two new commissioners tonight who have both reviewed information on the project and are now ready to proceed to hear the project.

Commissioner Sanderson and Commissioner Motts both said that they have reviewed all materials and feel comfortable to proceed.

Commissioner Langford said that he was absent at the last meeting but that he has read the reports and feels comfortable to proceed.

SP Gentry provided a summary of the staff report dated July 26, 2012.

Vice Chair Bouslog discussed with SP Gentry the fencing options on the attachments.

Commissioner Azevedo questioned staff about project specific condition 27 no longer being applicable to which SP Gentry said that it is actually project specific condition 28 in the new resolution and that staff is making recommendations on the landscape plan.

Commissioner Langford discussed with SP Gentry the option for galvanized, painted or coated fencing and that the Planning Commission can condition the project beyond what is in the staff report.

OPENED PUBLIC HEARING

Applicant, Mike Fernandes, said that he has done research and that the one hundred feet of wrought iron fence would cost him approximately \$20,000.00 so that if he can't put up cyclone with slats that he will have to back out of the deal.

Eric Rehn handed the Planning Commissioners a few items including pictures. He said that applicant is currently in contract to purchase the property for \$200,000.00, that the property is deteriorated with homeless there, that Mike will spend a lot of money to fix up the property, and that the breaking point is the excessive tenant improvements. He said that the fence applicant wants is very common in the area and that while there is another fence of wrought iron required ten years ago, he feels there should be a single standard for the area and that Antioch has many vacancies and needs to make it easier to do business in the City.

Commissioner Langford asked applicant if given the setback for the fence if there would be an electric gate to which applicant said that possibly in the future. Commissioner Langford then asked if towing would be done with flatbeds or if there would be cars towed from behind a tow truck and voiced his concern with making sure cars are all off of the roadway and that a motorized gate would allow the driver to pull all the way in. Applicant said he is fine with moving the gate from 20 feet to 30 feet from the property line.

CLOSED PUBLIC HEARING

Chairman Baatrup asked staff if Mr. Scotto's project was looked at given his public testimony at the last hearing to which SP Gentry stated there was not time to consider that resolution.

Chairman Baatrup then confirmed with staff that there was no requirement for ornamental or wrought iron.

Commissioner Langford said that after reviewing the project and visiting the site, Mr. Scotto still has a chain link fence on the side of his property with more of a storefront, not a tow yard. He said that as long as applicant moves the gate back for a safe approach he does not have anything against slats and chain link fence.

Commissioner Westerman concurred and said that for this applicant, chain link fence with slats is acceptable and is an improvement to the area.

Commissioner Azevedo said that while he cannot speak for what was previously done, that since Mr. Scotto's fence we have design guidelines, that expectations do change, and that if there is nothing in the guidelines to prohibit chain link with slats he has no problem recommending chain link fence with slats.

Chairman Baatrup asked staff if there was a color requirement for the slats given Mr. Rehn's pictures showing slats to be redwood. SP Gentry said that there was no color requirement. Applicant interjected that they can match the fence. Chairman Baatrup said that he would prefer a neutral color maybe brown with no greens, whites or patterns.

Commissioner Motts concurred and stated that he has the same type of fence on his property downtown.

Vice Chair Bouslog said that while he is all for a wrought iron fence, he feels that as a City they need to do a better job identifying what fences go in what areas.

Commissioner Langford clarified with staff that the barbed wire on top would be going away.

Applicant interjected that he will put in landscaping but that he will be putting up a new fence with barbed wire on top.

It was decided by the Planning Commission to reopen the public hearing.

REOPEN PUBLIC HEARING

Commissioner Langford asked applicant what the height of the fence would be to which applicant said that the corporation yard has seven feet with one foot of barbed wire but that he would be agreeable to going down to six feet with the barbed wire.

Commissioners Langford and Azevedo and Chairman Baatrup discussed the barbed wire being straight or at a 45 degree angle.

Commissioner Langford clarified with staff that the corporation yard fence was seven feet high.

Commissioner Azevedo said that given Mr. Scotto doesn't have assets in his parking lot 24 hours a day and that he has a fence with spikes, that applicant needs some type of protection for his assets. He said that chain link fencing is most cost effective but that he would prefer a 45 degree angle.

Applicant stated that with his fence on the north side, if it were put on the property line with a 45 degree angle, it would extend over his neighbor's property to which Commissioner Langford stated that the 45 degree would go back into applicant's property.

Mr. Rehn said that given that they are currently in escrow, they are requesting a decision today because more delay is making it tough to keep this deal together.

RECLOSE PUBLIC HEARING

Commissioner Langford made a motion to approve and clarified with staff changing the gate from 20 feet to 30 feet back and adding a Specific Condition 38 given a condition

for fencing was left off for the Planning Commission to write.

RESOLUTION NO. 2012-**

On Motion by Commissioner Langford and seconded by Commissioner Azevedo, the Planning Commission approved UP-12-03, subject to the following:

- Conditions 1-29 as written.
- Condition 30 to be changed as follows: "The vehicular gate on "O" Street shall be relocated to be at least 30' behind the sidewalk.
- Conditions 31-37 as written.
- Add Condition 38 to read "The chain link fence shall be replaced and shall have vinyl clad fence fabric, pots, top rails and hardware. The barbed wire shall be on top at a 45 degree angle, 3 stranded, facing toward the property. Slats shall be as close in color to the corporation yard as possible. Chain link fence to be seven feet high.

AYES:	Bouslog, Baatrup, Langford, Azevedo, Westerman, Motts, Sanderson
NOES:	
	None
ABSTAIN:	None
ABSENT:	None

ORAL COMMUNICATIONS

CA Nerland said that to be respectful of the summer months would there be a quorum for the August 15th meeting to which Commissioner Westerman said that he would not be present but all other Commissioners indicated that they would be present at that meeting.

WRITTEN COMMUNICATIONS

None.

COMMITTEE REPORTS

Commissioner Azevedo said that Transplan still has not met.

ADJOURNMENT

Chairman Baatrup adjourned the Planning Commission at 7:20 p.m.

Respectfully Submitted, Cheryl Hammers

STAFF REPORT TO THE PLANNING COMMISSION FOR CONSIDERATION AT THE MEETING OF AUGUST 15, 2012

Prepared by:	Vivian Kahn, FAICP, Dyett & Bhatia
Reviewed by:	Tina Wehrmeister, Community Development Director 🍌
Date:	August 6, 2012
Subject:	Proposed Zoning and General Plan amendments for 2007 – 2014 Housing Element Implementation Program

RECOMMENDATION

It is recommended that the Planning Commission receive public comment and provide direction to City Staff and the Consultant on a set of draft amendments to the City Zoning Ordinance (Antioch Municipal Code Title 9, Chapter 5) and zoning map, as well as a draft amendment to the 2003 General Plan, in order to implement policies of the 2007 – 2014 Housing Element.

BACKGROUND

The City of Antioch has adopted a Housing Element for the 2007 – 2014 planning period as part of its General Plan. The Housing Element establishes a comprehensive program for implementing Antioch's housing policies and bringing the City into full compliance with State law. The actions that the Housing Element proposes to undertake to implement Housing Element policies include a variety of amendments to the Zoning Ordinance (Antioch Municipal Code Title 9, Chapter 5), ranging from relatively straightforward text changes to make the regulations consistent with State density bonus requirements to the establishment of new zoning districts and programs to accommodate new dwelling units.

The Association of Bay Area Governments (ABAG) calculated Antioch's Regional Housing Needs Allocation (RHNA) for the seven-year planning period to be 2,282 units, including 516 very low-income and 339 low-income units. However, because the Housing Element for the previous (1996 – 2006) planning period did not identify enough sites to accommodate the entire allocation of very-low and low-income units, the City's adjusted RHNA increased to 3,310 units. After accounting for projects that had received permits from the City or were under construction, the Housing Element calculated that the City needed to find sites to accommodate 1,784 low and very low-income units.

Because the City was unable to find enough land to meet its share of the regional need for lower-income units, it will need to amend its existing zoning ordinance to allow some residential projects to be approved without a use permit or planned development approval.

The City hired Dyett & Bhatia (the Consultant) to translate the specific proposals in the Housing Element program into regulations and procedures. The major focus of the Consultant's work is to create a user-friendly, legally adequate, and effective set of provisions that will accommodate the units needed to meet the City's housing allocation in a manner that will emphasize building placement, the framing of public space, and promoting a pedestrian-oriented environment.

<u>2</u> 8-15-12 The Consultant conducted a series of interviews with City staff and officials in order to find out what they identify as the major problems with the City's existing land use and development regulations. Opportunities to participate in the interview process through interviews and by e-mail were also extended to a list of developers, property owners, and community groups that City staff identified as having potential interest in the project or relevant expertise.

Based on the input from these interviews, as well as review and analysis of the 2007 – 2014 Housing Element, the current Zoning Ordinance, and the Citywide Design Guidelines, the Consultant prepared a paper with findings and recommendations for zoning amendments to address the following issues:

- Adequate Housing Sites
- Design and Development Standards and Guidelines
- Residential Parking Requirements
- Development Bonuses and Incentives
- Emergency, Transitional, and Supportive Housing
- Zoning for Employee and Farmworker Housing

For each issue, the consultant presented options for how to implement the policies of the Housing Element through the zoning ordinance to be consistent with State law. The Planning Commission considered the various options and made recommendations on each topic at its meeting on February 1, 2012. Based on the Planning Commission's recommendations, the Consultant revised the issues and options paper for the City Council's consideration at its April 10, 2012 meeting. The Council affirmed all of the Planning Commission's recommendations.

The consultant has broken down the zoning amendments that are needed into three components that the City can consider in turn:

- <u>Module 1: Districting Amendments</u>. Two new multi-family residential districts would be created and mapped in order to provide the housing sites that the City needs to meet its share of the RHNA for lower-income units. In addition, an overlay district would be created in order to provide adequate sites for emergency shelters. Finally, a general plan amendment would modify the High Density Residential designation of the 2003 General Plan to allow adequate density to accommodate the new multi-family districts.
- <u>Module 2: Use Regulations and Affordable Housing Provisions</u>. These amendments would ensure consistency with State law for protected uses such as transitional and supportive housing. They would also update the City's provisions on density bonuses for affordable housing to be consistent with current State law.
- <u>Module 3: Development Standards</u>. These amendments would ensure the design compatibility and quality of new residential development. A strong set of development standards would complement the provisions of Module 1 that would allow multi-family residential development by right in certain zones.

The focus of the current meeting is consideration of the first group of zoning amendments that the Consultant has prepared to achieve adequate sites for affordable housing units and emergency shelters. These amendments include:

- Creating a new district that allows multi-family residential development by right at a minimum density of 20 units per acre. Rezoning two sites totaling approximately eight acres to this new zone.
- Creating a new district with a minimum density of 30 units per acre where a use permit or planned development approval is required for all or some units. Rezoning 21.5 acres to this district.
- Creating a new overlay district where emergency shelters would be allowed by right. Applying this district to site two sites: one consisting of 1.6 acres on the northeast corner of Delta Fair and Century Boulevard, and the other occupying 14.8 acres northeast of the intersection of Wilbur Avenue and Fulton Shipyard Road.
- Adding a definition of "emergency shelter" to the ordinance and developing standards that apply to emergency shelters wherever they are permitted or conditionally permitted in the city.
- An amendment to the General Plan to increase the maximum targeted density for the High Density Residential land use designation up to 35 units per acre.

The zoning and general plan text amendments are included as Attachments A and B, respectively, to this report.

Additional explanation of each of these amendments, and how they will serve to implement Housing Element policies and State requirements, follows.

DISCUSSION

1. Redistricting to Accommodate Adequate Housing Sites

To meet the requirements of State law, the City of Antioch needs to demonstrate that it has sufficient sites available to accommodate 1,784 units for lower-income households. The law provides cities with several options for complying with the requirement to accommodate their share of the region's need for lower-income units. One approach is to rezone sufficient land to accommodate their allocation for lower-income units at the so-called "default density," which is 30 units per acre for Antioch and other suburban cities with more than 100,000 population. If a city is unable to identify enough sites where housing could be built to meet its allocation of lower-income units at this density, it must amend its zoning ordinance and map to accommodate 100 percent of the unmet need for low- and very low-income housing on sites where development is allowed by right at a density of 20 units per acre. In addition, at least 50 percent of the very low and low-income need must be on sites zoned exclusively for residential use.

The issues and options paper presented two different approaches that the City could take to accommodate its share of the region's need for lower-income units. The approach that the Planning Commission recommended and the City Council affirmed was to rezone 59.47 acres at a minimum density of 30 units per acre and continue to require a use permit or planned development approval for all or some units. Development on these sites would be subject to approval of a conditional use permit, and could also be subject to design review, but State law would not allow the City to impose conditions of approval on such permits that would reduce densities.

The selected approach includes accommodating a significant proportion of the City's need for affordable housing on sites in the Hillcrest Station Area, which can accommodate up to 38 units per acre as proposed in the Station Area Plan approved in 2009. Developers who include affordable units would be entitled to up to 35 percent higher densities, more than 40 units per acre, under the State's density bonus law.

The Hillcrest Station Area Plan designates 38.2 acres of land as "Residential TOD," a designation that allows residential densities at a minimum of 20 and maximum of 40 units per acre. Figure 1 shows the location of this Residential TOD area. The site is already zoned P-D, Planned Development District. Pursuant to Article 23 of the Zoning Ordinance, any development on a site zoned P-D requires Planning Commission and City Council approval of a development plan and must also be consistent with any applicable specific plans. In this case, the applicable specific plan is the Hillcrest Station Area Plan, so the existing P-D zoning ensures that any development be of the type and intensity specified by the plan. No zoning amendments are necessary to allow this site to accommodate the needed residential units. However, information about this site (referred to as Site 1) is included in this report for reference.

Most of the remaining balance of the City's housing need can be accommodated on other sites that would be rezoned to conditionally permit multi-family development and require a minimum density of 30 dwelling units per acre. The Planning Commission recommended and the City Council affirmed the selection of several sites for rezoning to a new minimum-30-units-per-acre residential district. These sites include Site 2 on Holub Lane, and Sites 3a and 3b at Delta Fair Boulevard and Century Boulevard. Details about these sites are provided in Table 1; their locations are shown on Figures 2 and 3, following the table.

The Consultant recommends providing a range of allowable density in order to not overly prescribe development, but keeping this range narrow. The minimum density of 30 units per acre would constitute the bottom of the range while the maximum allowable density could be on the order of 35 units per acre. In the draft regulations, this district is named R-35 High Density Residential, consistent with the convention in the Antioch code of naming residential districts according to the upper end of the allowable density range.

To accommodate the remainder of the residential units, two additional sites would be rezoned to allow residential development with a minimum density of 20 units per acre by right. This means that the City would not be able to require a use permit, but projects could still be subject to design review. In the draft regulations included with this report, a new base zoning district called R-25 would require residential development to achieve a minimum density of 20 units per acre and allow up to 25 units per acre. The sites proposed for rezoning to R-25 are detailed in Table 1; their location is shown in Figures 4 and 5.

The land area and number of dwelling units that each site could contribute to meeting the City's RHNA is presented in Table 1 below.

TABLE	TABLE I: SITES PROPOSED FOR	D FOR REZON	ING TO	REZONING TO MEET SHARE OF RHNA			
Site #	Address/ Location	APN	Acres	Current Zoning (and applicable specific plans)	Proposed Zoning	Proposed Zoning Description	Potential Capacity (Units)
_	Hillcrest Station Area Specific Plan (various addresses)	Various	38.2	P-D Planned Development District (Residential TOD in Hillcrest Station Area Plan)	P-D Planned Development District (1)	Planned Development consistent with Hillcrest Station Area Specific Plan Residential TOD designation, 20 - 40 du/ac.	1,000 (2)
2	1841 Holub Lane Holub Lane Holub Lane	051 200 037 051 200 038 051 200 039	4.4 5.0 5.7	PBC Planned Business Center	R-35	Residential with CUP. Min. 30 du/ac; max. 35 du/ac.	453
3a	Delta Fair Blvd. & Century Blvd.	074 080 034	4.8	MCR Mixed Residential/ Commercial (Western Gateway Focus Area)	R-35	Residential with CUP. Min. 30 du/ac; max. 35 du/ac.	144
ЗЬ	Delta Fair Blvd. & Century Blvd.	074080029 074080028	0.5	C-3 Regional Commercial District	R-35 + ES Overlay	Residential with CUP. Min. 30 du/ac; max. 35 du/ac + Emergency Shelter Overlay (3)	48
4	810 Wilbur Avenue 701 Wilbur Avenue	065 110 006 065 110 007	2.5	R-6 Single Family Residential	R-25	Residential with 20 du/ac by right. Min. 20 du/ac; max. 25 du/ac.	108
5	620 Tregailas Road	068 251 012	2.5	R-6 Single Family Residential	R-25	Residential with 20 du/ac by right. Min. 20 du/ac; max. 25 du/ac.	50
Total			67.6				1,803
Notes: 1. No 1 2. Stati 3. ES E	es: No zoning change needed. This site included for reference. Station Area Plan allows 20-40 units per acre. Potential projec ES Emergency Shelter Overly described in subsequent section.	his site included 40 units per acre. y described in sub	for referet Potentia	included for reference. . per acre. Potential projected capacity assumes development at about 26 units per acre. bed in subsequent section.	development at abo	ut 26 units per acre.	

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Figure 1: Site 1: Residential TOD, Hillcrest Station Area Plan

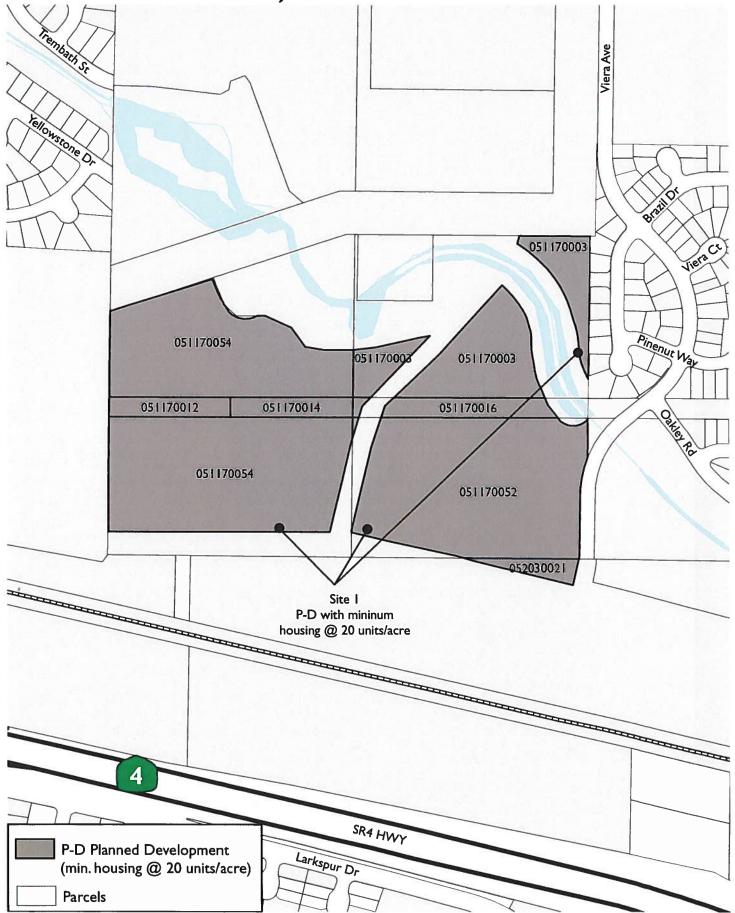




Figure 3: Proposed Rezoning Sites 3a & 3b Site 3b R-35 High Density THE A Residential with **Emergency Shelter** Overlay SR4 HW 074080034 Site 3a R-35 High Density Residential Silva St Belle Dr DELTA FAIR BLVD Kennedy Way R-35 High Density Residential Desrys Blvd Regina Ct Eisenhower Way (30-35 du/acre) Emergency Shelter Overlay Parcels Antioch City Limits





The new R-25 and R-35 high-density residential districts would be effected through amendments not only to the zoning map but also to the text of the zoning ordinance. These text amendments are provided in Attachment A.

Draft purpose statements for the new districts would be added to Section § 9-5.301, Districts Established and Defined, in Article 3, Establishment of Districts.

Development standards for the new districts would be added to the table in Article 6: Height And Area Regulations And Table. The draft regulations attached here maintain the same maximum height, 45 feet, used for the existing R-20 District, because this height is more than adequate height to achieve the target densities. Use regulations for the new districts would be established in Article 38, Land Use Regulations. These proposed amendments will be described in detail in a subsequent report for Planning Commission at a meeting in September or October.

2. General Plan Amendment to Accommodate Adequate Housing Sites

The City of Antioch's 2003 General Plan includes land use designations that establish the land uses and development patterns envisioned for different areas of the city. The plan includes five residential land use designations, the most intensive of which, High Density Residential, allows up to 20 units per gross developable acre. The density range for this designation is not sufficient to accommodate the type of development needed for Antioch to meet its share of the RHNA. The description of the High Density Residential designation in the plan states that typically, residential densities will not exceed 16 to 18 dwelling units per acre for standard apartment projects, though projects with extraordinary amenities may achieve the maximum allowable density.

The Consultant recommends that the High Density Residential designation be amended to describe densities of up to 35 units per acre. Such an amendment would not mean that every zoning district that corresponds with High Density Residential has to allow up to 35 units per acre. Rather, specific density ranges within the High Density Residential designation can be established for each zoning district. For example, the existing R-20 district, which references the High Density Residential designation, would continue to have a density limit of 20 units per acre, while the new R-35 could allow up to 35 units per acre.

Draft language amending the description of the High Density Residential designation 2003 General Plan is included in Attachment B. Though not included in the draft, the description of the height and FAR of the High Density Residential may also need be revised to reflect and complement the higher maximum density.

3. Emergency Shelters

SB 2 amended the Government Code to require cities and counties to explicitly recognize emergency, transitional, and supportive housing in their zoning regulations and adopt provisions intended to remove obstacles to providing emergency shelters, transitional housing for those who were formerly homeless, and supportive housing accommodating persons with disabilities. Because Antioch does not have sufficient facilities to meet the identified need for 124 emergency shelter beds, it must identify a zone or zones where at least one year-round shelter can be established by right.

The Zoning Ordinance currently allows emergency shelters to be established in industrial districts subject to a use permit. The Housing Element proposed to amend the Ordinance to

allow emergency shelters by right on a set of three vacant City-owned properties near Delta Fair and Century Boulevards. These include a 4.8-acre parcel (Site 3a) on the south side of Delta Fair Boulevard that the Bay Area Rescue Mission has been considering for development as a transitional housing facility, along with two smaller parcels (Site 3b) on the northwest and northeast corner of the intersection.

In February 2010, the Planning Commission proposed to rezone the 4.8-acre parcel (Site 3a) for exclusively residential use. This designation would allow development of transitional or supportive housing but not an emergency shelter, which is typically classified as a public or community service use.

As shown on Figure 3, the Consultant recommends applying the new R-35 High Density Residential zone to all three parcels (3a and 3b) in order to accommodate multi-family housing, including transitional housing. In addition, the Emergency Shelter (ES) Overlay District would be applied to the two smaller parcels on the northeast corner of the intersection (Site 3b). Such an overlay designation would allow a shelter to be developed by right, subject to objective standards. The land area of the two parcels with the ES Overlay would total 1.6 acres.

At its February 2012 meeting, the Planning Commission directed that the overlay district include an additional site or sites with an area of one-half acre or more located in the M-1 (Light Industrial) District to accommodate the balance of the need for emergency housing.

Staff has identified a set of parcels near the intersection of Wilbur Road and Fulton Shipyard Road as the additional site where the ES Overlay District could be applied. The site is herein referred to as Site 6 and its location is indicated on Figure 4. It comprises 10 parcels ranging in size from 0.2 acres to 2.8 acres and together totaling 14.8 acres. The properties are currently developed with a variety of light industrial, warehousing and auto-related uses, along with surface parking.

The site is considered appropriate to accommodate an emergency shelter because it is a reasonable walking distance from downtown Antioch and is not surrounded by heavy industrial or 24-hour uses that could negatively impact shelter guests. Because the site does not directly abut any residential properties, potential impact on residential uses will be minimized.

The code would continue to allow emergency shelters elsewhere in industrial zones with a use permit.

Site #	Address/ Location	APN	Acres	Current Zoning	Proposed Zoning
3Ь	Delta Fair & Century Blvds.	074080029	1.1	C-3 Regional Commercial	R-35 + ES
		074080028	0.5	District	Overlay
6	Various parcels northeast of i and Fulton Shipyard Road, tot			5	ES Overlay
	511 Wilbur Ave	065040031	2.8	M-I Light Industrial District	
	521Wilbur Ave	065040025	1.0	M-1 Light Industrial District	ES Overlay
	607 Wilbur Ave	065040006	5.1	M-I Light Industrial District	
	701 Fulton Shipyard Rd	065040020	0.2	M-1 Light Industrial District	
	715 Fulton Shipyard Rd	065040021	0.3	M-1 Light Industrial District	
	725 Fulton Shipyard Rd	065040009	1.0	M-I Light Industrial District	7
	729 Fulton Shipyard Rd	065040030	1.3	M-1 Light Industrial District	
	801 Fulton Shipyard Rd	065040018	0.7	M-I Light Industrial District	
	815 Fulton Shipyard Rd	065040027	1.4	M-1 Light Industrial District]
	Fulton Shipyard Rd	065040016	1.0	M-I Light Industrial District	
Total:		-	16.4		

In addition to mapping the new ES Overlay District, a number of zoning text amendments will be necessary to create the new district and establish regulations for it.

The draft amendments presented in Attachment A include a new definition of "emergency shelter" to be located in Article 2: Definitions. They also include a set of standards for emergency shelters to be located in Article 38: Land Use Regulations. State law permits jurisdictions to establish standards for emergency shelters. The draft standards attached to this report address both the development and operation of shelters, and include:

- Maximum number of beds/residents.
- Minimum area devoted to waiting and intake areas.
- Requirement that the operator submit a management plan.
- Requirement for the presence of security personnel whenever a shelter is in operation.
- Limitations on the extent of outdoor activities.
- Basic performance standards for lighting and noise.
- Allowance, but not requirement, that shelters include services and common facilities such as recreation rooms, laundry facilities, cooking areas, childcare facilities, and counseling services.

In addition, automobile and bicycle parking requirements for shelters are included in Article 17, Parking Requirements. The recommended ratios are based on a study and comparison of other cities' standards and actual parking provision and utilization at several Bay Area shelters.

The proposed development, operational, and parking standards will complement the by-right allowance for emergency shelters in the new overlay zone. The standards would also apply to any shelter in that is developed in a location where a use permit is required for emergency shelters. The standards can help ensure that shelters are adequately designed and operated and that impacts on surrounding uses/community are minimized.

Summary and Recommendations

It is recommended that the Planning Commission consider the proposed zoning and general plan amendments and provide direction to Staff and the Consultant, who will incorporate the Commission's feedback into a formal rezoning proposal that will be reviewed as required by the California Environmental Quality Act and noticed for public hearing.

ATTACHMENTS

- A. Draft text amendments to Chapter 5, Zoning, of the Municipal Code
- B. Draft amendment to the General Plan
- C. Adopted 2007-2014 Housing Element available on-line at:

http://www.ci.antioch.ca.us/CityGov/CommDev/PlanningDivision/Housing-Element-docs.htm

ATTACHMENT "A"

ATTACHMENT A: DRAFT AMENDMENTS TO ZONING ORDINANCE

Proposed insertions are indicated with <u>underlined</u> text; proposed deletions are indicated with strikeout text.

ARTICLE 2: DEFINITIONS

§ 9-5.203 DEFINITIONS.

For the purpose of this chapter, the following definitions shall apply unless the context clearly indicates or requires a different meaning.

. . .

EMERGENCY SHELTER. A temporary, short-term residence providing housing with minimal support services for homeless families or individual persons where occupancy is limited to six months or less, as defined in Section 50801 of the California Health and Safety Code. Medical assistance, counseling, and meals may be provided.

. . .

ARTICLE 3: ESTABLISHMENT OF DISTRICTS

§ 9-5.301 DISTRICTS ESTABLISHED AND DEFINED.

. . .

(E) *R-20 Medium High and High Density Residential District*. These districts allow multiple- family densities of 11 to 20 dwelling units per gross developable acre respectively. The districts are consistent with the High Density Residential General Plan Designation of up to 20 dwelling units per gross developable acre and with any Focused Planning Area designated by the General Plan. Higher densities may be allowed where measurable community benefit is to be derived such as the provision of senior housing or low to moderate income housing units as specified within this chapter and pursuant to applicable requirements of State law.

(F) *R-25 High Density Residential District*. This district allows multiple-family development at a minimum density of 20 and a maximum density of 25 dwelling units per gross acre. This district is consistent with the High Density Residential General Plan Designation of up to 35 dwelling units per gross developable acre and with any Focused Planning Area designated by the General Plan. Higher densities may be allowed where measurable community benefit is to be derived, such as the provision of senior housing or low to moderate income housing units as specified in this chapter and pursuant to applicable requirements of State law. Typical development would include multiple-family dwellings on sites that create an attractive and highquality living environment and include amenities such as usable open space.

(G) *R-35 High Density Residential District.* This district allows multiple-family development at a minimum of 30 and maximum of 35 dwelling units per gross acre. This district is consistent with the High Density Residential General Plan Designation of up to 35 dwelling units per gross developable acre and with any Focused Planning Area designated by the General Plan. Higher densities may be allowed where measurable community benefit is to be derived, such as the provision of senior housing or low to moderate income housing units as specified in this chapter and pursuant to applicable requirements of State law. Typical development would include multiple-family dwellings on sites that create an attractive and highguality living environment and include amenities such as usable open space.

• • •

(CC) ES Emergency Shelter Overlay District. This overlay district provides sites suitable for the development of Emergency Shelters. It allows Emergency Shelters by right when they are developed in accordance with a set of standards and requirements. The allowance for emergency shelters supersedes any land use regulation for shelters of the base zone; otherwise, all regulations of the base zone apply.

ARTICLE 6: HEIGHT AND AREA REGULATIONS AND TABLE

§ 9-5.601 INTRODUCTION.

The following chart and text are adopted as the city's basic height and area regulations. First find the appropriate zoning district on the left hand side of the table. Read across the chart opposite the specific zone in question and the height or area requirement for that zone, or a number, will appear in the appropriate column. If a number appears in the column, the requirement is listed by that number in the following listing of footnotes.

HEIGHT,	AREA &	SETBAC	K REG	ULATI	ONS FOF	RPRIMARY	STRUCTU	RE			
Zone	Maxim um Height Feet ^b	Minim um Buildi ng Site Sq. Ft.	Minim Lot Wi Feet Com er		Maxim um Lot Covera ge	Minimum Density Required (Units per Gross Developabl e Acre)	Maximu m Density Allowe d <u>(Units</u> per Gross Develop able Acre ^d	Front Yard Mini mum m	Minim Side Y Requir Feet ^c Corn er	ard	Minim um Rear Yard Requir ed in Feet
RE	TO BE D	DETERMI	NED BY	CITY	COUNCIL	, THROUGH	PLANNED	DEVEL	OPMEN	NT PRO	CESS
RR	TO BE D	DETERMI	NED BY	CITY	COUNCIL	THROUGH	PLANNED	DEVEL	OPMEN	NT PRO	CESS
R-4	35	6,000	65	60	40%	<u>NA</u>	4 du/acre	f	f	5 ft.	20 ft.
R-6	35	6,000	65	60	40%	<u>NA</u>	6 du/acre	f	f	5 ft.	20 ft.
R-10	45	6,000	65	60	40%	<u>NA</u>	10 du/acre	f	f	5 ft.	10 ft.
R-20	45	20,000	70	70	40%	<u>NA</u>	20 du/acre	f	f	5 ft.	10 ft.
<u>R-25</u>	<u>45</u>	20,000	<u>70</u>	<u>70</u>	<u>50%</u>	<u>20 du/ac</u>	<u>25 du/ac</u>	<u>f</u>	<u>f</u>	<u>5 ft.</u>	<u>10 ft.</u>
<u>R-35</u>	<u>45</u>	20,000	<u>70</u>	<u>70</u>	<u>50%</u>	<u>30 du/ac</u>	<u>35 du/ac</u>	<u>f</u>	f	<u>5 ft.</u>	<u>10 ft.</u>
РВС	35	20,000	65	60	35%	<u>NA</u>	0	f	f	0 ft.	0 ft.
C-0	35	20,000	65	60	35%	<u>NA</u>	0	f	f	0 ft.	10 ft.
C-1	35	20,000	65	60	35%	<u>NA</u>	0	f	f	0 ft.	10 ft.
C-2	35	20,000	65	60	35%	<u>NA</u>	0	f	f	0 ft.	10 ft.
C-3	70	20,000	65	60	35%	<u>NA</u>	0	f	f	0 ft.	10 ft.
MCR ^j	45	6,500	65	60	50%	<u>NA</u>	20 du/acre	f	f	5 ft.	10 ft.
RTC ¹	50	2,500	25 g	25 g	100%	NA	20 h	0 i	0 i	0 ft.	0 ft.
RTR-10	45	3,500	45	45	50%	<u>NA</u>	12	15	10	5 ft.	15 ft.

Zone	Maxim um Height Feet ^b	Minim um Buildi ng Site Sq. Ft.	Minim Lot W Feet Corn	um idth in Interi	Maxim um Lot Covera ge	<u>Minimum</u> <u>Density</u> <u>Required</u> (Units per <u>Gross</u> <u>Developabl</u> <u>e Acre</u>)	Maximu m Density Allowe d <u>(Units</u> per Gross Develop able Acre ^d	Front Yard Mini mum	Minim Side Y Requin Feet ^e Corn	ard red in Interi	Minim um Rear Yard Requir ed in Feet
RTR-20	45	20,000	er 100	or 100	50%	NA	20	15	er 10	or 5 ft.	10 ft.
WF	45	6,500	60	60	60%	NA	0	0	0	0 ft.	0 ft.
M-1	45	40,000	100	100	50%	NA	0	f	f	0 ft.	0 ft.
M-2	70	40,000	100	100	50%	NA	0	f	f	0 ft.	0 ft.
HPD	TO BE D	DETERMI	NED B	Y CITY	COUNCII	THROUGH	PLANNED	DEVEL	OPME	NT PRO	CESS
PD	TO BE I	DETERMI	NED B	Y CITY	COUNCII	L THROUGH	PLANNED	DEVEL	OPME	NT PRO	CESS
RRMP						L THROUGH ICLE 41 OF T				NT PRO	CESS
TOD	TO BE I	DETERMI	NED B	Y CITY	COUNCII	L THROUGH	PLANNED	DEVEL	OPME	NT PRC	CESS
H	70	SAME A	AS C-0 2	ZONE ^k							
OS	NA	NA	NA	NA	NA	<u>NA</u>	NA	NA	NA	NA	NA
S	TO BE I	DETERMI	NED B	Y CITY	COUNCII	L THROUGH	PLANNED	DEVEL	OPME	NT PRO	CESS
SH	SAME A	S UNDER	RLYING	G BASE	ZONE						
Τ	SAME A	S UNDEI	RLYING	G BASE	ZONE						
buildings, the front y ^b Height the lot cov the specifi towers, fir smokestac	the minim ard require shall mean rered by th ed height l e and hose ks, flag po	um require ements, bu n the vertice e structure limitation s towers, o oles, radio	ed front at not les cal dista e, exclud shall inc bservati towers,	yard for ss than since from ling belo clude the on tower equipme	main buil x feet from the avera w ground spires, be rs, distribuent penthou	ed frontage lots dings shall be in the property ge level of the basements, to lfries, cupolas tion and transr uses encompas in height, unle	the average line. highest and the topmost and domes nission tow sing less th	of the in l lowest p t point of of church ers, lines an 20% c	point of the roo hes, mon and po of total r	that por f. Excep numents les, chin oof area	tion of bions to , water nneys, and less
being divi	ded for inc	lividual bu	uilding e	nvelope	5.	ondominium p		-		ect where	e land is
the other s also apply feet, which	ide yard ca to all two h parcel wa ecorder pri	an be five -story sing as under o or to April	feet. Tl gle-fami ne owne 111, 193	he 10 foo ly reside ership or 50, wher	ot side yard ntial lots. is shown a the owne	e side yard of d area shall ren On any parcel as a lot on any r thereof owns but in no case	nain as unro of land of a subdivision no adjoinin	estricted an averag n map file ng land, t	open are ge width ed in the he widt	ea. This of less t office office of	shall than 50 of the

HEIGHT,	AREA &	SETBAC	K REG	ULAT	ONS FOR	R PRIMARY	STRUCTU	JRE		
				idth in Interi or hall be r		Minimum Density Required (Units per Gross Developabl e Acre) r landscaping type of street a			Minimum Side Yard Required in Feet ^c Corn Interi er or ess and egress d ws:	Minim um Rear Yard Requir ed in Feet
	-1	Non-resi	dential a	and mult	i-family u	ses.				
		Collecto Local str (Note: M	r street: reet: mi <i>lodificai</i>	minimu nimum 2 tions to 1	ım 25 foot 20 foot setl	setback with 2 back with 20 fo num setback re	25 foot land oot landsca	scaping. ping.	n all frontages. considered as p	art of
	-2	Single a	nd two-f	family d	welling us	es.				
		 Arterial street: minimum 30 foot setback with 30 foot landscaping on all frontages. Collector street: minimum 25 foot setback and landscaping for front yard and 10 foot street sideyard setback with landscaping. Local street: minimum 20 foot front yard setback with 20 foot of landscaping and 10 foot street sideyard with landscaping. 								
		n with fror	tage in	excess o	f the minin	mum lot width	shall reflec	ct the pat	tern of building	widths in
	the area b					Santa Fe Railro per acre provi		eet, Seco	nd Street, and "I	E" Street,
	-1	The resi commer			rt of a mix	ed use develop	oment with	the entire	e first floor devo	oted to
	-2	The prop resident				es public amer	nities as des	cribed in	§ 4 (relating to	
	-3					it approval fro		ning Com	mission.	
ⁱ Build	ings in the					property line e	-	_		
	-1				te outdoor hird of the		azas, provid	led that s	uch setbacks do	not
	-2	Courtya	rds, pro	menades	, and plaza	as located on a	ny portion	of the sit	e; and	

Maxim um Height Feet ^b	Minim um Buildi ng Site Sq. Ft.	Lot W Feet Corn	idth in Interi	Maxim um Lot Covera ge	<u>Minimum</u> <u>Density</u> <u>Required</u> (Units per <u>Gross</u> <u>Developabl</u> e Acre)	m Density Allowe d <u>(Units</u> per Gross Develop able Acre ^d	Front Yard Mini mum m	Side Y Requin Feet ^e Corn	ard red in Interi	Minim um Rear Yard Requir ed in Feet
-3	Where a	Where a setback is necessary to maintain the uniform setback of building facades.								
rst floor of	a building	g shall e	xtend fro	om propert	y line to prope	erty line exc	ept:			
-1	In setback areas for outdoor dining, plazas; and									
-2	For requ	ired veh	icular or	r pedestria	n access.					
	um Height Feet ^b -3 rst floor of -1	Maxim um Height Feet ^b -3 Where a rst floor of a building -1 In setbac	Maxim um Height Feet b Sq. Ft. -3 Where a setback rst floor of a building shall en- -1 In setback areas	Maxim um Height Feet b Sq. Ft. -3 Where a setback is neces rst floor of a building shall extend from -1 In setback areas for outd	Maxim um Height Feet um Buildi ng Site Sq. Ft. Minimum Lot Width in Feet Maxim um Lot Covera ge -3 Where a setback is necessary to marst floor of a building shall extend from propert -1 In setback areas for outdoor dining	Maxim um Height FeetMinim um Buildi ng Site Sq. Ft.Minim Minim Lot Width in FeetMaxim um Lot Covera geDensity Required (Units per Gross Developabl e Acre)-3Where a setback is necessary to maintain the unif rst floor of a building shall extend from property line to proper -1In setback areas for outdoor dining, plazas; and	Maxim um um Height FeetMinim Minim um Buildi ng Site Sq. Ft.Minimum Minimum Lot Width in FeetMaxim Maxim um Lot Covera geMinimum Minimum Um Lot Covera geDensity Allowe d (Units Developabl able Acre d1-3Where a setback is necessary to maintain the uniform setback rst floor of a building shall extend from property line to property line excDensity Allowe d (Units Developabl able acre d1-1In setback areas for outdoor dining, plazas; and	Maxim um Height FeetMinim Minim um Buildi ng Site Sq. Ft.Minimum Minimum Minimum Lot Width in FeetMaxim um Lot Units per Gross geDensity Allowe d (Units per Gross Developabl geFront Gross Developabl able Acre di um Minimum Minimum mum Lot Allowe Gross Developabl able Acre diFront Minimum mum mum able Acre di-3Where a setback is necessary to maintain the uniform setback of build rst floor of a building shall extend from property line to property line except:The setback areas for outdoor dining, plazas; and	Maxim um um Height FeetMinim Minim um Buildi ng Site Sq. Ft.Minimum Minimum Minimum Lot Width in FeetMaxim um Lot Covera geMinimum Density Required (Units per Gross Developabl e Acred)Density Allowe d (Units per Gross Able Able AcreddiMinim Minim Minim Minim Side Y Required ge-3Where a setback is necessary to maintain the uniform setback of building face rst floor of a building shall extend from property line to property line except:To represent the property line to property line except:-1In setback areas for outdoor dining, plazas; andIntervious plazas; and	$ \begin{array}{ c c c c c } Maxim \\ Minim \\ um \\ Height \\ Feet b \\ Feet b \\ \hline \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\$

ARTICLE 17: PARKING REQUIREMENTS

§ 9-5.1703.1 OFF-STREET PARKING REQUIREMENTS BY USE

OFF-STREET PARKING REQUIRED	
Use Classification	Off-Street Parking Spaces
RESIDENTIAL	
Multi-family residential	1.5 spaces per unit up to 2 bedrooms; one space to be covered
	2 spaces per unit 3 bedrooms; one space to be covered plus 1 space per 5 units for guest parking
	(Applies to all multi-family units)
Convalescent facilities	1 per 2 residents
Single-family residential (attached)	2 spaces per unit, one of which must be covered, plus 1 space per 5 units for guest parking
Single-family residential (detached)	2 spaces per unit in a garage, plus one guest parking space on the street within close proximity to the unit served
Elderly residential (Senior Housing Overlay) ^A	.75 covered space per unit, plus guest parking as determined during project review
PUBLIC AND SEMI-PUBLIC	
Clubs and lodges	1 per 100 sq. ft. of floor area which is used for assembly purposes
Use Classification	Off-Street Parking Spaces
Day care, general and preschools	1 per employee on the largest shift plus 1 per 8 children
Emergency shelters	<u>1 space per employee on the largest shift plus</u> 0.30 spaces per bed

. . .

§ 9-5.1707 BICYCLE PARKING.

(A) Bicycle parking spaces shall be provided in all districts as required by this section.

(B) The following minimum off-street bicycle parking facilities shall be required for all new or expanded developments:

(1) Office uses. One bicycle parking space for every 15 off-street vehicle parking spaces required.

(2) *Commercial, retail, wholesale, and industrial uses.* One bicycle parking space for every 25 off-street vehicle parking spaces required.

(3) *Restaurant*. One bicycle parking space for every 50 off-street vehicle parking spaces required.

(4) Restaurant (fast food). Five bicycle parking spaces per establishment.

(5) *Hospitals*. One bicycle parking space is required for every 50 off-street vehicle parking spaces required.

(6) Emergency shelters. One bicycle parking space is required for every 10 beds.

(C) For each bicycle parking space required, a stationary object shall be provided to which a user can secure both wheels and the frame of a bicycle with a six-foot cable and lock. The stationary object may be either a freestanding bicycle rack or a wall-mounted bracket, as approved by the Zoning Administrator.

(D) Bicycle parking spaces shall be located near the entrances to major tenants but out of the travelled pathway.

ARTICLE 38: LAND USE REGULATIONS

§ 9-5.3801 SUMMARY OF ZONING DISTRICTS.

The following is a summary of all zoning districts. (*Note*: The Study District (S) is not included in the proceeding chart as the ultimate land uses for such a district are not determined until all necessary studies are completed and the appropriate land use designations can be applied.)

- RE Rural Estate District: 0-2 du/acre
- RR Rural Residential District: 0-2 du/acre
- R-4 Single-Family Low Density Residential District: 2-4 du/acre
- R-6 Single-Family Low Density Residential District: 4-6 du/acre
- R-10 Medium Density Residential District: 6-10 du/acre
- R-20 Medium High Density Residential District: 11-20 du/acre
- R-25 High Density Residential District: 20 25 du/acre
- <u>R-35</u> High Density Residential District: 30 35 du/acre
- PBC Planned Business Center District
- C-0 Professional Office District
- C-1 Convenience Commercial District
- C-2 Neighborhood/Community Commercial District
- C-3 Regional Commercial District
- SP Specific Plan
- MCR Mixed Commercial/Residential District
- WF Urban Waterfront District
- OS Open Space/Public Use District
- M-1 Light Industrial District

M-2 Heavy Industrial District

- H Hospital/Medical Center Overlay District
- RTC Rivertown Retail District
- RTR-10 Rivertown Residential Low Medium Density 6-10 du/acre
- RTR-20 Rivertown Residential High Density: 13-20 du/acre
- PD Planned Development District
- HPD Hillside Planned Development District
- T Manufactured Housing Combining District
- SH Senior Housing Overlay District

ES Emergency Shelter Overlay District

S Study District

MUMF Mixed Use Medical Facility District

(Ord. 897-C-S, passed 10-25-94; Am. Ord. 922-C-S, passed 6-11-96; Am. Ord. 1064-C-S, passed 12-13-05)

§ 9-5.3802 INTRODUCTION TO LAND USE REGULATIONS.

(A) The charts and text in § 9-5.3803 are adopted as the city's basic land use regulations. The uses shown in this chart are divided into five groups:

- (1) Residential;
- (2) Public and semi-public;
- (3) Commercial;
- (4) Industrial; and
- (5) Temporary uses.
- (B) To determine in which zone a specific use is allowed:
 - (1) Find the use on the left hand side of the table.

(2) Read across the chart until either a number or a letter appears in one of the columns.

(3) If a number appears, this means that the use is allowed in the zone represented by that column, but only if certain special requirements are met. The requirements applicable to that use are listed in this article. The number appearing in the zoning column corresponds to the number of the footnote.

(4) If a "P" appears in the column, the use is permitted in that zone by right. If a "U" appears in the column, a use permit is required. If an "A" appears, an administrative use permit is required which can be issued by the Zoning Administrator or designated staff. If no letter or number appears in the column, then the use is not allowed in that zone.

(5) The Planning Commission shall interpret the appropriate zone for any land use not specifically mentioned in this chart and not similar to any use listed.

(6) If a specific use does not appear in the chart, contact the Community Development Department for assistance.

(7) In the Hillside Planned Development (HPD), Planned Development (PD), Combining (B), Manufactured Housing Combining (T), and Senior Housing Overlay (SH) Districts use permit approval is required for all uses.

(8) In the Mixed Use Medical Facility (MUF) District, a final development plan and use permit approval is required for all uses. Processing of final development plans and use permits in the MUMF District shall be as outlined in the Planned Development District (PD) section of this chapter.

(C) Legend.

- P Permitted by right
- U Use permit
- A Administrative use permit
- (—) Not allowed

(*) Regulations of base zoning district apply

(1 to 29) - See Land Use Footnotes

USE REGULATIONS.
TABLE OF LAND U
§ 9-5.3803

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	RESIDENTIAL USES	Day-care centers (§ 9- 5.3832)	Day-care: large family (§ 9-5.3818)	Day-care: small family (§ 9-5.3817)	Senior Group Housing	Family care home	Fraternity-sorority house/dormitory	Home occupations	Manufactured, modular home; mobile home (§ 9- 5.3804)	Mobile home park	Multiple-family: condominium, apartment, townhouse (§ 9-5.3820)	Recreational vehicle park (§ 9-5.3830)	Residential care facility	Room & boarding house

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	Second residential unit (§ 9-5.3805)	Single-family dwelling	Two-family dwelling	PUBLIC AND SEMI-PUBLIC USES	Bus & transit maintenance facility	Bus & train terminal	Clubs & Lodges (private & public)	Cultural institutions	Homeless Emergency shelter	Government offices	Heliport (§ 9-5.3806)	Hospitals (§ 9-5.3827):	Acute care	Rehabilitation	Psychiatric/ chemical dependency	Medical care—urgent	Parks	Public assembly	Public safety facilities	Public utility yard	Religious assembly3 (§ 9- 5.3832)

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	Satellite antenna (§ 9- 5.3807)	Schools, private and preschools	Utility substations	COMMERCIAL USES	Adult book stores, motion picture arcades, and model studios (§ 9- 5.3808)	Adult entertainment, other (§ 9-5.3808)	Agricultural uses (§ 9- 5.3809)	Appliance maintenance & repair services:	Major	Minor	Amusement center (§ 9- 5.3813)	Animal hospital veterinary clinics	Antique store	Auto sales, rental	Auto storage	Auto service station (§ 9- 5.3815)	Auto repair:	Major

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	Minor	Bakeries-retail	Bank or savings & loan	Bar (§ 9-5.3831)	Barber & beauty shop	Bed and breakfast inns (§ 9-5.3819)	Boat repair	Major	Minor	Boat, RV—storage facility (§ 9-5.3810)	Bowling alleys (§ 9- 5.3831)	Car and vehicle wash	Card room	Catering services	Clothing store	Combined residential/commercial	Communication facilities	Confectionery stores	Dance hall	Drive-up window (all uses)	Dry cleaning agencies; pick-up and self serve	Florist shop

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	Food stores (§ 9-5.3831):	Convenience store	Supermarket	Fortune-teller's	Funeral parlor &	Furniture stores	Gift shop	Gun sales (§ 9-5.3833)	Hardware store	Health club/fitness center	Hotel & motels	Jewelry store	Kennels	Laboratories; medical, dental, optical	Launderette	Liquor stores (§ 9- 5.3831)	Live entertainment	Marina	Miniature golf courses	Mini-storage	Nurseries (horticulture) (§ 9-5.3824)	Offices:	Business & professional

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	Medical (includes clinics)	Paint store	Parking lot (commercial)	Pawn shops	Pet shop	Pharmacy	Photographer	Printing & blue printing	Radio & TV sales &	Recycling facilities:	Reverse vending machines (§ 9-5.3811)	Small collection facility (§ 9-5.3812)	Large collection facility (§ 9-5.3813)	Light processing facility	Heavy processing facility (§ 9-5.3815)	Repair service	Restaurants (§§ 9-5.3823 and 9- 5.3831):	General	Fast food

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	Outdoor seating & food service	Take out/delivery	With bar & live entertainment	Retail; general and specialty	Secondhand sales	Shoe repair shop	Sign shop	Studios (e.g., dance, martial arts)	Tailor shop	Tattoo studio	Theaters	Upholstery shop	Variety store	Vehicle/boat/ equipment sales & rental (§ 9- 5.3825)	INDUSTRIAL USES	Animal rendering	Bakery-commercial	Beverage bottling plant	Boat building	Cement or clay products manufacturing	Concrete batch plant

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	Contractor's storage yard	Dairy products processing	Dry cleaners processing	Exterminator	Finished paper production	Food processing plant	Fuel yard; bulk petroleum storage	Garment manufacture	Hazardous waste facilities (§ 9-5.3826):	Small generator (§ 9- 5.3826)	Large generator (§ 9- 5.3826)	Processor (§ 9-5.3826)	Household hazardous waste facility (§ 9- 5.3826)	Junk yard/auto wrecking vard	Lumber yard	

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	Removal of carth (§ 9- 5.3822)	Temporary construction building and uses (§ 9- 5.3821)	Outdoor display of merchandise (in conjunction with a non- residential use)	Special outdoor events (§§ 9-5.3828 and 9- 5.3831)	Christmas tree and pumpkin sale lots (§ 9- 5.3829)

however, development of new single family dwelling units, other than replacement of existing single family dwellings, are prohibited Single family dwellings existing prior to the effective date of this section are permitted uses, conforming to the R-20 zone; within the R-20 zone.

2. Use may be permitted as an ancillary use if it is incidental to an otherwise permitted or conditionally permitted use within this zoning district.

C-1, C-2, and C-3 zone; however, development of new religious assembly uses, other than replacement of existing uses, is prohibited 3. Legally established churches existing prior to the effective date of this section are permitted uses, conforming to the PBC, C-0, within these zoning districts.

Funeral services are limited to "J" Street, Fourth Street, and the area between Fourth and Fifth Streets. 4.

May be located only on sites adjacent to freeway interchanges.

- 6. May be located along Somersville Road north of the SR-4 freeway.
- 7. Marine repair only. Permitted as an ancillary service for waterfront activities.
- 8. Boat sales and repair only.
- use, the regulations of the base zone apply. Emergency Shelters are permitted by right in the Emergency Shelter Overlay District In the case of the E Emergency Shelter Overlay District, where no letter or number is included in the table for a particular land if they meet all standards of Section 9-5.3835, Emergency Shelters, of this article. 9.

§ 9-5.3835 EMERGENCY SHELTERS.

Emergency shelters shall be located, developed, and operated in compliance with the following standards:

- (A) Number of Residents/Beds. Each shelter shall contain a maximum of 50 beds and shall serve no more than 50 homeless persons.
- (B) Length of Occupancy. Occupancy by an individual or family may not exceed 180 consecutive days unless a management plan provides for longer residency by those enrolled and regularly participating in a training or rehabilitation program.
- (C) Hours of Operation. To limit outdoor waiting, the facility must be open each day for at least eight of the hours between 7:00 a.m. and 7:00 p.m.
- (D) Waiting and Intake Areas. Each shelter shall include indoor waiting and intake areas for guests. Such intake and waiting areas shall be provided at a rate of 10 square feet per bed and in any case, shall be at least 200 square feet in area. Waiting and intake areas may be used for other purposes as needed during operation of the shelter.
- (E) **Common Facilities.** The development may provide one or more of the following specific common facilities for the exclusive use of the residents:
 - (1) Laundry facilities.
 - (2) <u>Central cooking and dining room(s).</u>
 - (3) <u>Recreation rooms.</u>
 - (4) <u>Counseling centers.</u>
 - (5) <u>Child care facilities.</u>
 - (6) <u>Other support services.</u>
- (F) Outdoor Activities. All functions associated with the shelter, except for children's play areas, outdoor recreation areas, parking, and outdoor waiting must take place within the building proposed to house the shelter. Outdoor waiting for clients, if any, may not be in the public right-of-way, must be physically separated from the public right-of-way, and must be large enough to accommodate the expected number of clients.
- (G) **On-Site Parking.** Parking spaces shall be provided according to the standards of Article 17, Parking Requirements.
- (H) Lighting. Adequate external lighting shall be provided for security purposes. The lighting shall be stationary, directed away from adjacent properties and public rights-ofway, and shall be of an intensity that is comparable to surrounding uses.

- (I) <u>On-Site Security.</u> On-site security must be provided at all times that the emergency shelter is in operation and according to the following standards:
 - (1) <u>A safety and security plan for each shelter shall be submitted to the Community</u> <u>Development Department. The plan shall include information as specified by the</u> <u>Zoning Administrator.</u>
 - (2) <u>Security guards shall be provided at a ratio of at least one guard for every 25 shelter beds.</u>
 - (3) Security guards shall be employed by a Private Patrol Operator (Security Company) that is currently licensed with the California Department of Consumer Affairs. The following information shall be provided to the City: the name of the security company; proof of its liability insurance, including a copy of all exceptions; its State license number; and the guard registration numbers for all employed guards.
 - (4) Digital security cameras shall be installed and capture the activities of the shelter's waiting and intake area, as well as the entrance and exit from the shelter and the shelter parking lot. If the shelter includes a child care area as a common facility, then the child care area shall also be monitored via a digital camera system. Recordings from digital security cameras shall be maintained for no less than 14 days.
- (J) Noise. The use must be conducted in conformance with the City's noise regulations pursuant to Article 19, Noise Attenuation Standards, of this Chapter.
- (K) <u>**Refuse Storage Areas.**</u> A refuse storage area shall be provided consistent with the standards of Article 14, Refuse Storage Area Design Guidelines.
- (L) <u>Emergency Shelter Provider.</u> The agency or organization operating the shelter shall comply with the following requirements:
 - (1) <u>Staff and services shall be provided to assist residents in obtaining permanent</u> <u>shelter and income.</u>
 - (2) The operator shall not discriminate in any services provided.
 - (3) The operator shall not require participation by residents in any religious or philosophical ritual, service, meeting or rite as a condition of eligibility.
 - (4) The operator of the shelter shall submit a management plan for review by the Zoning Administrator. The plan must address issues identified by the Zoning Administrator, including transportation, client supervision, security, client services, staffing, and good neighbor issues.

ATTACHMENT "B"

ATTACHMENT B: DRAFT AMENDMENT TO GENERAL PLAN

4.4.1 Land Use Designations

4.4.1.1 Residential Land Use Designations

High Density Residential. High Density Residential densities may range up to twenty (20) thirty-five (35) dwelling units per gross developable acre, with density bonuses available for age-restricted, senior housing projects. Two-story apartments and condominiums with surface parking typify this density, though structures of greater height with compensating amounts of open space would be possible. This designation is intended primarily for multi-family dwellings. As part of mixed-use developments within the Rivertown area and designated transit nodes, residential development may occur on the upper floors of buildings whose around floor is devoted to commercial use. Typically, residential densities will not exceed sixteen (16) to eighteen (18) dwelling units per acre for standard apartment projects, although projects with extraordinary amenities may achieve the maximum allowable density. However, pPermitted densities and number of housing units will vary, depending on topography, environmental aspects of the area, geologic constraints, existing or nearby land uses, proximity to major streets and public transit, and distance to shopping districts and public parks. The Zoning Ordinance will establish specific density limits at or below 35 units per acre for zoning districts that correspond with the High Density Residential designation. Higher densities will be allowed where measurable community benefit is to be derived (i.e., provision of needed senior housing or low and moderate income housing units). In all cases, infrastructure, services, and facilities must be available to serve the proposed density, and the proposed project must be compatible with surrounding land uses.

Appropriate Land Use Types: See Table 4.A

Maximum Allowable Density: <u>Thirty-five (35)</u> dwelling units per gross developable acre (35 du/ac) and up to a Floor Area Ratio of 1.5 within areas designed for mixed use or transit-oriented development.

Anticipated Population per Acre: Forty (40) to seventy (70) persons per acre. Within transit-oriented development, up to forty-five to sixty (45-60) persons per acre.